

## **PLAN: DUDLEY SQUARE**

SEPTEMBER 19, 2016



## **X** TOPICS FOR PRESENTATION AND FEEDBACK

Introduction and recap of prior session

- Scenarios and feasibility analysis
  - Methodology and approach
  - Scenarios: Financial feasibility
  - Scenarios: Community benefits
- Breakout exercise: Parcel-specific scenarios and tradeoffs

RFP tools and incentives for community benefits



### PLAN: Dudley Square

Preserve. Enhance. Grow.



### **ECONOMIC & WORKFORCE DEVELOPMENT PLANNING**

#### **Process & Outcomes**

Open House Walking Tour

Visioning

Transport. & Public Realm

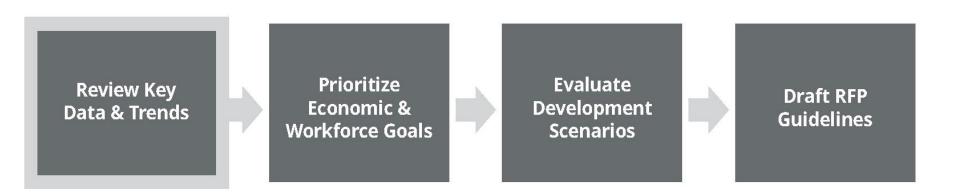
What We Heard & Next Steps

Economic Development **Planning** 

Development Goals & Tools

Preferred Development Guidelines

Tentative BRA Board Review/Action Development Strategy Review





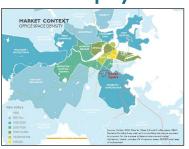
### KEY MESSAGES FROM JULY 18 DISCUSSION

### MARKET ANALYSIS AND JOBS

#### MARKET CONTEXT

#### **STRATEGIES**

### Office / Employment



- Roxbury / Dudley is not a well defined office submarket, but may be poised to benefit from tenants seeking an alternative to Seaport/Financial District/Cambridge
- Some momentum based on strength of recent investments

#### **Small Business**



- > ~20% of current Dudley Square jobs are in 'small business'
- Lack of small and affordable spaces
- Bolling building has a catalytic impact, but more business incubator/accelerator activity is needed

#### Residential



- Demand for residential is 'spilling over' from higher cost neighborhoods (e.g.,JP)
- > Price increases have been substantial over the last several years
- Developers likely to pursue housing developments on vacant sites given strength of the asset class

- **Potential Financing Gap:** Strategies can target both the revenue (increase real estate value) and cost (lower development costs) side of the development equation
- **Bringing Jobs:** Along with housing, the next wave of development can begin to focus on the mix of commercial uses and affordability that can bring jobs that offer paths to career development and wealth creation (e.g., retail/restaurants, office, industrial)

## KEY MESSAGES FROM JULY 18 DISCUSSION SMALL GROUP FEEDBACK

#### **BRINGING JOBS TO DUDLEY**

- Attractive environment: Create a 'family feel' and draw people after 5pm; build additional housing
- Partnerships: Connect with local schools, partner with CDCs, develop agreement with future employers
- **Linkages:** Create jobs that support surrounding industries and tie to anchor institutions
- Workforce Investment: Potential to develop paid 'training on the job'

#### **DISTRICT CHARACTERISTICS**

- Desire to emphasize placemaking branding and messaging across audiences residents, visitors, prospective talent and others
- Opportunity to leverage historic and cultural elements of the neighborhood

#### **JOB INDUSTRIES**

- Varied perspectives on preferred job industries - ranging from light manufacturing to service retail and professional services
- Broad acknowledgement that locally owned small businesses are critical
- Regardless of industry, need for mobility opportunities and job training for the trades

Need trades to invest in Madison Park

Future employers require a commitment to mentor residents and % of workforce need to be Roxbury residents

Provide training alongside job opportunities (could be a community benefit provided)

Dudley should be a cultural, artistic, historic district - 'The Heart of Boston'

Create touch points with historic houses

Promote our location as a tremendous asset - very international

Establish job training as an industry in **Dudley Square** 

Bring tech/innovation and construction jobs to Dudley

Revive small retail on Washington & Warren streets

## **X** INTRODUCTION TO SCENARIOS

- We can develop scenarios for the use of each parcel by combining different mixes of building types and purposes
- > Each scenario has a financial profile what is required to invest, and what is the potential revenue and some uses can be used to "subsidize" other uses
- > There are many ways that these projects and uses can create jobs and build wealth in the community:
  - Direct jobs
  - Pathways to jobs and careers
  - Increased demand that "pulls" new businesses and jobs over time
- Our feasibility analysis shows that multiple combinations of uses can work but each offers different combinations of benefits and reflects tradeoffs



### SEVERAL WAYS TO CREATE JOBS AND BUILD WEALTH

### **Direct** jobs

- Attract employers
- Provide affordable space for locally owned businesses
- Employ people from the community
- Provide career paths to advancement

### **Pathways**

- Offer skills and job training
- Provide access to equipment and facilities to develop products and start businesses

## **Demand** "pull"

Increase numbers of residents and workers who create demand "pull" for goods and services in the neighborhood



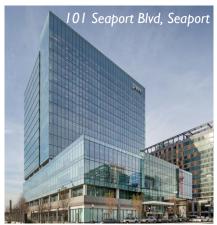
## **METHODOLOGY:** FIVE BUILDING BLOCKS

### Assumes:

- Single use project types
- New construction
- Market rate



Mixed Income Housing



Office (corporate)



Office (incubator)



Light / Flex Industrial / Makerspace



Retail

## **X** EXAMPLES OF USES



Maker Space



Retail/Restaurant



Maker Space



Incubator Office

## **X** GAP BY BUILDING BLOCK

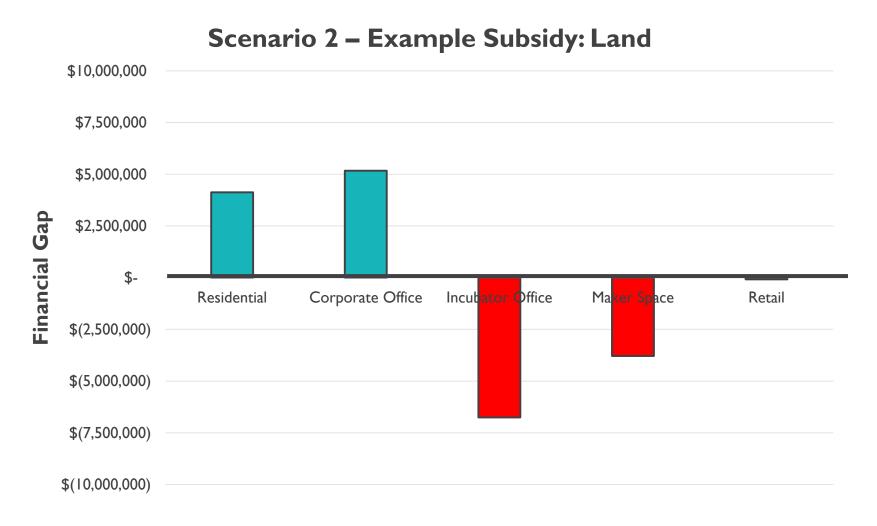
For some uses, there is a financial gap that would have to be closed to make the use feasible.





## **GAP BY BUILDING BLOCK**

Subsidies can help to reduce the financial gap; as an example, offering public land at no cost allows the project to pay for some uses through the returns on others.



## X SCENARIOS: MIX OF USES

We can combine uses, based on the community feedback and market analysis, to show how parts of the project can help to subsidize the others.



I. Housing & Retail



2. Housing & Makerspace (or nonprofit space)



3. Office Space & Incubator

#### Trade-offs to consider:

- lobs
- Scale/Density
- Land Cost

- Affordable Housing
- Open Space
- **Parking**



### X SCENARIOS: FINANCIAL FEASIBILITY OF MIXED USES

In each scenario, a "driver use" (where revenues exceed costs) is able to subsidize another use that is challenged with a rent gap that would otherwise not be feasible.

	Driver	<b>Subsidized Use</b>	Jobs
HOUSING	140 units of Mixed- Income Housing	15,000 SF of ground-level retail	30-50 jobs
HOUSING	140 units of Mixed- Income Housing	10,000 SF of ground- level makerspace	20-25 jobs
OFFICE A INCUBATOR	175,000 SF of Corporate Office	25,000 SF of incubator office	100 incubator jobs (+ 700 corporate jobs)

#### Trade-offs:

- Requires land subsidy for feasibility
- Housing includes 13% affordable (IDP) units



	Direct jobs	Pathways	Demand "pull"
HOUSING	<ul> <li>Locally-owned retail/restaurant</li> <li>Employees of those businesses</li> </ul>		<ul> <li>Housing will attract mix of residents and increase day/night foot traffic</li> </ul>
HOUSING MAKERSPACE	Makerspace will employ residents	<ul> <li>Makerspace will provide skills training, access to subsidized equipment</li> </ul>	<ul> <li>Housing will attract mix of residents and increase day/night foot traffic</li> </ul>
OFFICE A INCUBATOR	<ul> <li>Attract employers with good-paying jobs and career paths</li> </ul>	<ul> <li>Allocate office space for organizations that provide:         <ul> <li>Job/skills training</li> <li>Operating businesses that provide on-ramps</li> </ul> </li> </ul>	Offices will attract workers and increase daytime foot traffic

## **X PARTNERSHIPS AND BENEFITS**

### **One Brigham Circle**

2003, cost \$48.5 million



Building Total 200,000 sf

- 80,000 sf retail
- 120,000 sf office

#### Incentives and Funding

- Community Planning Process
- Zoning and Design Review
- \$38,000 MA Brownfields Funding

**Partners:** Mission Hill Neighborhood Housing Services, Northland Development Corporation, New Boston Fund, City, residents, businesses

### **Community Benefits:**

- Needed neighborhood retail
- Opportunities for new businesses
- Permanent employment: 200+ jobs
- Construction employment: 120 jobs
- 5.5 acre park and Village Square
- Jobs and Housing Linkage payments
- Increased real estate taxes
- Shared parking

Source: www.dimeo.com, http://www.newbostonfund.com/Real-Estate-Services/Development-Construction-Management/Case-Studies/One-Brigham-Circle-MA.asp; https://missionhillnhs.org/our-programs/; BRA Approved Development Plan, May 8, 2001

## **X** PARTNERSHIPS AND BENEFITS

### **Ashmont TOD (The Carruth)**

2008, cost \$48 million



Building Total 178,000 sf

- 116 units residential
- 10,000 sf retail

Now developing Phase 2

**Partners**: Trinity Ashmont Inc.; MBTA; Ashmont Design Committee, community groups, residents

### **Community Benefits:**

- Mixed income housing: 64% low/moderate rental; 36% market rate home ownership
- Construction employment

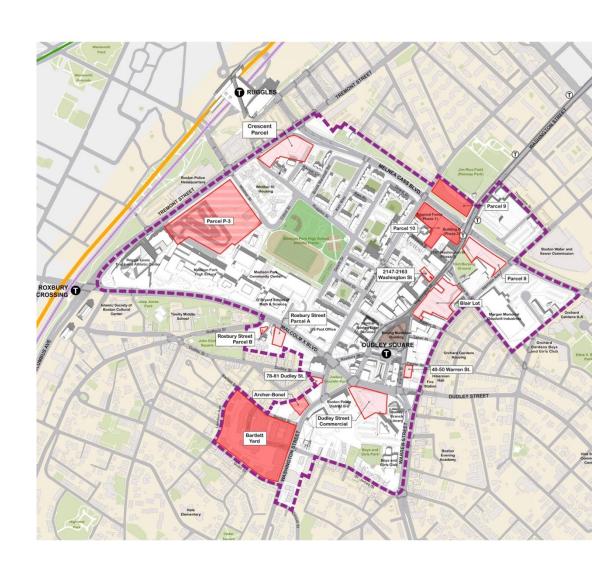
### **Incentives and Funding**

- Publicly owned land (RFP 2002)
- MassHousing, State HOME Funds, State TOD funds, Neighborhood Housing Trust, and other
- Low Income Housing Tax Credits
- Zoning relief, zoning and design review

Source: BRA Memo, November 14, 2005; City of Boston Press Release, March 28, 2007

## W QUESTIONS AND BREAKOUT DISCUSSION

- What reactions do you have on the information shared so far tonight?
- What questions do you have that we should address?
- > For the breakouts:
  - What combinations of uses make most sense for each parcel? What are the tradeoffs?
  - What community benefits do we want to prioritize for each project, and why?



## **X** ELEMENTS OF THE RFP

Typical RFP Evaluation Categories	RFP Possible Tool and Incentives
I. Project Understanding:	> Publicly Owned Land
Set Community Vision	> Roxbury Master Plan
	> Roxbury Oversight Committee
	> Ongoing Community Participation
2. Design Concept:	> Roxbury Master Plan & Community Participation
Set Guidelines for Use and	Zoning Article 80 Development Review (PNF/DPIR)
Density	> Zoning Article 37, Green Buildings
	> Boston Civic Design Review
	> MA Environmental Policy Act (MEPA)

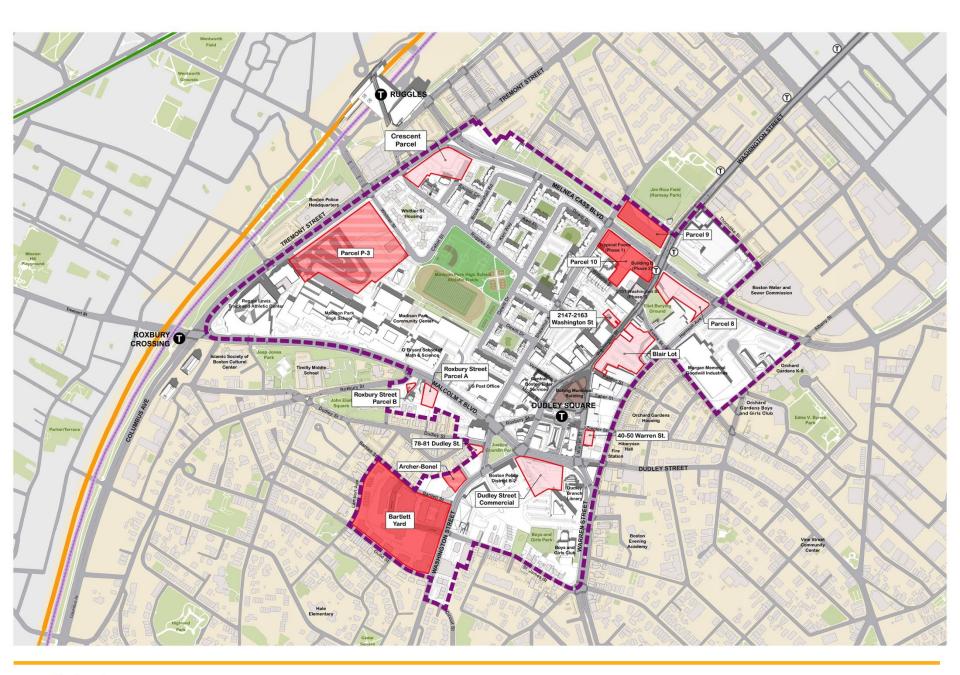
# **X** ELEMENTS OF THE RFP

Typical RFP Evaluation Categories	RFP Possible Tools and Incentives
3. Community Benefits:	
Set Community Priorities	
Businesses: incubator, live/work,	> Cross subsidize affordable rents
co-working spaces	> US EDA Regional Innovations
Jobs: livable wages, training, school	> Boston Resident Jobs Policy
programs	> Boston Linkage Program
Culture: retail, restaurants, entertainment	> Cross-subsidize affordable rents
Housing: mix of types, incomes,	> Inclusionary Development Program
ownership	> Potential for greater density
Infrastructure: open space, bikes,	> I-Cubed Bonds (A&F)
transit, streets	> MassWorks Grants (EOHED)
	> MassDevelopment Bonds
	> US EDA Grants



Typical RFP Evaluation Categories	RFP Possible Tools and Incentives
4. Financial Feasibility & Developer Capacity  Build public private partnership	<ul> <li>Cost of land</li> <li>MassDevelopment R.E. Loans</li> <li>District Improvement Financing</li> <li>Chapter 121A Tax Agreement Program</li> <li>Tax Credits: New Market, Community Investment EDIPC</li> </ul>

<sup>\*</sup> See next slide for potential community benefits





### **PLAN**: Dudley Square

Preserve, Enhance, Grow.



### **PLAN: DUDLEY SQUARE CALENDAR**

**FEBRUARY 22, 2016** 

Open House

**MARCH 16, 2016** 

Walking Tour

**MARCH 21, 2016** 

Visioning Workshop

**APRIL 19, 2016** 

Transportation & Public Realm Workshop

MAY 16, 2016

Assessing What We Heard & Next Steps Workshop

**JUNE 20, 2016** 

Economic & Workforce Development Workshop

**JULY 18, 2016** 

Economic & Workforce Development Workshop Part II

**SEPTEMBER 19, 2016** 

**Development Scenarios & Tools for** Development Workshop

**OCTOBER 24, 2016** (*Tentative*)

Review Draft Urban Design & Development Guidelines & Implementation Strategies Workshop

**November 2016** (Tentative)

Review Urban Design & Development Guidelines & Implementation Strategies Workshop

