# Boston Downtown Conversion Program

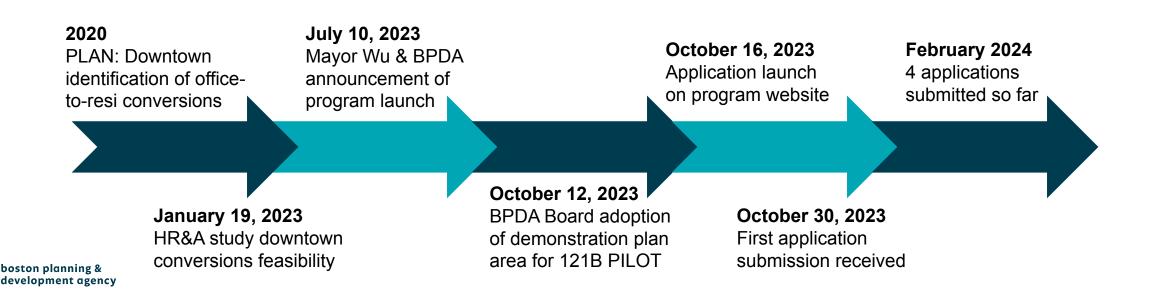
Office-to-Residential Adaptive Reuse



February, 2024

### **Timeline of Downtown Conversion Program**

- Identification of office-to-residential conversions during PLAN: Downtown
- HR&A Advisors consultant report: Downtown Office Conversion Study
- Mayor Wu's announcement of the Downtown Conversion Program
- BPDA Board adoption of the PILOT plan



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# **Why Convert Office to Residential**

### Federal & State Context

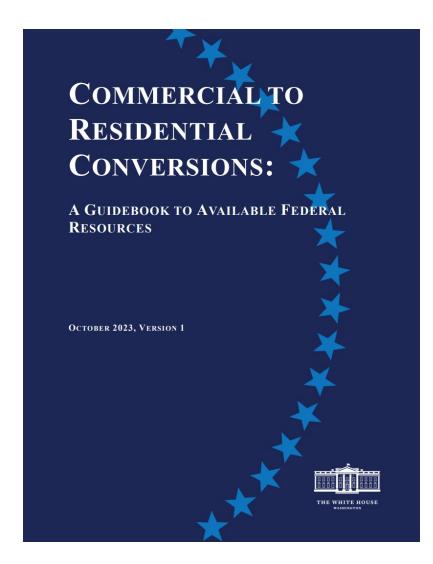
- Commercial buildings in most US cities have 20-30% vacancy
- Tenants anticipate 50% space reduction
- Interest rates have doubled since many buildings were last financed
- Upcoming refinancing needs as existing loans mature and most lenders pause
- Other programs: Chicago, Pittsburgh, NYC, DC, San Francisco, and Calgary



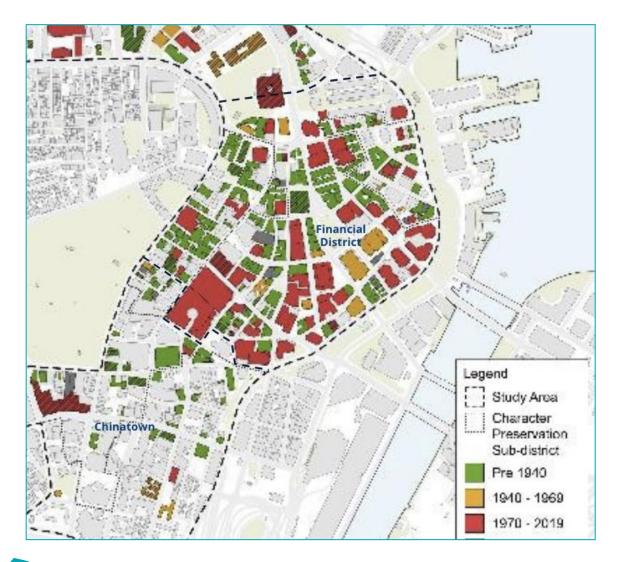
### Federal & State Recognition of the Need

### Federal & State Context

- Additional Federal resources identified by the White House for conversions
  - TIFIA & RRIF (transit-oriented development) low-interest loans
- Exploring potential State funding sources available to Boston
  - Potential grants in Gov. Healey's proposed Housing Bond Bill



# **Why Convert Office to Residential Now**



### **Boston Context**

- Boston downtown office vacancy ≈ 21% (vs. residential vacancy ≈ 4%) and projecting to rise to 30%
- Average Boston office occupancy  $\approx 60\%$
- Employers shifting to high amenity new buildings to woo workers back
- Commonwealth expected to vacate 250k sq ft of leases in 2024
- Class B & C office buildings most at risk (e.g. recently toured a well-maintained 100yr old building with 80% vacancy)

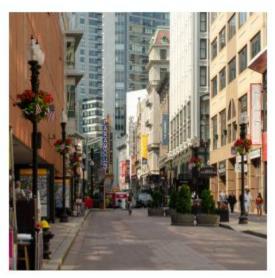
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# **Goals of Mayor Wu's Conversion Program**

Office conversion is one tool that can be utilized in combination with other City actions to revitalize Boston's Downtown.



 Respond to the changing streetscape and work environment impacted by the pandemic



• Create much needed housing Downtown, including affordable rental units on site



• Encourage diverse uses to drive foot traffic throughout the day and create a more vibrant urban core



 Achieve sustainability goals through the adaptive reuse of buildings

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• Facilitate repurposing of older underutilized office buildings into new multifamily residential rental units in the Downtown area

### **Boston Downtown Conversion PILOT** *Key Elements*

#### **Program Process**

- 29 yr, 75% residential abatement
- As-of-right zoning for change of use *(in Downtown and where applicable)*
- Faster Article 80 process to save time and money
- Streamlined permitting
- City resources to help move projects

#### **Program Requirements**

- Apply by June 2024
- Fully permitted by Oct 2025
- Meet new Inclusionary Zoning requirements
- Comply with new "Stretch Code" green energy standards (as required)
- Adaptive reuse only
- 2% Transaction charge

#### https://www.bostonplans.org/conversion

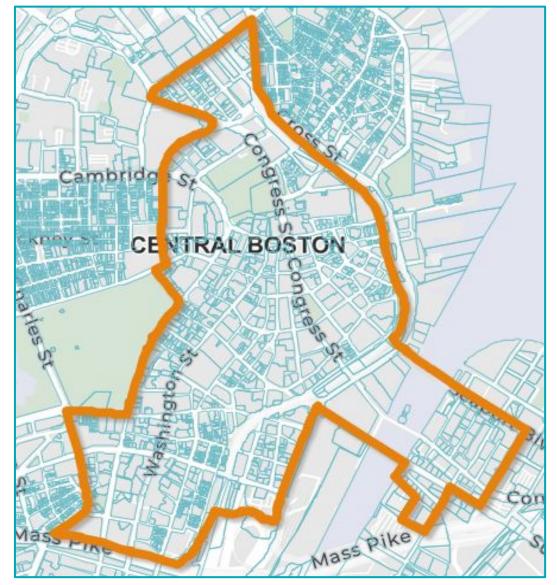


# **Initial Progress of Program**

#### **Current Status**

- Application has been live for 4 month
  - Received 4 applications / 170 units
- A number of additional active candidates
  - Mostly within Demonstration Plan Area
  - Range of project sizes (e.g. 15 unit / 6 stories and 150 unit / 11 stories)
  - Variety of participant profiles from office owners to potential acquirers

#### **Demonstration Plan Area**



### **Program Next Steps**

#### Article 80 & 121B for the 4 Applicants

- Public meeting for 281 Franklin St. project on Jan. 23, 2024
  - Article 80 small project
  - 121B agreement
- Tentative March BPDA board meeting
- Anticipate Spring 2024 public meetings
- 281 Franklin St. Construction target: Summer 2024

### Respond to post-pandemic lasting economic shifts

### Activate properties currently facing high office vacancies

Create an active Downtown beyond work hours

Build much-needed housing, including affordable rental

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# **Costs & Challenges Facing Adaptive Reuse**

The decision to convert an office building to another use is highly dependent on five key inputs. (identified by HR&A Advisors consultant report)



• Due to these unique costs and challenges, pro formas show tax abatement is an important first step to facilitate conversions to residential today

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However, many projects still show a significant financing gap

