## **WEST ROXBURY YMCA**

15 BELLEVUE STREET
WEST ROXBURY, MASSACHUSETTS



## Application for Article 80 Small Project Review Boston Redevelopment Authority

Date: December 13, 2013

#### **Submitted By:**

YMCA of Greater Boston, Inc. 316 Huntington Avenue Boston, MA 02115

## Prepared By:

Shaevel & Krems, LLP 141 Tremont Street Boston, MA 02111

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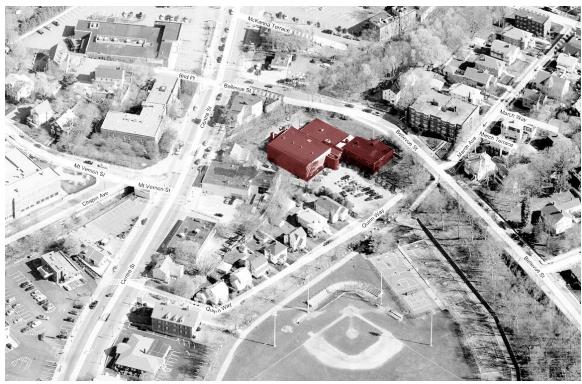
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### **Introduction/Overview**

This application is being submitted by the YMCA of Greater Boston, Inc., ("YMCA") in accordance with Article 80E (Small Project Review) of the Boston Zoning Code ("BZC") regarding a proposed project ("Proposed Project" or "Project") at the YMCA's facility located at 15 Bellevue Street, West Roxbury.



Locus Map of 15 Bellevue Street, West Roxbury



Aerial locus Map of YMCA Facility

The Proposed Project involves the demolition of the former Federal Post Office at 1972 Centre Street and portions of the existing YMCA facility. The YMCA will add a new gymnasium, aquatics center and other program areas to the expanded facility. The Project also proposes to rehabilitate the remaining portion of the YMCA facility to bring it up to modern accessibility and building code requirements. The Project will include the following primary and accessory uses: community center, gymnasium, pool, exercise/wellness area, childcare/day care, adult education, classrooms, and administrative offices.

#### **Project Description**

In order to facilitate the Project, the YMCA's lot will be subdivided into two lots. A portion of the lot fronting on Centre Street will be sold and is proposed to be developed by the White Fund in conjunction with the City of Boston for public recreational purposes. The YMCA's Project is separate and independent from the White Fund project, though they may occur at or about the same time. The YMCA's retained lot will contain approximately 70,000 square feet. The YMCA's Project will occur solely on the YMCA retained lot, with some proposed future parking to be located on the White Fund parcel.

The West Roxbury YMCA lies at the heart of community life in West Roxbury. The YMCA offers more than 10,000 adults and children activities that promote healthy living, social responsibility and youth development. Unfortunately, the existing facility, which is 61 years old, is simply not capable of meeting the modern needs of the children and families the YMCA serves. The building systems are outdated and not energy efficient. The building lacks sufficient space to accommodate all of the activities the YMCA offers. In addition, the existing facility is not fully handicapped accessible.

The YMCA proposes to demolish an approximately 16,000 square foot portion of the existing structure, which contains an outdated pool and gymnasium. The YMCA will then construct an approximately 24,000 square foot addition, which will house a new gymnasium and a new aquatics center. The Proposed Project will increase the existing facility by approximately 8,000 square feet. The remaining portions of the existing YMCA community center will undergo interior renovations, which will bring the facility up to modern code and accessibility standards. The current facility will undergo a complete renovation and space reallocation to better accommodate existing programs and allow for new initiatives such as a teen fitness center, expanded child care, senior programs, water therapy, handicapped access, as well as youth sports and programs for children with special needs. The new aquatic center will enable expanded instruction for youth and adults, and collaborative sharing with local schools for training, competitions and instruction. It will also enable the YMCA to meet the increasing demand for water therapy for older populations. The total gross floor area of the Project will be approximately 36,000 gross square feet. (See Project Plans – Exhibit A).

#### **Project Proponent**

Founded in 1851 as America's first Y, the YMCA of Greater Boston has strengthened the Greater Boston community through a focus on youth development, healthy living and social responsibility. As the community's leading nonprofit, the YMCA is dedicated to nurturing the potential of every child and teen, improving the community's health and well-being and providing opportunities to give back and support its neighbors. Each year the YMCA enables more than 100,000 youth, adults, and seniors to be healthy, confident, connected and secure. Today the YMCA of Greater Boston ranks as one of the largest urban Y's in the nation, staying true to its roots as a values-driven, volunteer-led, human service organization strengthening children, families and communities. The YMCA's staff, volunteers, and constituents represent the broad spectrum of citizens, by any and all measures, who live in Greater Boston.

The YMCA is the largest provider of after school programs and child care in the Commonwealth of Massachusetts, offers the state's largest summer youth employment program, involves more than 10,000 children in summer camps, and leverages resources to provide over \$10.3 million in critical services at no cost to low-income participants.

#### **Project Site**

15 Bellevue Avenue is located in the West Roxbury Neighborhood on the east side of Centre Street. The property backs up to the City of Boston's Billings Field in the rear. Bellevue Street lies to the North of the site and Quinn Way lies to the South.

The Project is located within a Neighborhood Shopping (NS) subdistrict of the West Roxbury Neighborhood District (Article 56 of the BZC). The existing primary and accessory uses at the property, which will remain unchanged, include: community center, gymnasium, pool, exercise/wellness area, childcare/day care, adult education, classrooms and administrative offices, which are all allowed uses under BZC Article 56. The proposed YMCA Project fully complies with all of the dimensional requirements of the Boston Zoning Code.

#### **Project Status**

The YMCA filed a full set of design and construction plans with the Boston Inspectional Services Department ("ISD") on September 10, 2013. (**Selected architectural and civil drawings are attached as Exhibit A).** Based upon discussions with ISD, the YMCA anticipates obtaining a building permit in January 2014.

The YMCA filed a Project Notification Form with the Massachusetts Historical Commission ("MHC") on February 24, 2012. On March 12, 2012, the Commission determined that the proposed project was not subject to further review by the MHC. (See MHC's Determination Letter provided at Exhibit B).

On February 28, 2012, the YMCA filed a request to determine the applicability of MEPA review with the Executive Office of Energy and Environmental Affairs ("EOEEA"). On March 9, 2012, EOEEA determined that "MEPA review is not required for the Project." (See MEPA Determination Letter provided at Exhibit C).

In accordance with City of Boston Ordinance Section 7-4.11, the YMCA applied for permission from the Boston Parks and Recreation Department to construct the Project within 100 feet of a Boston City Park (Billings Field). On October 3, 2013, the Boston Parks and Recreation Department determined that the Project would have "no adverse impacts with regard to Billings Field." (See Boston Parks and Recreation Department's Determination Letter provided at Exhibit D). As part of the approval process, the YMCA agreed to install significant screening between the YMCA lot and Billings Field. The Project will include a landscape buffer across the full rear of the site to screen the YMCA's parking area from the adjacent park. The plantings will include staggered groupings of Border Forsythia, Lilac and Inkberry Holly. (See Proposed Site Plan C2.0 at Exhibit A).

## **Project Team**

Proponent:	YMCA of Greater Boston, Inc.	
r.	316 Huntington Avenue	
	Boston, MA 02115	
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	Michael Compiler Co. Vice President	
	Michael Connelly, Sr. Vice President	
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Legal Counsel:	Shaevel & Krems, LLP	
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Transportation:	F. Giles Ham, P.E., Principal	
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MEP/Engineer:	VAV International Consulting Mechanical Engineers	
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<b>8</b>	Woburn, MA 01801	
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	1 (/02) 300 1022	
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### **Zoning Information**

The Project will conform to all dimensional and use categories of the Boston Zoning Code. The property lies in the West Roxbury Neighborhood Subdistrict under Article 56 of the Boston Zoning Code.

### **Zoning - Dimensional:**

The following zoning table indicates the proposed Project fully complies with the applicable dimensional controls contained in Boston Zoning Code Article 56 Table F:

Code Provision	Required	Proposed YMCA Lot	Comply or Relief Needed
Max. FAR	2.0	.51 <u>gfa/lot</u> 36,000/70,000	Comply
Max. Building Height	35 ft.	<35 ft.	Comply*
Min. Lot Size	None	N/A	N/A
Min. Lot Area per Dwelling Unit	N/A	N/A	N/A
Min. Useable Open Space per dwelling unit	50 sf per 1,500 sf	1,200 sf (36,000/1,500=24) 24x50=1,200	Comply
Min. Lot Width	None	N/A	N/A
Min. Lot Frontage	None	N/A	N/A
Min. Front Yard	None	N/A	N/A
Min. Side Yard			
a) Generally	None	N/A	N/A
b) The sides which directly abut a residential subdistrict require a 12 ft. setback (Table F, footnote 4)	12 ft	23.6 ft. YMCA bldg. abut residential dist at Quinn Way	Comply
Min. Rear yard	40 ft Rear that abuts Billings Field	100 ft.	Comply
Street Continuity	Coextensive with building line of block	2.3 ft. to 0	Comply

#### Zoning – Use

The following use table indicates the Project's proposed uses are all allowed under the Boston Zoning Code Article 66 Table D:

Use	Treatment under Article 56
Community Center	Allowed
Community Center is defined in the zoning code as a facility providing educational, recreational, and social services to the community	
Adult Education	Allowed
Day Care Center	Allowed
Fitness Center Gymnasium	Allowed
Pool	Allowed
Administrative Office	Allowed

#### **Article 80 Small Project Review**

SECTION 80E-2. Applicability of Small Project Review.

The Project is subject to the design component of Small Project Review pursuant to BZC Section 80E-2(1)(b)(i), which requires Small Project Review for "any Proposed Project for the erection or extension of one or more buildings that results in the addition of an aggregate gross floor area of twenty thousand (20,000)." In the instant case, the Project proposes to demolish approximately 16,000 gross square feet and construct approximately 24,000 gross square feet. Because the construction exceeds 20,000 square feet, Small Project Review is required.

#### **Elements of Building Design**

The proposed building was thoughtfully designed to integrate into both the contours of the site and the neighborhood as a whole. None of the new construction is higher than the existing structure. Because the lot significantly slopes down away from Centre Street, the visual impact of the Proposed Project is substantially reduced from Centre Street. The buildings was

specifically designed to indicate the YMCA's presence on Bellevue Street through YMCA signage and large fenestration. There are multiple windows on the Bellevue façade, which reinforce the YMCA's presence on Bellevue Street and its connection to the abutting neighborhood. The building's fenestration, lighting and signage, which were designed to connect the building to the neighborhood nevertheless have minimal visual impact on the neighbors. From the southeast, the building's design will bring in natural light from the south. The artificial light will be cast solely on the parking area and not into the adjacent Billings Field or onto the neighbors on Quinn Way.

The proposed addition was carefully designed to be compatible with the existing building but with enhanced architectural details including: tile accents, additional windows for increased natural light, and several colors of brick and other façade material. (See Exterior Perspectives at Exhibit E). The window type will vary in opacity from clear to frosted to spandrel glass. The new inviting entrance will consist of a two-story glass atrium to guide users to a clearly indicated main building entrance. It is critical for the YMCA's operations that all members, guests and other visitors use only the main entrance for safety and security purposes. As the leading provider of day care in the area, the YMCA must ensure that all persons present the necessary credentials prior to entering the facility. The YMCA accomplishes this through a staffed membership desk at the main entrance to act as a gatekeeper for the entire facility. Only those who belong in the building are permitted entry, which makes for a safe and secure facility that is typically packed with children, seniors and families.

The building was designed to follow the curve of Bellevue Street along the YMCA's lot line. This stepped-design increments the visual impact on pedestrians and vehicles to reduce the sense of bulk of the structure. The building contains a parapet around the areas with the highest concentration of rooftop mechanicals to substantially reduce the visibility of such mechanicals. The YMCA's architect's modeling of the worst case views reveals minimal visual impact from the proposed rooftop design. From the south and the southeast, there are virtually no visible mechanicals. From the north, from a small area on Bellevue Street, one rooftop unit is partially visible above the parapet, but a vast majority of the views form Bellevue Street will be fully screened by the parapet. From the northwest vantage point, which is inaccessible to both vehicles and pedestrians, there is minimal opportunity to view the rooftop. In any case, the rooftop mechanicals are only partially visible from this point. (See Architect's Rooftop Models provided at Exhibit F).

All of the building signage is located in areas which maximize visibility with the goal of directing traffic to the main entrance of the building. None of the signage is designed or located to obscure architectural elements or ornamental details of the façade. Rather, the signage is designed to be integrated into the façade design. The main entrance sign will be backlit and visible from the parking area to guide vehicular traffic to the main entrance, but will not be excessively bright so as to create a nuisance or hazard to vehicular traffic or the abutting residential neighborhood. (See Building Elevations A3.01, included as part of Exhibit A).

The Proposed Project has previously obtained approval of the project from the Boston Parks and Recreation Department as it is located within 100 feet of the Boston City Park, Billings Field. The YMCA has agreed to provide substantial landscape screening between the park and the YMCA lot. The plantings as shown on the plans will include Border Forsythia, Lilac and Inkberry Holly. These three plant species will be planted in a staggered triangular fashion which will create a continuous screening effect across the entire parking lot area between the park and the YMCA's property. In addition, the plantings will be planted in randomized groupings across the property line for a more pleasing view from Billings Field. (See Proposed Site Plan C2.0 at Exhibit A).

#### **Transportation**

YMCA's Proposed Project is located directly on a major roadway and has access to multiple types of public transportation and offers on-site parking. The vast majority of the YMCA's members are West Roxbury residents. As a result many members access the facility on foot, thereby reducing the traffic impacts of the Proposed Project. The YMCA's existing facility's only vehicular access and egress point is via Quinn Way. (See Existing Conditions Plan C1.0 at Exhibit A).

The fact that all traffic to and from the site must travel on Quinn Way has burdened the residential homes located on Quinn Way. In order to lessen the number of vehicle trips on Quinn Way, the YMCA has proposed several transportation modifications to the site:

- 1) The YMCA will modify the access way off the existing curb cut on Centre Street to permit vehicles to enter the YMCA facility. The current site configuration only allows vehicles to park in the upper lot (adjacent to the former post office), but does not permit vehicles to access the YMCA facility itself.
- 2) Once a vehicle is at the YMCA facility, it will be permitted to exit the site only via Quinn Way and not back onto Centre Street.
- 3) While on the YMCA site, cars will travel on a one way internal connector roadway through and around the parking lot.
- 4) The existing Quinn Way driveway will be modified to allow only exiting traffic. The YMCA will install signage at the appropriate locations on the site to direct the traffic as indicated.
- 5) The YMCA will create a campaign to educate its members regarding the new traffic configuration.

The site is located in close proximity to both the MBTA Commuter Rail and several MBTA bus lines. Both the West Roxbury and Highland Stations on the MBTA Needham Heights line are

within a few minutes walking distance to the facility. The site is also serviced by MBTA Bus #35, #36, #37 and #38.

According to the YMCA's traffic engineer, the Proposed Project will slightly increase vehicle trips on Centre Street, while also reducing vehicle trips on Quinn Way.

#### **Parking**

The existing YMCA facility contains 57 parking spaces. There are an additional 14 parking spaces at the former post office site for a total of 71 parking spaces available to the YMCA. The Proposed Project will increase the existing facility size by approximately 8,000 square feet. Pursuant to the Boston Zoning Code, the parking lot is required to have 37 parking spaces (1 per 1,000 square feet). In order to better serve the needs of its members, the YMCA proposes to provide 86 parking spaces, well in excess of the number required by the BZC.

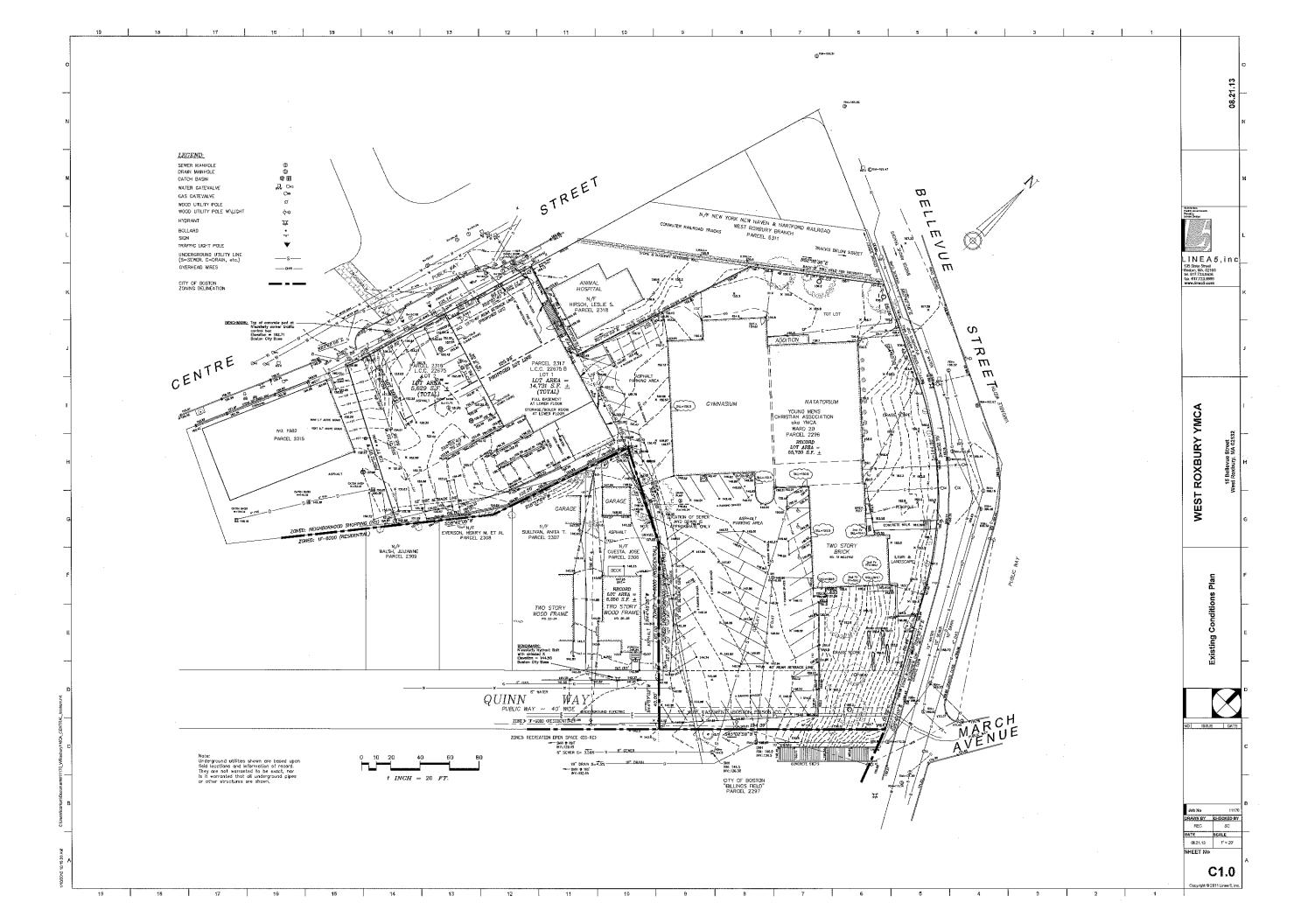
#### **Public Benefits**

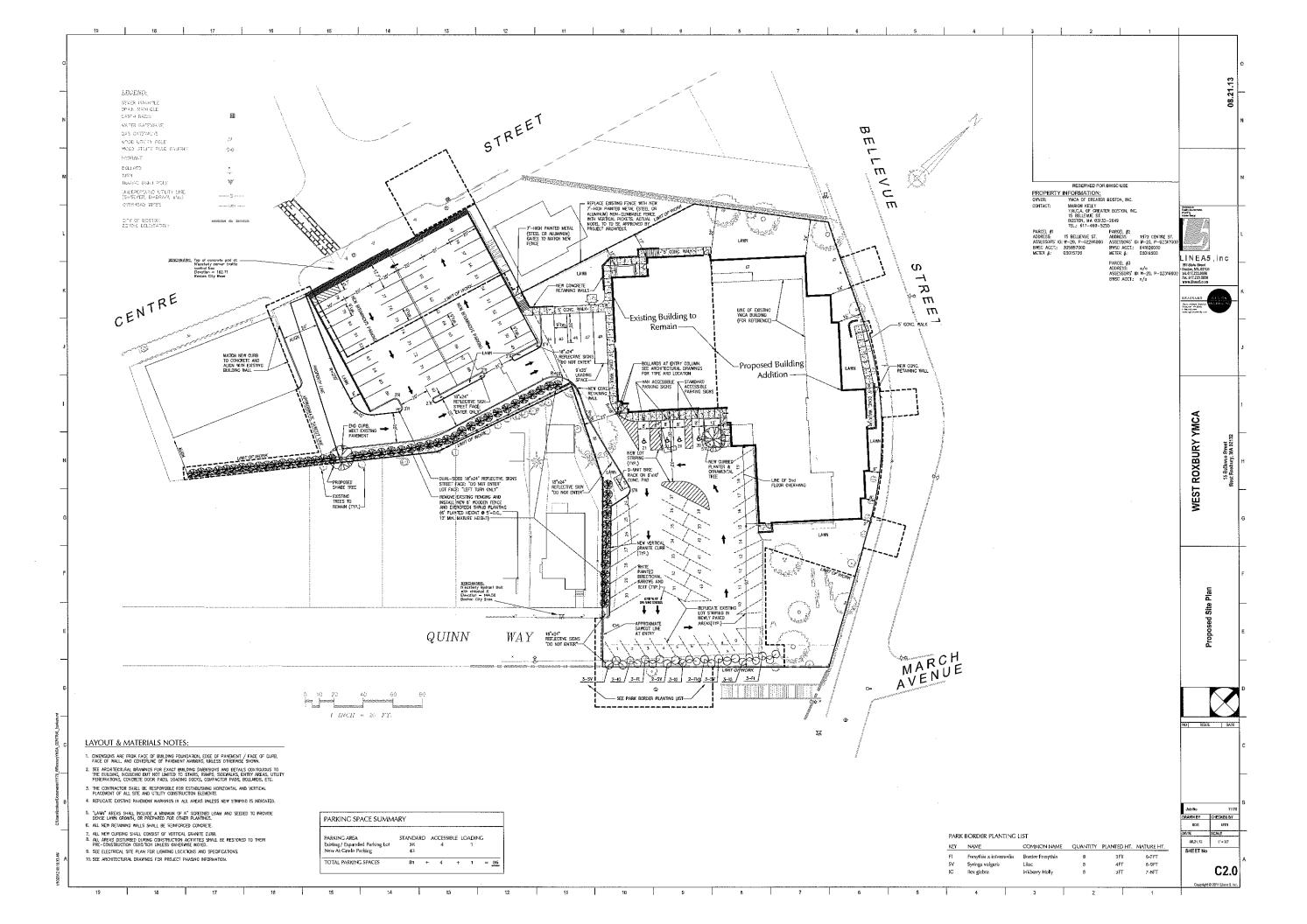
The YMCA believes that the Proposed Project will be a substantial benefit to the YMCA community, the West Roxbury neighborhood and the City of Boston as a whole. The anticipated benefits include the following:

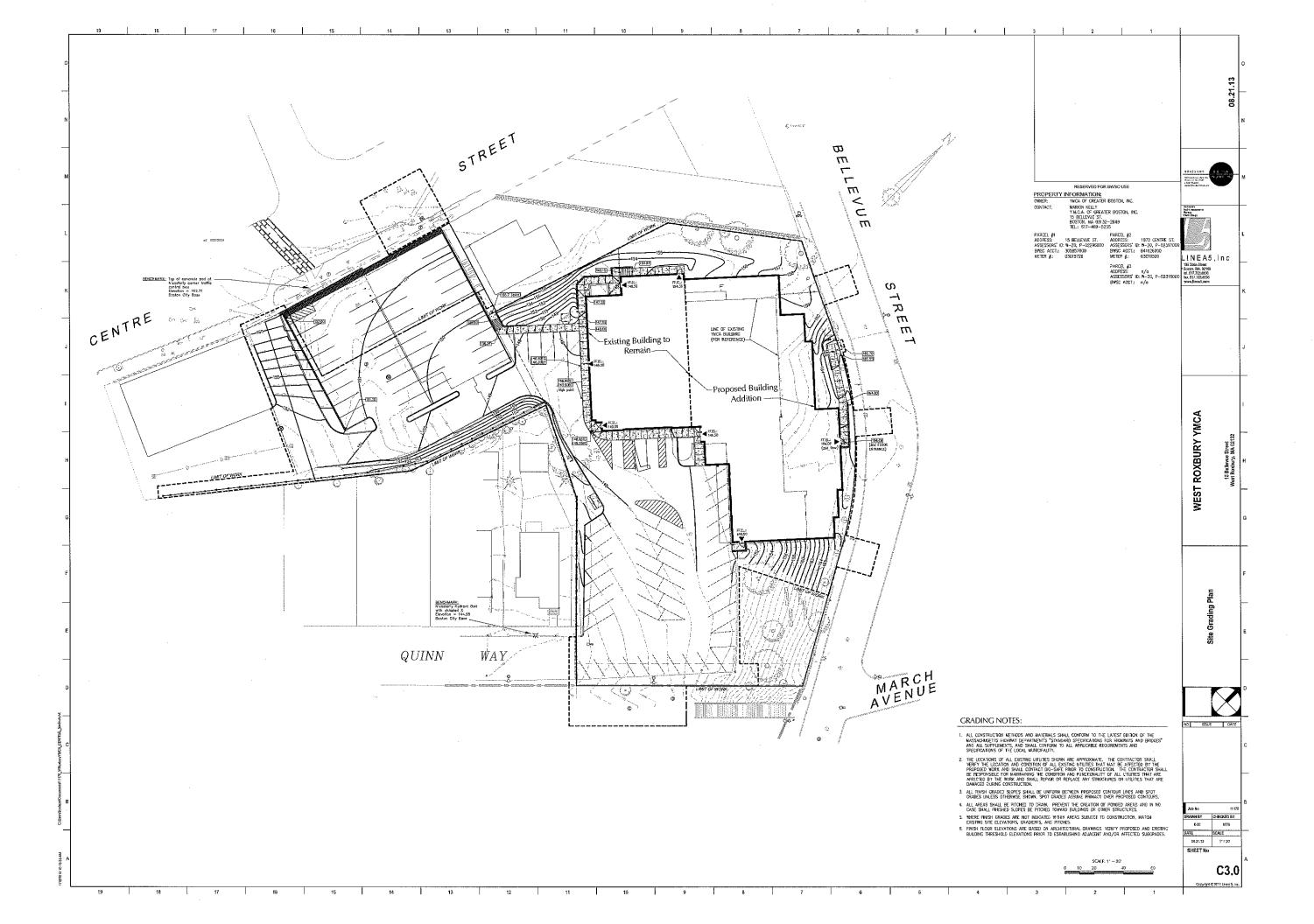
- 1. Restore and substantially upgrade the YMCA facility to a premier community center;
- 2. Make the YMCA facility handicapped accessible;
- 3. Invest over \$10 million in construction dollars into an aging and outdated facility;
- 4. Bring the existing facility up to modern fire and safety codes;
- 5. Create a new teen fitness center:
- 6. Create a new state of the art aquatics center;
- 7. Expand child care, senior programs and water therapy;
- 8. Expand youth sports and programs for children with special needs;
- 9. Allow collaborative sharing with local schools for training, competitions and instruction.

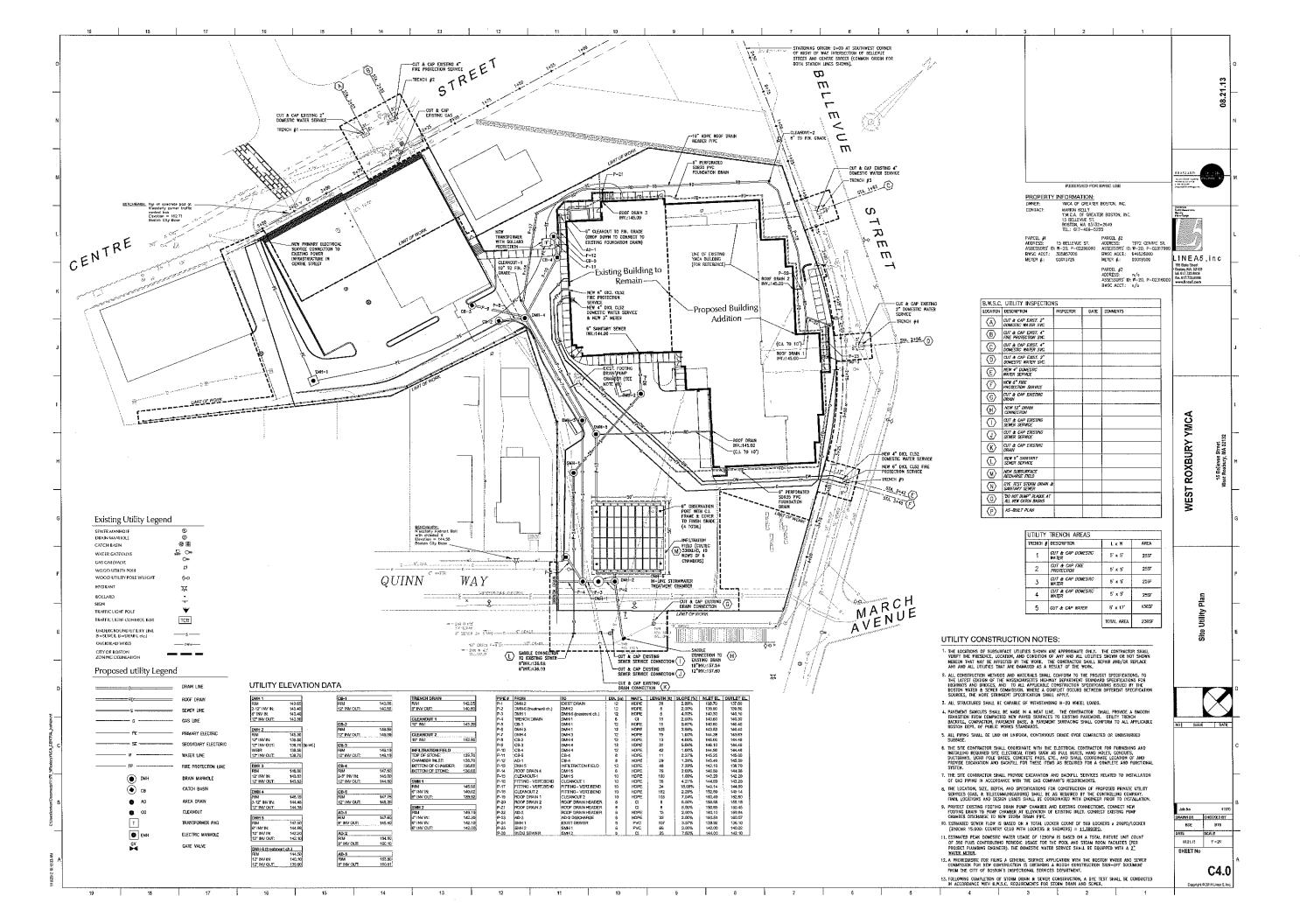
## Exhibit A

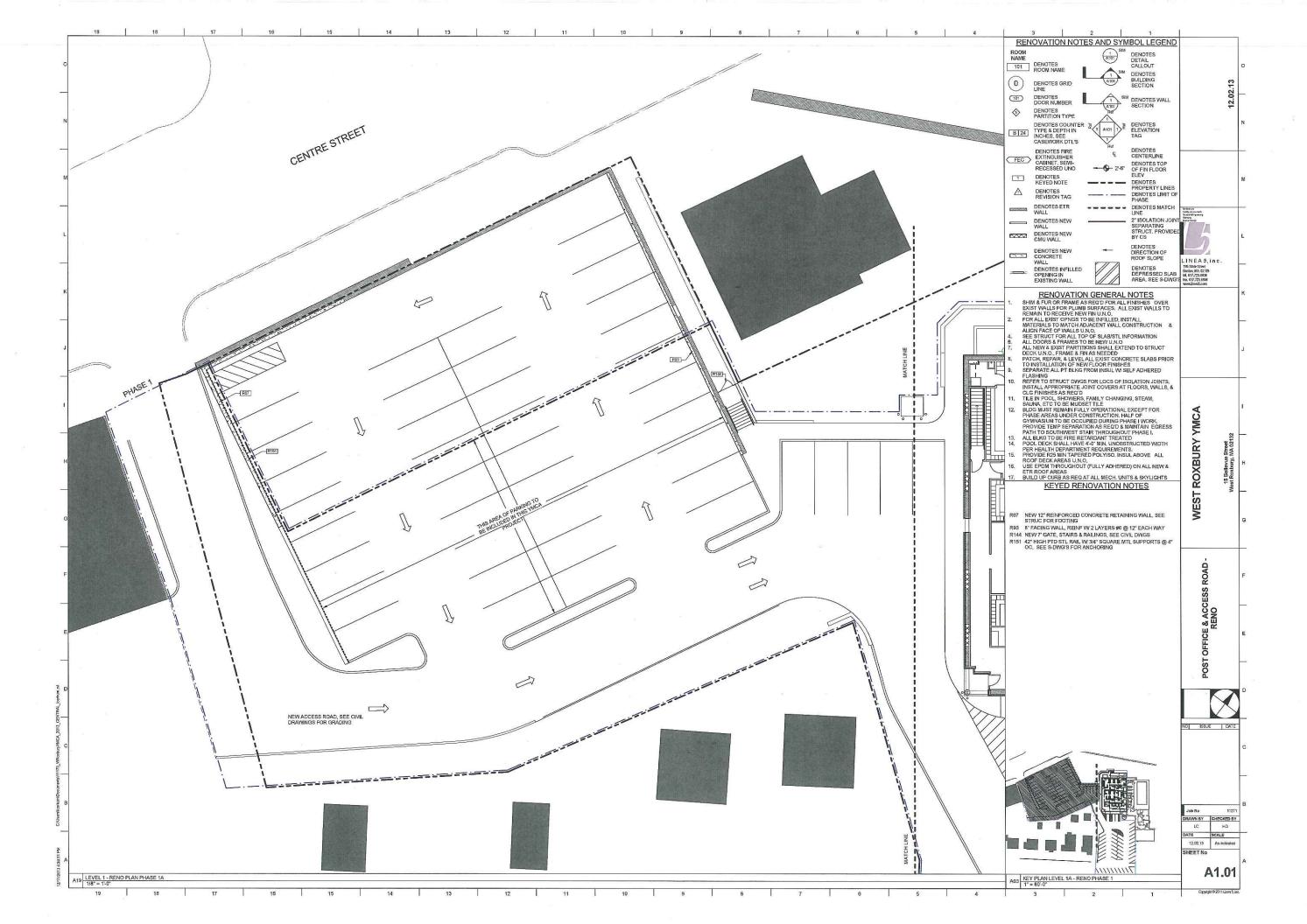
Project Plans - Civil and Architectural Drawings

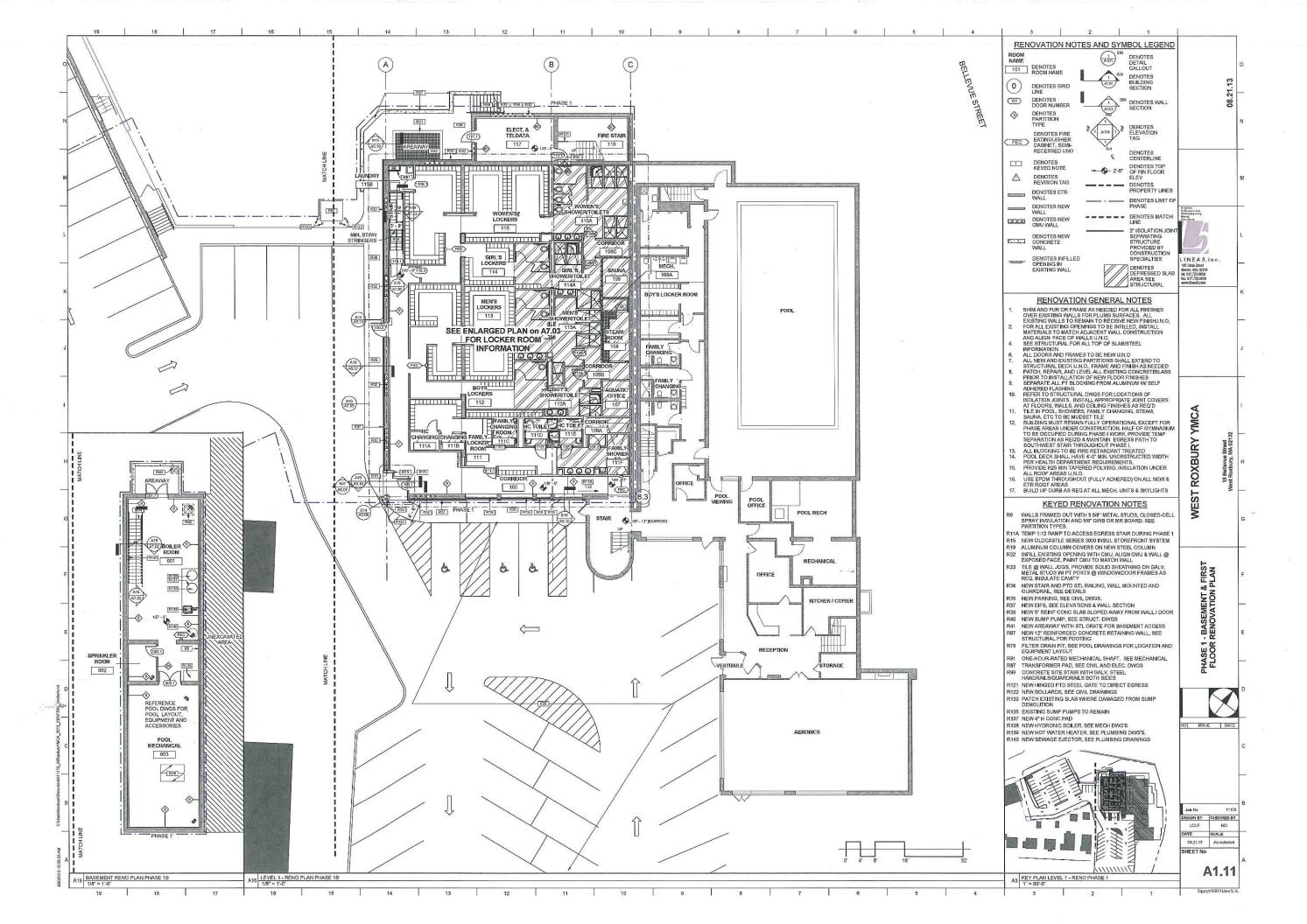


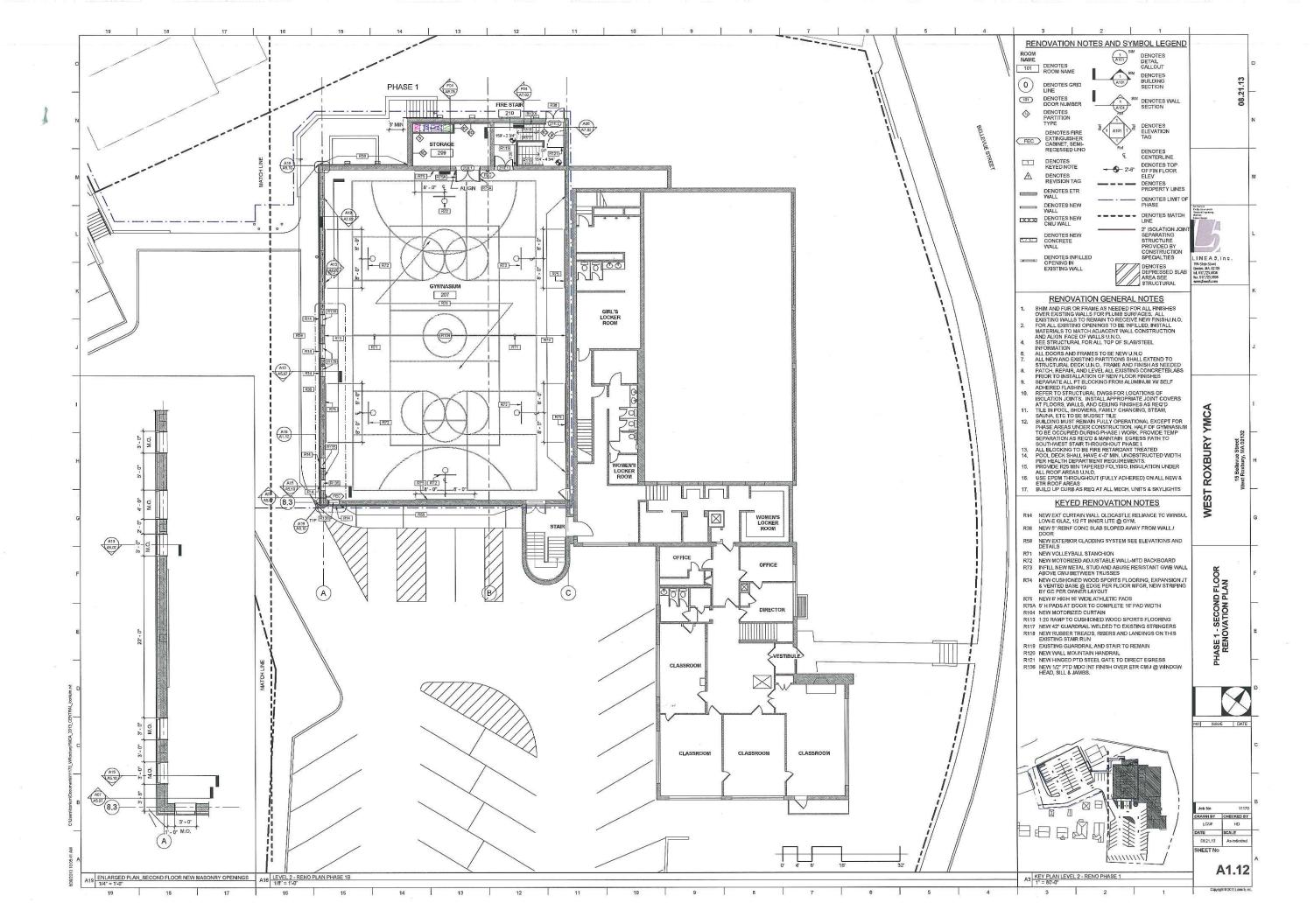


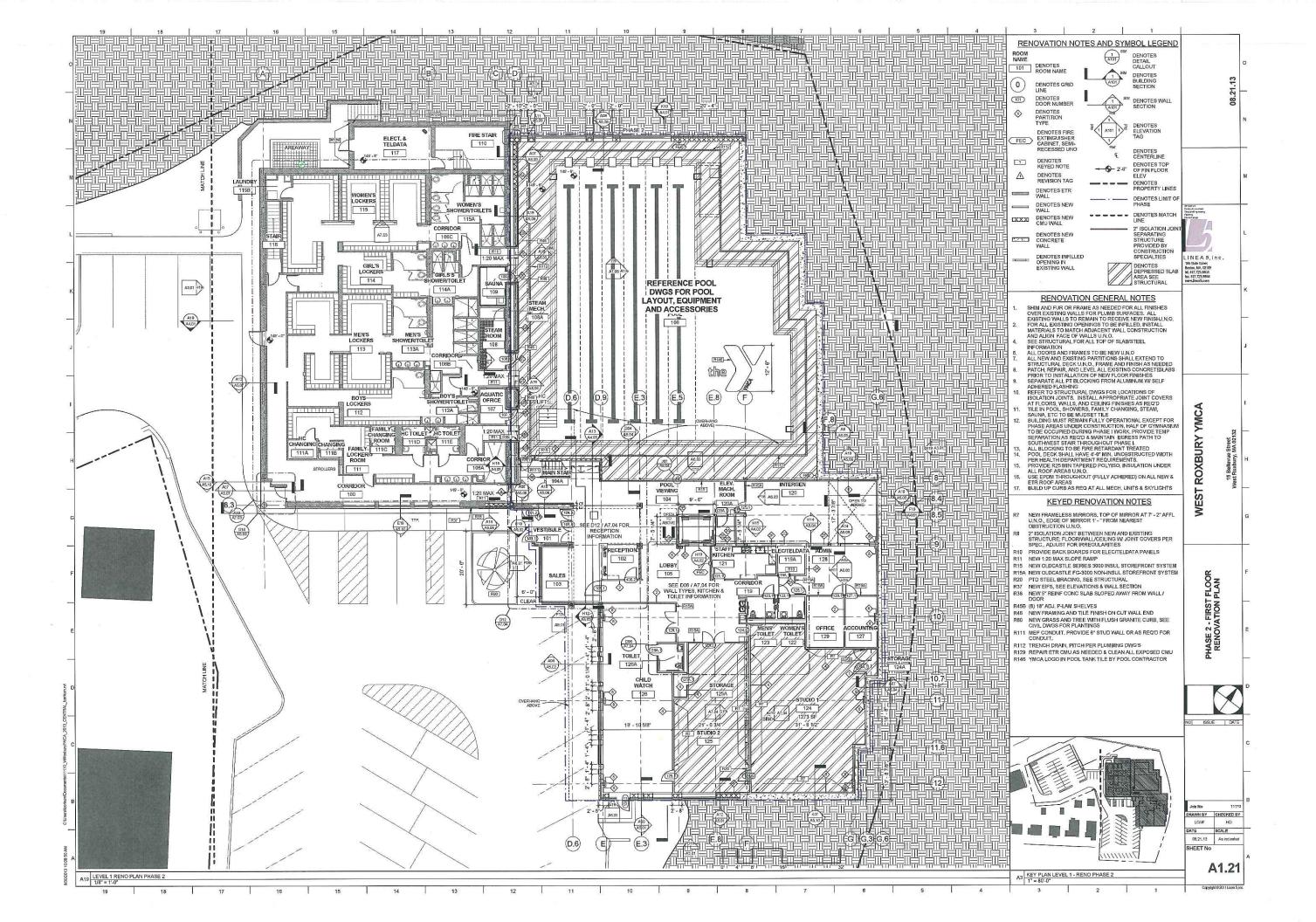


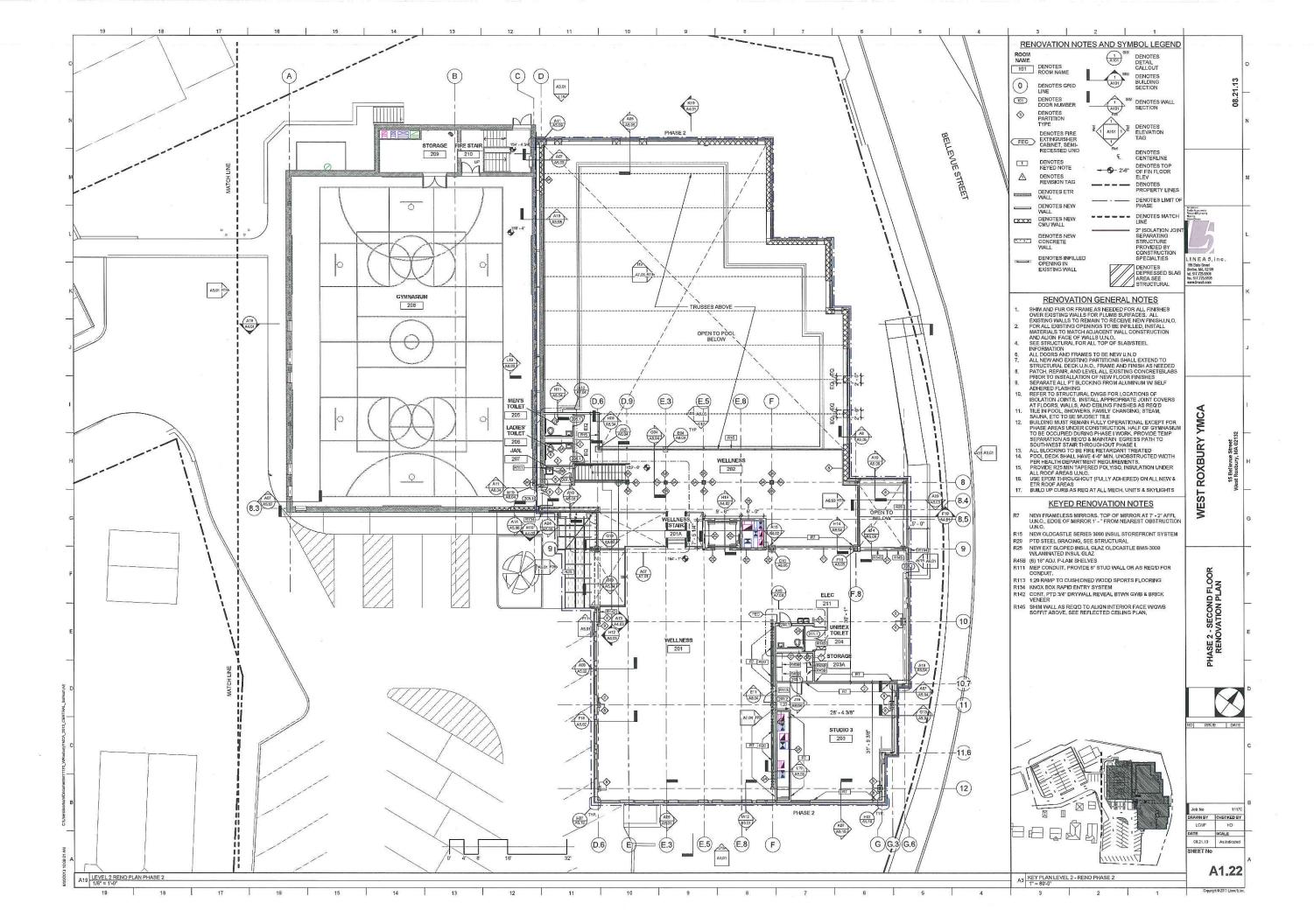


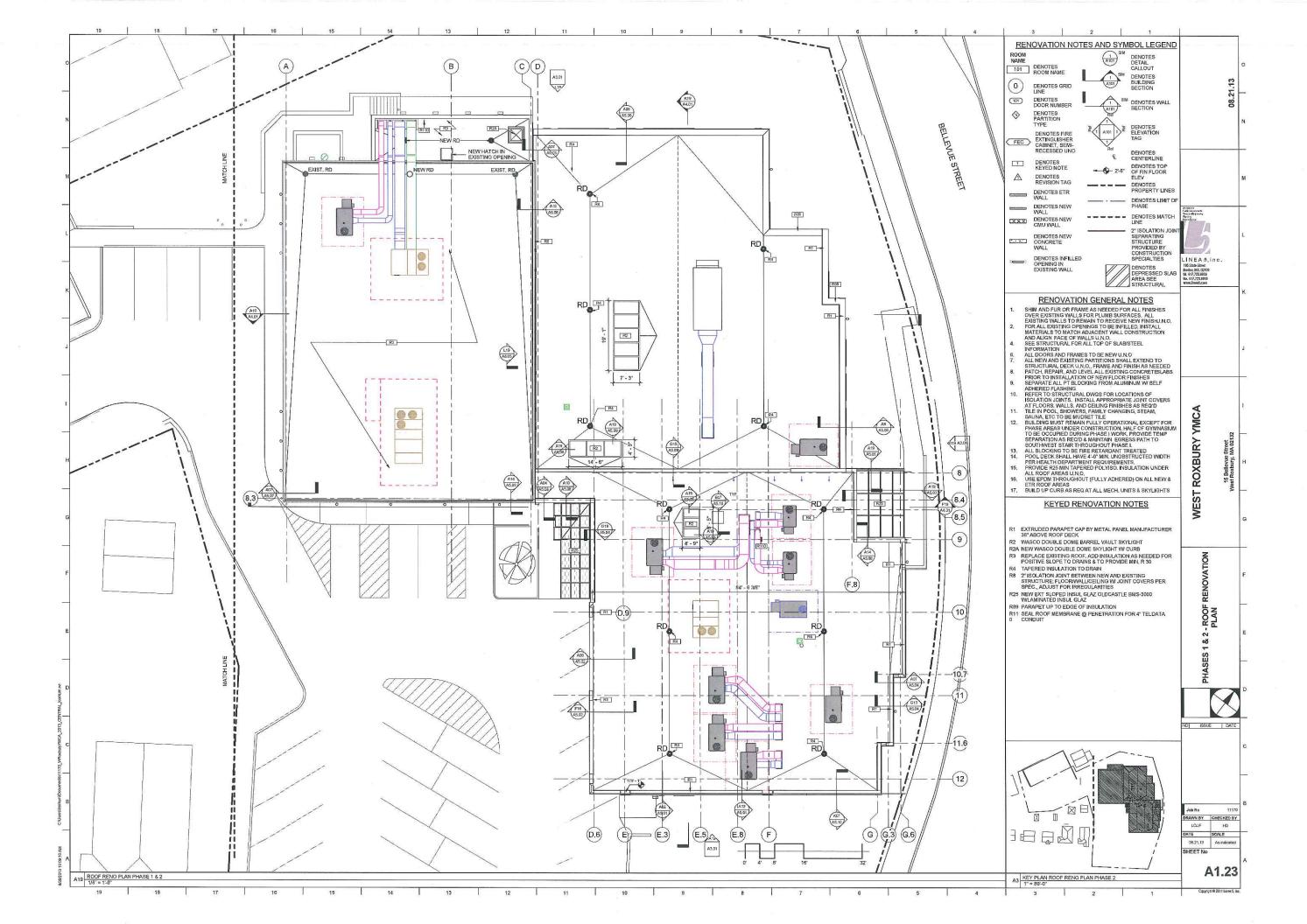


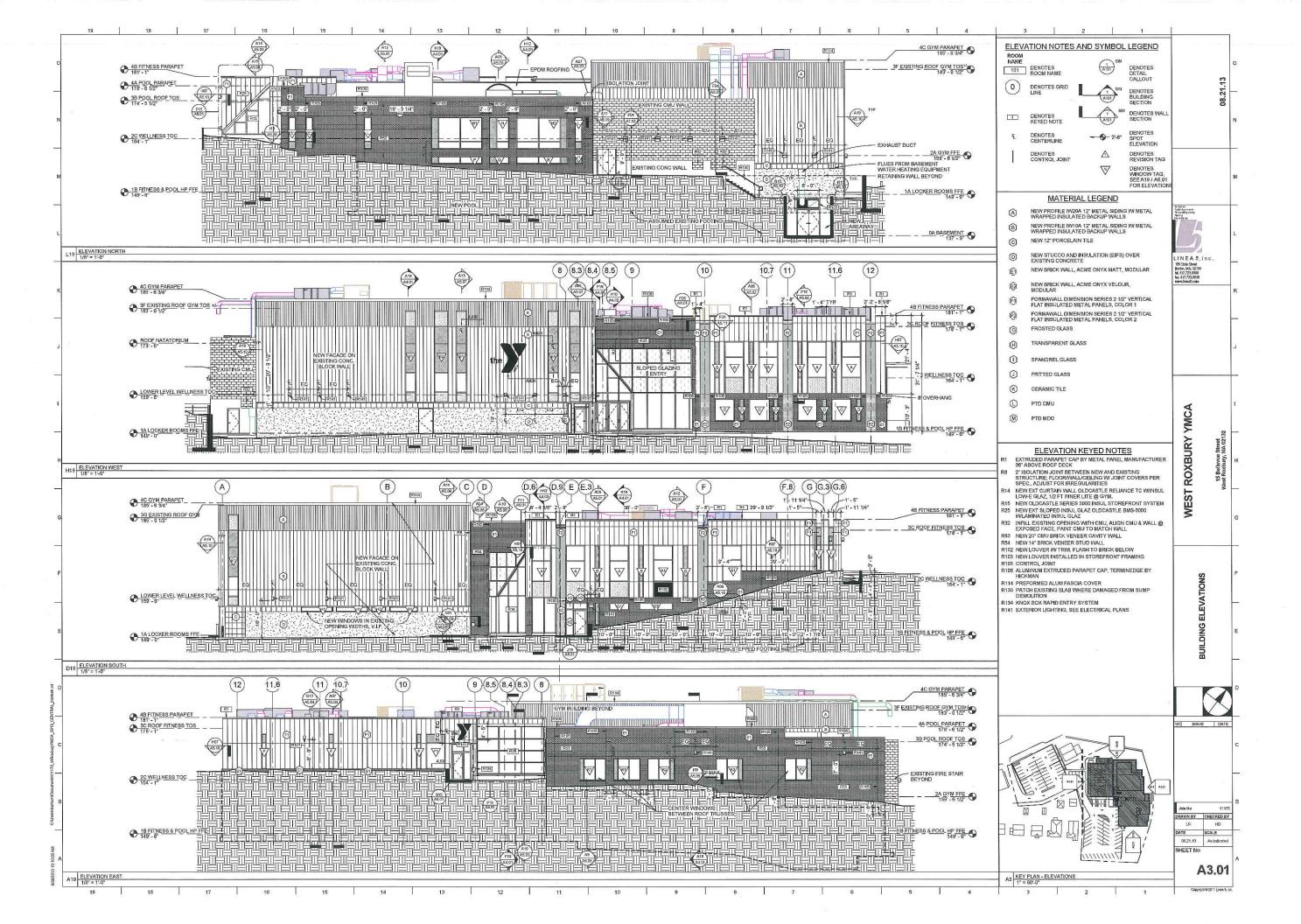


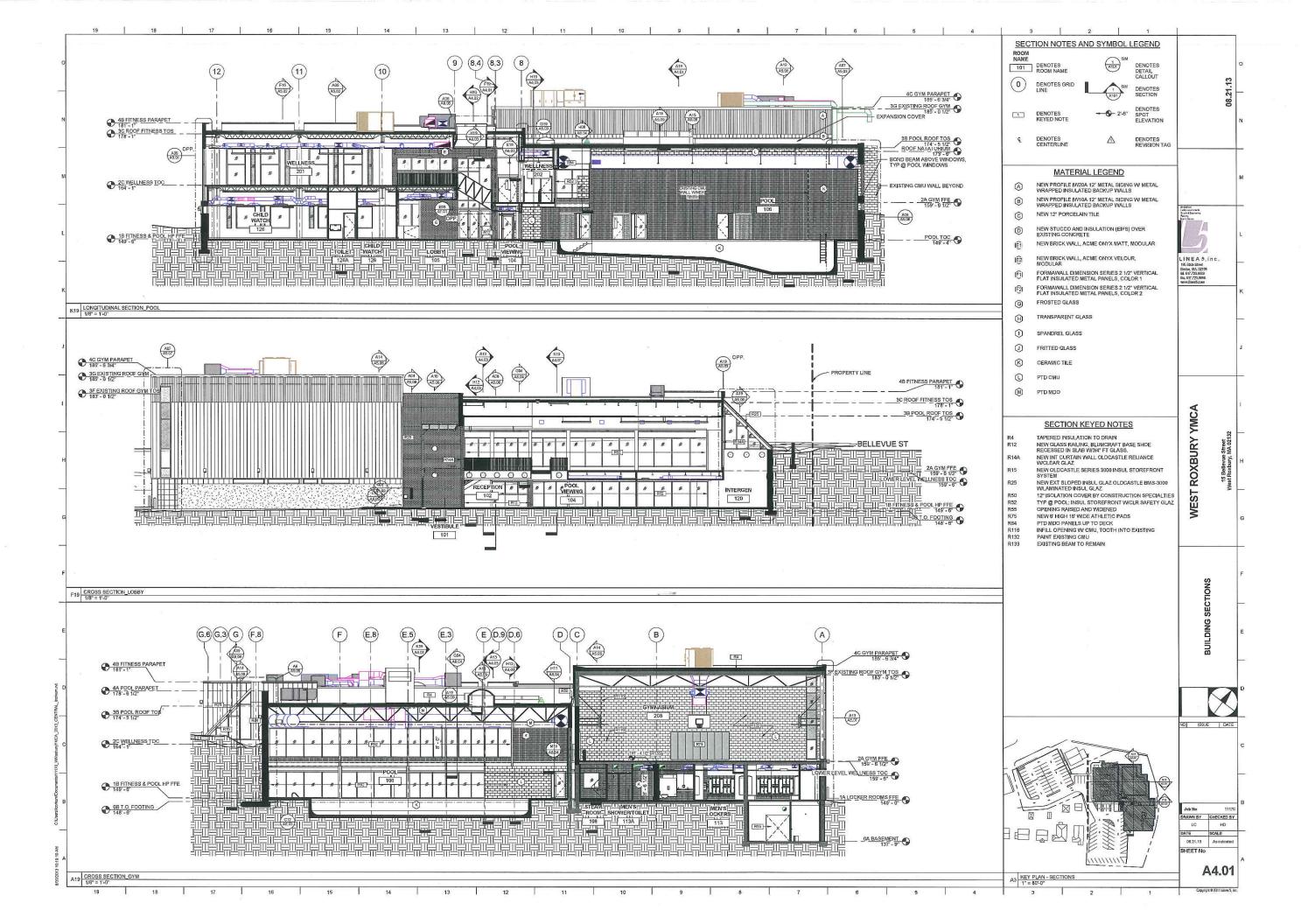












# **EXHIBIT B**

MHC Determination Letter



### The Commonwealth of Massachusetts

William Francis Galvin, Secretary of the Commonwealth Massachusetts Historical Commission

March 12, 2012

David R. Jackowitz Shaevel & Krems, LLP Attorneys at Law 141 Tremont Street Boston, MA 02111-1209

RE:

YMCA Demolition; 1970-1979 Centre Street, 15 Bellevue Street; Boston (West Roxbury), MA;

MHC# RC.41698

Dear Mr. Jackowitz:

The Massachusetts Historical Commission (MHC) has reviewed the information you submitted, received February 24, 2012, concerning the proposed project referenced above. After a review of the information submitted, MHC staff have the following comments.

The proposed project involving partial destructions of, additions to, and complete substantial rehabilitations to both West Roxbury Branch YMCA buildings—the building at 1970-1979 Centre Street, which was constructed in 1955, and the building at 15 Bellevue Street, which was constructed in 1955 and 1957—is described in the Project Notification that was submitted to this office, received February 24, 2012.

Neither 1970-1979 Centre Street nor 15 Bellevue Street is included in MHC's Inventory of Historic and Archaeological Assets of the Commonwealth nor the State Register of Historic Places. No further review by this office is required.

These comments are offered to assist in compliance with Massachusetts General Laws, Chapter 9, Section 26-27C, as amended by Chapter 254 of the Acts of 1988 (950 CMR 71.00). Please do not hesitate to contact Ryan Maciej of my staff if you have any questions.

Sincerely,

Brona Simon

State Historic Preservation Officer

**Executive Director** 

Massachusetts Historical Commission

ce: Kevin Washington and Wendy Zinn, YMCA of Greater Boston, Inc.

Steve Chilton, MassDevelopment

Ellen Lipsey, Boston Landmarks Commission Sarah Kelley, Boston Preservation Alliance

## **EXHIBIT C**

MEPA Determination Letter



Deval L. Patrick GOVERNOR

Timothy P. Murray LIEUTENANT GOVERNOR

Richard K. Sullivan Jr. SECRETARY

# The Commonwealth of Massachusetts

Executive Office of Energy and Environmental Affairs 100 Cambridge Street, Suite 900 Boston, MA 02114

> Tel: (617) 626-1000 Fax: (617) 626-1181 http://www.mass.gov/envir

March 9, 2012

David R. Jackowitz Shaevel & Krems, LLP 141 Tremont Street Boston, MA 02111-1209

Re:

Request for Advisory Opinion West Roxbury YMCA - BOSTON

Dear Mr. Jackowitz:

I am writing in response to your letter of February 28, 2012, in which you requested an Advisory Opinion pursuant to 301 CMR 11.01(6) which concurs that the proposed project does not require review in accordance with the Massachusetts Environmental Policy Act (MEPA).

According to your Request, the proposed project consists of renovations and additions to the West Roxbury Young Mens Christian Association (YMCA), located at 1972 Centre Street and 15 Bellevue Street in the West Roxbury neighborhood of Boston. Currently, the 1972 Centre Street building is used for storage purposes by the YMCA. This building was built in 1955 and historically contained a United States Post Office and an upholstery shop. The building located at 15 Bellevue Street currently houses the YMCA which contains a pool, gymnasium, child care facilities, administrative offices, and classrooms. Access to parking at the 15 Bellevue Street building is provided via Quinn Way.

The project proposes to demolish one building and a portion of the other building, construct additions, and complete substantial rehabilitation to the existing YMCA building to upgrade and expand facilities to meet the family and accessibility needs of its members. The building located at 1972 Centre Street will be demolished in its entirety and replaced with a parking area and outdoor/recreation area. Additionally, site circulation will be modified to provide "through" access from the Centre Street entrance and parking area and the parking area behind 15 Bellevue Street. The Bellevue Street parking area will remain accessible via Quinn Way. The Request for Advisory Opinion includes civil engineering and architectural plans that depict existing and proposed

conditions on the project site.

While your Request indicates that the project is subject to MEPA jurisdiction because it will be receiving Commonwealth Financial Assistance in the form of bonds from MassDevelopment, the project does not appear to exceed any MEPA thresholds as defined in 301 CMR 11.03. As the project consists of a redevelopment within an urbanized area, potential increases in environmental impacts such as wastewater flow or traffic are expected to be insignificant. Furthermore, the project will not require any State permits, nor result in a Land Transfer. Therefore, I hereby determine that MEPA review is not required for the project. Please contact Holly Johnson of the MEPA Office, at (617) 626-1023 if you have any additional questions concerning this matter.

Sincerely

Maeve Vallely Bartlett

Assistant Secretary

## **EXHIBIT D**

Boston Parks and Recreation Department Determination Letter



October 2, 2013

David R. Jackowitz, Partner Shaevel & Krems, LLP 141 Tremont Street Boston, MA 02111

RE: 1972 Centre Street/15 Bellevue Street - YMCA West Roxbury, MA

PARKS COMMISSION DESIGN REVIEW

Dear Mr. Jackowitz,

The Parks and Recreation Department has reviewed the updated plans for a renovations and expansion of the YMCA at the above referenced address. This project was previously reviewed and approved by the Parks Commission in October 2010, with the provision that a landscaped planting buffer be incorporated along the southern edge of the YMCA parking area.

The current plans for these improvements (dated August 2013) include the requested buffer and are approved to proceed as illustrated, as this Department has determined that your proposed work will create no adverse impacts with regards to Billings Field.

Please contact this Department if you have any questions.

Sincerely,

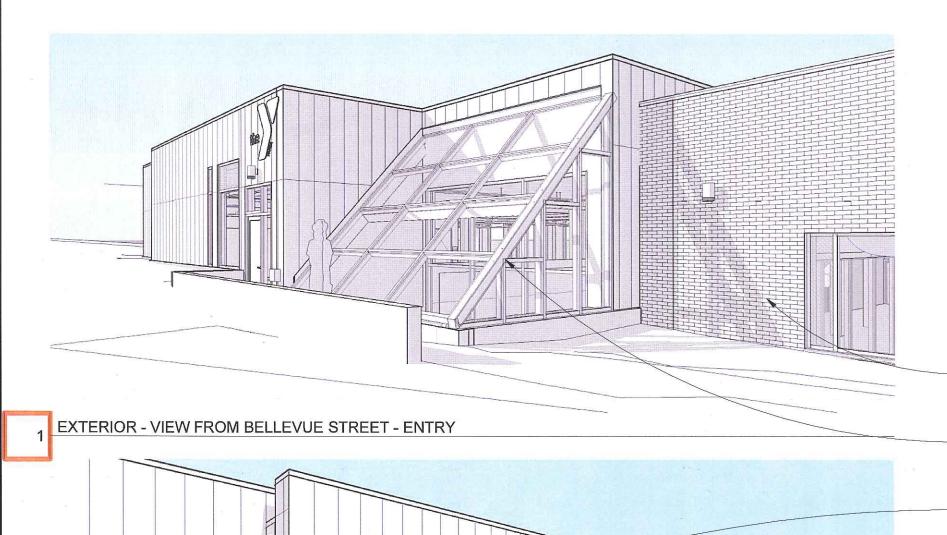
Antonia M. Pollak Commissioner

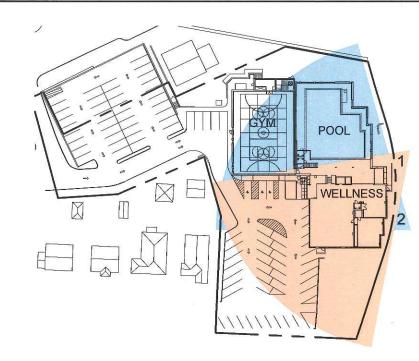
Cc: Carrie Marsh, Executive Secretary, Boston Parks Commission



# **EXHIBIT E**

**Exterior Perspectives** 





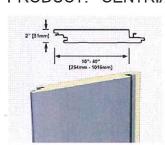
#### MODULAR BRICK

PRODUCT: ACME BRICK ONYX MATT, SEE DSK-23

SLOPED GLAZING OVER COMMUNITY SPACE BELOW

#### **INSULATED METAL PANELS**

PRODUCT: CENTRIA FORMAWALL 2 1/2" VERTICAL PANELS



FINISH - PRISMATIC SERIES, TWO TONES



181 Slate Gray

971 Chromium Gray

Boston, MA Miami, FL

EXTERIOR - VIEW FROM BELLEVUE ST - WELLNESS WING

**EXTERIOR PERSEPECTIVES - FROM BELLEVUE STREET** 

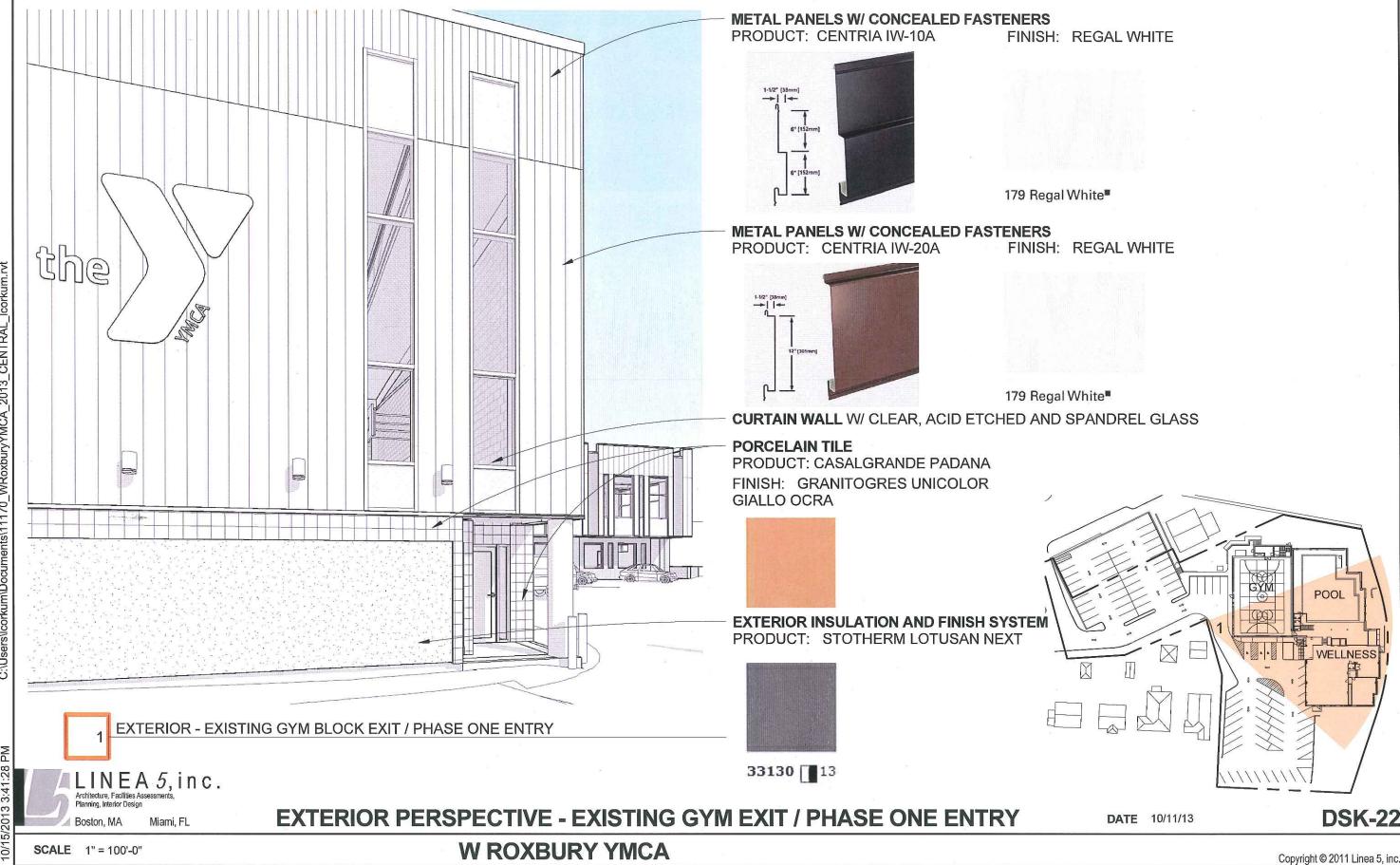
**DATE** 10/11/13

**DSK-21** 

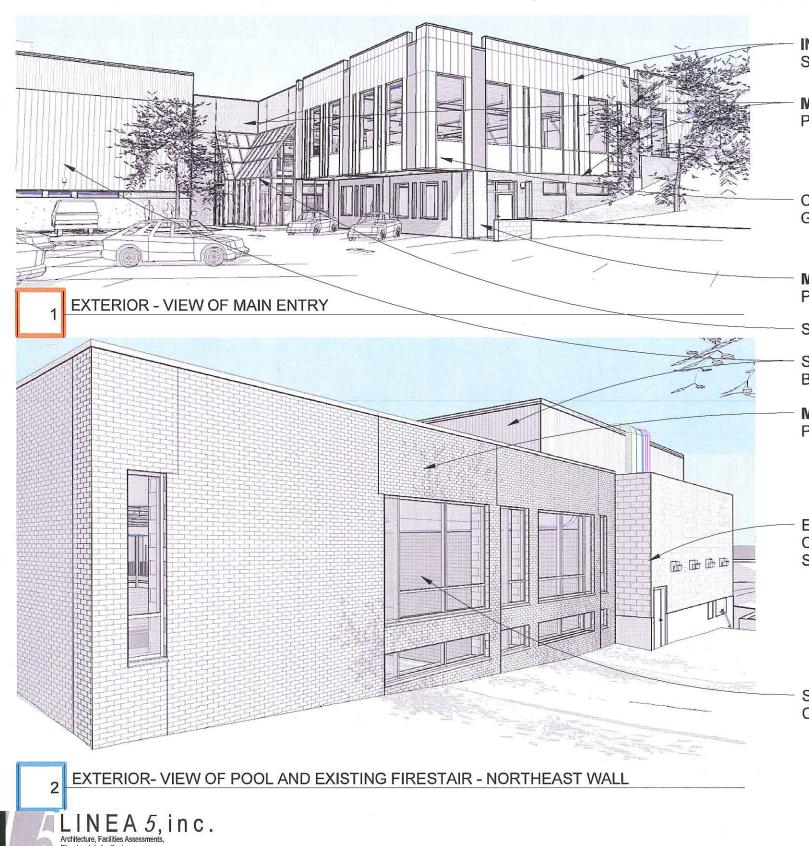
**SCALE** 1" = 100'-0"

**W ROXBURY YMCA** 

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10/46/0019 9:44:08



**INSULATED METAL PANELS** SEE DSK-21 FOR PRODUCT AND COLOR INFO

**MODULAR BRICK** 

PRODUCT: ACME BRICK ONYX MATT

CURTAIN WALL WINDOW W/ SPANDREL **GLASS AT BASE** 

**MODULAR BRICK** 

PRODUCT: ACME BRICK, ONYX VELOUR

SLOPED GLAZING AT MAIN ENTRY

SEE DSK-22 FOR NEW FINISHES ON EXISTING BUILDING

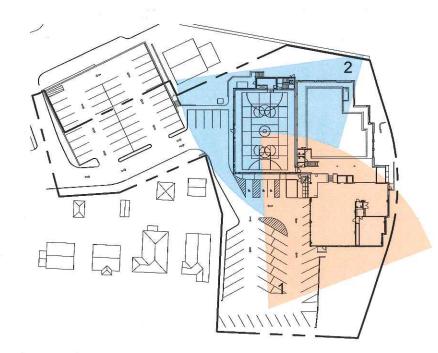
**MODULAR BRICK** 

PRODUCT: ACME BRICK ONYX MATT



**EXISTING CMU AND** CONC WALLS AT FIRE STAIR TO REMAIN

STOREFRONT WINDOWS & **CAST STONE SILLS** 



Boston, MA

**EXTERIOR PERSPECTIVES - VIEW FROM NORTH, VIEW OF MAIN ENTRY** 

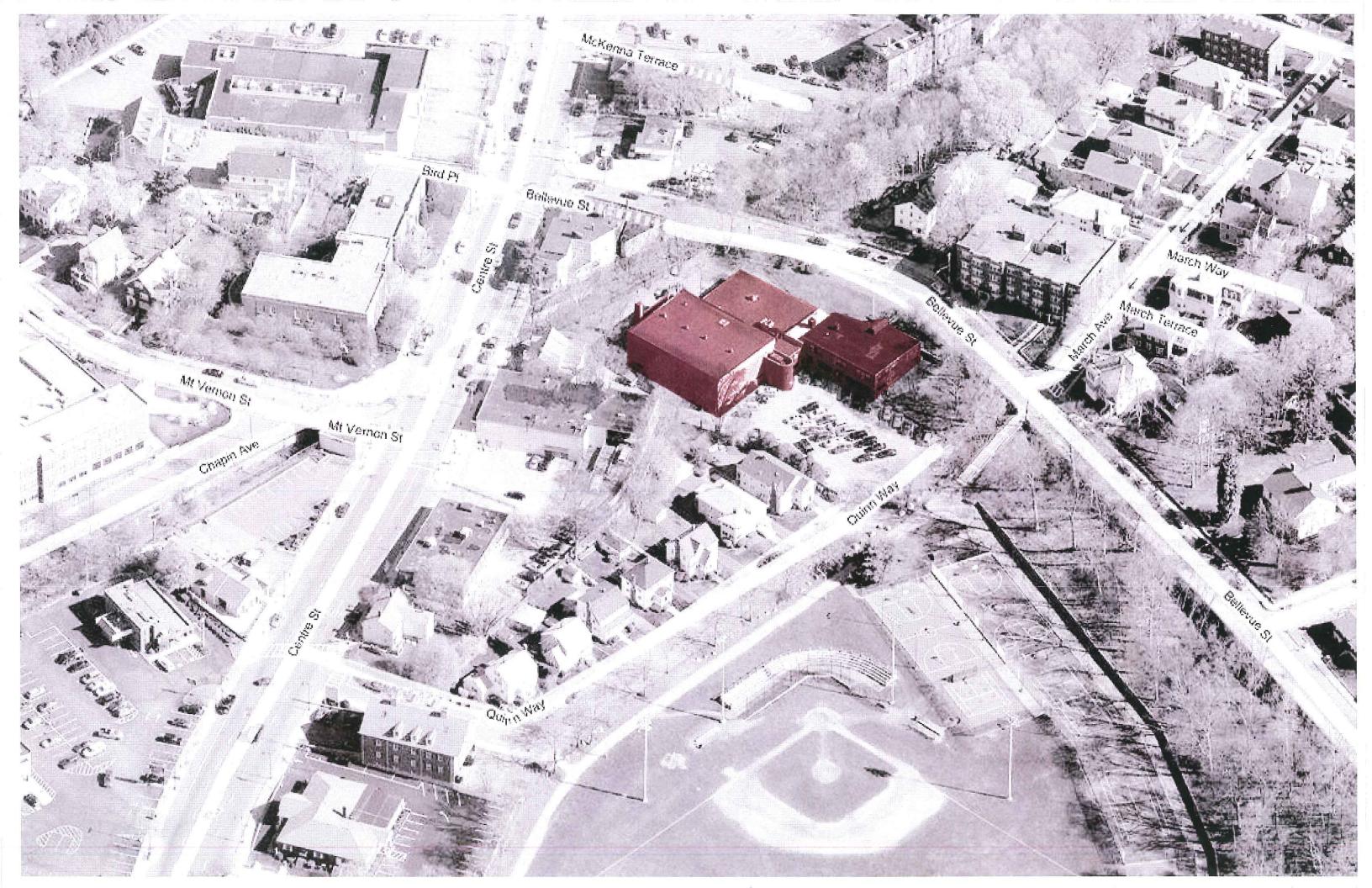
**DATE** 10/11/13

**DSK-23** 

SCALE 1" = 100'-0"

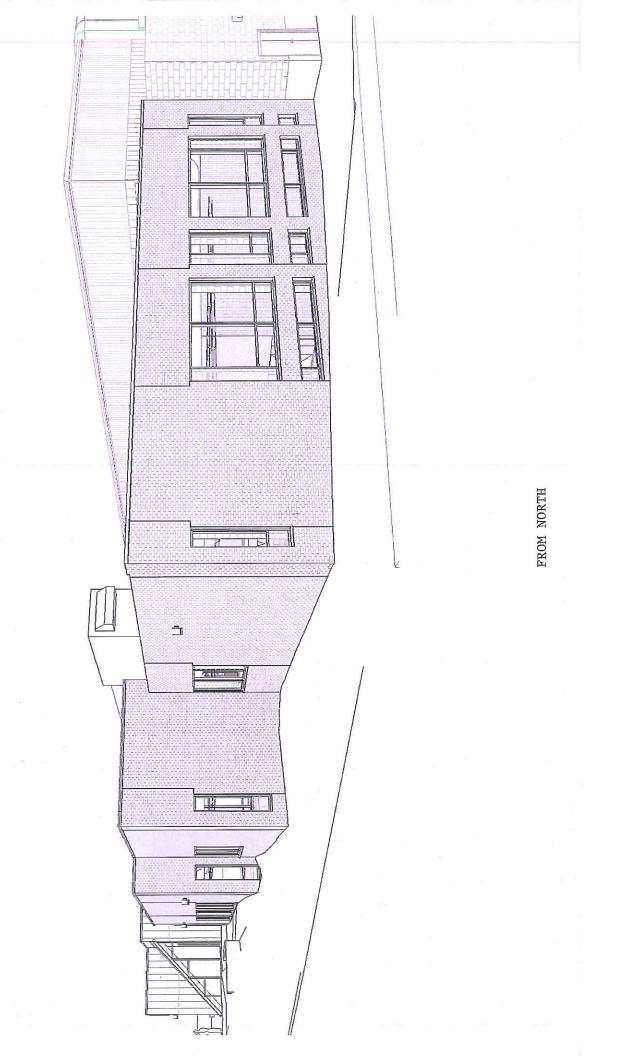
**W ROXBURY YMCA** 

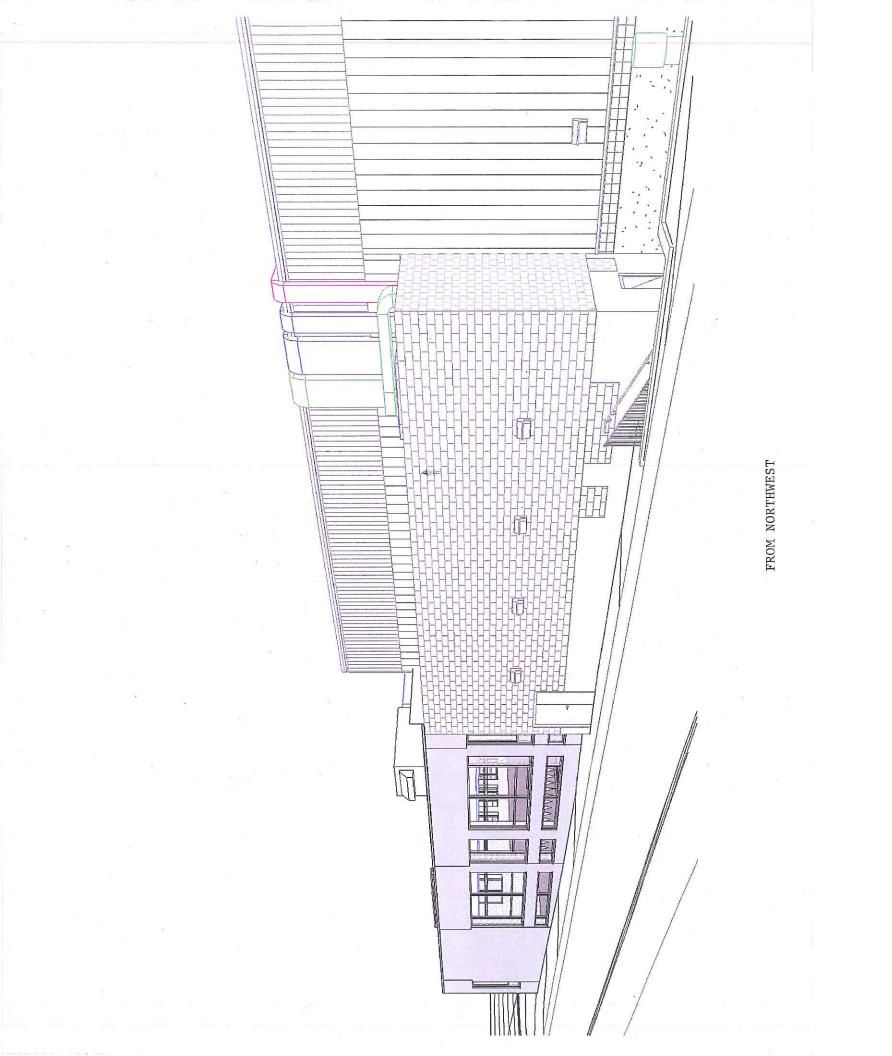
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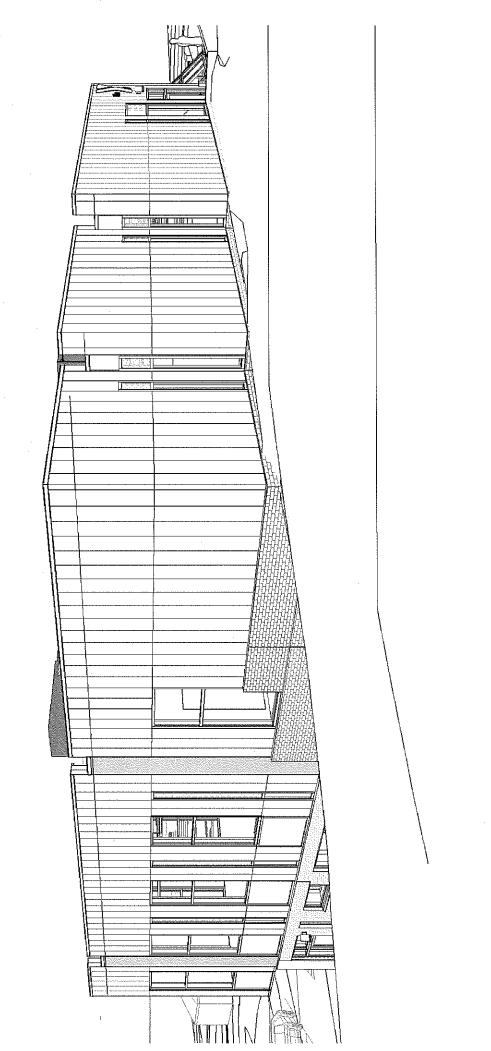
# **EXHIBIT F**

Architect's Rooftop Models









FROM SOUTHEAST