

April 10, 2019

S&A P-12 Property LLC c/o Samuels & Associates 136 Brookline Street, Boston, MA 02115

Attn: Mr. Steve Samuels, Mr. Peter Sougarides, and Mr. Abe Menzin

Re: Scoping Determination

Massachusetts Department of Transportation Air Rights Parcel 12

Dear Mr. Samuels, Mr. Sougarides, and Mr. Menzin:

Please find enclosed a Scoping Determination in association with the proposed Air Rights Parcel 12 Project in the Fenway/Back Bay neighborhoods of Boston. This Scoping Determination describes information required by the Boston Redevelopment Authority d/b/a the Boston Planning & Development Agency in response to the Expanded Project Notification Form, which was submitted under Article 80B of the Boston Zoning Code on November 9, 2018. Additional information may be required during the course of review of this proposal.

Should you have any questions regarding this Scoping Determination or the review process, you may contact me at (617) 918 – 4212.

Sincerely,

Aisling Kerr

Project Manager

CC: Jonathan Greeley, BPDA

Michael Christopher, BPDA Lauren Shurtleff, BPDA

Ted Schwartzberg, BPDA Mark Boyle, MassDOT

Meg Mainzer-Cohen, Parcel 12 - 15 CAC

Fritz Casselman, Parcel 12 - 15 CAC

#### **BOSTON PLANNING & DEVELOPMENT AGENCY**

# SCOPING DETERMINATION MASSACHUSETTS DEPARTMENT OF TRANSPORTATION AIR RIGHTS PARCEL 12

# SUBMISSION REQUIREMENTS FOR DRAFT PROJECT IMPACT REPORT (DPIR)

**PROPOSED PROJECT:** AIR RIGHTS PARCEL 12

**PROJECT SITE:** LOCATED AT THE INTERSECTION OF THE BACK BAY AND

FENWAY NEIGHBORHOOD, THE PROPOSED PROJECT WILL BE CONSTRUCTED ON A VACANT SITE, KNOWN AS

PARCEL 12, COMPRISED OF BOTH LAND AND AIR RIGHTS PARCELS ABOVE AND ADJACENT TO THE MASSACHUSETTS TURNPIKE AND BOUNDED BY BOYLSTON STREET, MASSACHUSETTS AVENUE, AND

NEWBURY STREET.

**PROPONENT:** S&A P-12 PROPERTY LLC

c/o SAMUELS & ASSOCIATES 136 BROOKLINE STREET, BOSTON, MA 02115

**DATE:** APRIL 10, 2019

The Boston Redevelopment Authority d/b/a Boston Planning & Development Agency ("BPDA") is issuing this Scoping Determination pursuant to Section 80B-5 of the Boston Zoning Code ("Code"), in response to an Expanded Project Notification Form ("EPNF") which S&A P-12 Property LLC c/o Samuels & Associates (the "Proponent"), filed for the Parcel 12 air rights project on November 9, 2018. Notice of the receipt by the BPDA of the EPNF was published in the Boston Herald on November 9, 2018, which initiated a public comment period with a closing date of December 14, 2018; the public comment period was subsequently extended until January 31, 2019, and later extended to February 15, 2019. Comments received since then have subsequently been added as well. The Proponent's submission of an EPNF was preceded by the submission of a Letter of Intent, which was filed with the BPDA on May 17, 2018.

Pursuant to Section 80B-5.3 of the Code, a Scoping Session was held on December 10, 2018 with the City's public agencies, where the proposal was reviewed and discussed. The EPNF, upon receipt by the BPDA, was shared with the City's public agencies pursuant to Section 80A-2 of the Code.

A Citizens Advisory Committee ("CAC") was established in 2011 to advise the City and State prior to the Massachusetts Department of Transportation (MassDOT)'s disposition process for each of the Back Bay Turnpike Air Rights Parcels (Parcels 12 – 15). Letters soliciting nominations to the CAC were delivered to following elected officials in office at the time: City Councilor Michael Ross, City Councilor Bill Linehan, all At-Large City Councilors, State Senator Sonia Chang-Diaz, State Senator Steven Tolman, State Representative Byron Rushing, and State Representative Martha Walz.

BPDA staff conferred with then Mayor Thomas M. Menino's Office of Neighborhood Services to finalize the CAC nominees and the Mayor's Office approved the final list of Citizens Advisory Committee members in June of 2011.

The Citizens Advisory Committee (CAC) members are:

- Brandon Beatty, Resident
- Kathleen Brill, Fenway Civic Association
- Fritz Casselman, Neighborhood Association of the Back Bay
- Brian Doherty, Building & Construction Trades Council of the Metropolitan District
- David Gamble, Boston Society of Architects
- Mia Jean Sicard, Fenway Civic Association
- David Lapin, Community Music Center / Millennium CAC (SDSC)
- Meg Mainzer-Cohen, Back Bay Association
- Teri Malo, Fenway Studios
- Gil Strickler, St. Cecilia Parish
- Steve Wolf, Fenway CDC

#### The ex-officio members are:

- Senator Brownsberger
- Councillor Essaibi-George
- Councillor Flaherty
- Councillor Garrison
- Representative Livingstone
- Representative Rushing
- Councillor Wu
- Councillor Zakim

All CAC members were notified of and invited to the scoping session held on December 10, 2018.

A total of four CAC meetings, all of which were advertised via the BPDA website and standard email notifications, have been held, two of which fall under Article 80 Large Project review for this Project. The majority of the CAC meetings were held at the St. Cecilia Parish, 18 Belvidere Street, Boston, 02115 and took place on:

- 1. April 4, 2018
- 2. January 9, 2019
- 3. February 5, 2019
- 4. March 26, 2019

As part of the Article 80 Large Project review of the project, the BPDA hosted a public meeting on January 14, 2019 at the Hynes Convention Center (900 Boylston Street, Boston, MA 02115). The public meeting was advertised in the <u>Fenway News</u> and <u>Boston Guardian</u> as well as through the BPDA website and the Back Bay and Fenway neighborhood email notification lists.

Written comments in response to the PNF received by the BPDA from agencies of the City of Boston and elected officials are included in **Appendix A**. Comments from the public are included in **Appendix B**. Comments from the Citizens Advisory Committee ("CAC") are included in **Appendix C**. All comments must be answered in their entirety. The DPIR should include complete responses to all comments included in **Appendices A**, **B and C** within the framework of the criteria outlined in the Scoping Determination.

**Appendix A** includes comments from agencies of the City of Boston and elected officials, specifically:

- BPDA Planning
- BPDA Urban Design
- BPDA Transportation/Boston Transportation Department
- BPDA Environment
- Christian Simonelli, Boston Groundwater Trust
- John Sullivan, Boston Water and Sewer Commission
- Zachary Wassmouth, Boston Public Works Department

# **Appendix B** includes comments from the public, including:

- Charlesgate Alliance
- Back Bay Association
- Boston Preservation Alliance
- Livable Streets

- Neighborhood Association of the Back Bay
- Fenway Civic Association

# **Appendix C** includes comments from the Citizens Advisory Committee:

The Scoping Determination requests information that the BPDA requires for its review of the proposed project in connection with Article 80 of the Code, Development Review and Approval and other applicable sections of the Code.

## I. PROJECT DESCRIPTION

The Massachusetts Department of Transportation ("MassDOT") has designated S&A P-12 Property, LLC (the "Proponent") as the developer of the vacant site known as Parcel 12, which is comprised of both land and air rights parcels above and adjacent to the Massachusetts Turnpike (the "Turnpike", or "I-90") and bounded by Boylston Street, Massachusetts Avenue, and Newbury Street.

In connection with MassDOT's designation of the Proponent as the developer of Parcel 12, MassDOT and the Proponent have entered into a Development Agreement regarding the development of Parcel 12. Parcel 12 offers an important opportunity to repair a barren section of Boylston Street and Massachusetts Avenue disrupted by the Turnpike, and to knit together distinct Boston neighborhoods: the Back Bay and the Fenway, and the South End and the City of Cambridge by creating a dynamic mixed-use development with ground-floor uses that will activate the street, repair the discontinuity in the urban street wall left behind by the Turnpike Extension, and improve the experience for pedestrians, bicyclists, and motorists, as well as those using the wide array of nearby public transit options.

The Proposed Project is contemplated to include a mix of uses that will complete the ends of Boylston and Newbury Street by providing a vibrant hub on Parcel 12, which will consist of approximately 325,000 square feet of office uses, 70,000 square feet of retail and restaurant uses, and 150,000 square feet of residential or hotel uses, as well as a belowgrade parking garage with approximately 150 parking spaces (collectively, the "Proposed Project").

#### II. PREAMBLE

The Proposed Project is being reviewed pursuant to Article 80, Development Review and Approval, which sets forth a comprehensive procedure for project review of the following components: transportation, environmental protection, urban design, historic resources, infrastructure systems, site plan, tidelands, and Development Impact Project, if any. The Proponent is required to prepare and submit to the BPDA a Draft Project Impact Report ("DPIR") that meets the requirements of the Scoping Determination by detailing the Proposed Project's impacts and proposed measures to mitigate, limit or minimize such

impacts. The DPIR shall contain the information necessary to meet the specifications of Section 80B-3 (Scope of Large Project Review; Content of Reports) and Section 80B-4 (Standards for Large Project Review Approval), as required by the Scoping Determination. After submitting the DPIR, the Proponent shall publish notice of such submittal as required by Section 80A-2. Pursuant to Section 80B-4(c) (i) (3), the BPDA shall issue a written Preliminary Adequacy Determination ("PAD") within ninety (90) days. Public comments, including the comments of public agencies, shall be transmitted in writing to the BPDA no later than fifteen (15) days prior to the date by which the BPDA must issue its PAD. The PAD shall indicate the additional steps, if any, necessary for the Proponent to satisfy the requirements of the Scoping Determination. If the BPDA determines that the DPIR adequately describes the Proposed Project's impacts and, if appropriate, proposed measures to mitigate, limit or minimize such impacts, the PAD will announce such a determination and that the requirements of further review are waived pursuant to Section 80B-5.4(c) (iv). Section 80B-6 requires the Director of the BPDA to issue a Certification of Compliance indicating the successful completion of the Article 80 development review requirements before the Commissioner of Inspectional Services can issue any building permit for the Proposed Project.

#### III. REVIEW/SUBMISSION REQUIREMENTS

In addition to full-size scale drawings, 15 copies of a bound booklet and an electronic copy (PDF format) containing all submission materials reduced to size 8-1/2" x 11", except where otherwise specified, are required. The electronic copy should be submitted to the BPDA via the following website: <a href="https://developer.bostonplans.org/">https://developer.bostonplans.org/</a> The booklet should be printed on both sides of the page. In addition, an adequate number of copies must be available for community review. A copy of this Scoping Determination should be included in the booklet for reference.

#### A. GENERAL INFORMATION

- 1. Applicant/Proponent Information
  - a. Development Team
    - a.) Names
    - b.) Proponent (including description of development entity and type of corporation, and the principals thereof)
    - c.) Attorney
    - d.) Project consultants and architects
    - e.) Business address, telephone number, FAX number and e-mail, where available for each
    - f.) Designated contact for each
  - b. Legal Information
    - a.) Legal judgments or actions pending concerning the Proposed Project

- b.) History of tax arrears on property owned in Boston by Applicant
- c.) Evidence of site control over Project Site, including current ownership and purchase options, if any, for all parcels in the Proposed Project, all restrictive covenants and contractual restrictions affecting the Proponent's right or ability to accomplish the Proposed Project, and the nature of the agreements for securing parcels not owned by the Applicant.
- d.) Nature and extent of any and all public easements into, through, or surrounding the site.

# 2. Project Site

- a. An area map identifying the location of the Proposed Project
- b. Description of metes and bounds of Project Site or certified survey of the Project Site
- \* c. Current zoning

## 3. Project Description and Alternatives

- a. The DPIR shall contain a full description of the Proposed Project and its components, including, its size, physical characteristics, development schedule, costs, and proposed uses. This section of the DPIR shall also present analysis of the development context of the Proposed Project. Appropriate site and building plans to illustrate clearly the Proposed Project shall be required.
- b. A description of alternatives to the Proposed Project that were considered shall be presented and primary differences among the alternatives, particularly as they may affect environmental and traffic/transportation conditions, shall be discussed.

#### 4. Public Benefits

- a. Anticipated employment levels including the following:
  - (1) Estimated number of construction jobs
  - (2) Estimated number of permanent jobs
- Current and/or future activities and program which benefit adjacent neighborhoods of Boston and the city at large, such as, child care programs, scholarships, internships, elderly services, education and job training programs, etc.
- c. Other public benefits, if any, to be provided.

#### 5. Community Process

a. A list of meetings held and proposed with interested parties, including public agencies, abutters, and business and community groups.

b. Names and addresses of project area owners, abutters, and any community or business groups which, in the opinion of the applicant, may be substantially interested in or affected by the Proposed Project.

#### **B. REGULATORY CONTROLS AND PERMITS**

An updated listing of all anticipated permits or approvals required from other municipal, state or federal agencies, including a proposed application schedule shall be included in the DPIR.

A statement on the applicability of the Massachusetts Environmental Policy Act (MEPA) should be provided. If the Proposed Project is subject to MEPA, all required documentation should be provided to the BPDA, including, but not limited to, a copy of the Environmental Notification Form, decisions of the secretary of Environmental Affairs, and the proposed schedule for coordination with BPDA procedure.

#### C. TRANSPORTATION COMPONENT

The analysis included in the DPIR must utilize as its framework the scope as outlined in the comments of the Boston Transportation Department ("BTD") and BPDA Transportation & Infrastructure Planning, included in **Appendix A.** 

Given the project complexity. its location within the transportation network, and its relationship to key projects, policies, and goals of Go Boston 2030, we support the proposal for an additional filing in which to provide new information and analysis as described below.

The full text of the BTD and BPDA Transportation & Infrastructure Planning comments may be viewed in **Appendix A**.

#### D. ENVIRONMENTAL PROTECTION COMPONENT

The DPIR must address the comments of the BPDA Environmental Review/IGBC, included in **Appendix A**, and must include the most up to date Article 37/Interagency Green Building Committee documents. The full text of the BPDA Environmental Review/IGBC comments can be viewed in **Appendix A**.

#### E. URBAN DESIGN/PLANNING COMPONENT

The DPIR must address the comments of the BPDA's Urban Design and Planning Department, included in **Appendix A**. In addition to this, the standard list of urban design materials should be included in the DPIR for the Proposed Project, included in **Appendix A**.

The Proposed Project as originally proposed/designated complied with the Civic Vision, which reinforced the Boylston Street Planning Study's suggestion of 120' (but allowed up to 15 stories) heights for this corridor and created a street wall at that scale. The Civic Vision allowed for a higher (than 15 stories) building on either Parcel 12 or 15, not necessarily both, depending upon one's interpretation. But the structural analyses to allow development on this parcel suggested landing height where the most structure could be grounded, to either side of the highway. This resulted in the PNF scheme, which proposed a 154' building (15-story equivalent) to the north and the higher tower to the south along Boylston Street, across from a Berklee IMP site with a similar height. Parking and loading are accessed via Boylston. The massing creates a continuous two-story retail expression along Boylston and as perceived from the Turnpike, which gives it an expressed three-part massing, appropriately stepping down to the Back Bay.

The Proposed Project consists of two tower elements on Turnpike Parcel 12, modified since the Proponent's original designation (2012) scheme to adhere to a more realistic structural strategy (and associated height changes) that nevertheless attains the Civic Vision goal of building an animated streetwall along Massachusetts Avenue. It is anticipated that the new proposed massing and height configuration, by dint of comments from BPDA staff, the CAC, the BCDC, and this scoping, may be in the process of being modified in response to comments. Therefore the comments made below should be applied or understood in their general, and not necessarily specific, sense. The Project contains well over 500,000 SF; of this, 70,000 SF is attributable to retail, 325,000 SF is attributable to office uses, and about 150,000 is attributable to either a hotel (preferred) or residential program. Heights proposed are 237' and 154' for the tower elements, with a 2-story retail podium; FAR, depending upon one's calculus, is 5.0.

The full text of the BPDA's Urban Design and Planning Department Comments can be viewed in **Appendix A**.

#### F. INFRASTRUCTURE SYSTEMS COMPONENT

The DPIR must address the comments of the Boston Groundwater Trust, dated February 13, 2019, and the comments of the Boston Water and Sewer Commission, dated January 25, 2019, both of which are included in **Appendix A**.

The project is located in the Groundwater Conservation Overlay District (GCOD) established under Article 32 of the Zoning Code. As stated in the PNF, the Proposed Project will endeavor to infiltrate not less than one (1) inch of rainfall across the portion of the Project Site to be occupied by the Proposed Project and will not have a negative effect on existing groundwater levels on the Project Site or adjacent lots.

The full text of Boston Groundwater Trust comments and Boston Water and Sewer Commission comments can be viewed in **Appendix A**.

#### G. INCLUSIONARY DEVELOMPENT POLICY COMPONENT

The north tower, as proposed in the EPNF, is contemplated as either a residential or hotel use. Should the Proponent choose to proceed with a residential use, the Proposed Project will be subject to the Inclusionary Development Policy of 2015 and a full proposal on how the development team intends to comply with the Inclusionary Development Policy should be submitted as part of the DPIR.

#### H. PUBLIC NOTICE

The Proponent will be responsible for preparing and publishing in one or more newspapers of general circulation in the City of Boston a Public Notice of the submission of the DPIR to the BPDA as required by Section 80A-2. This Public Notice shall be published within five (5) days after the receipt of the DPIR by the BPDA. Therefore, public comments shall be transmitted to the BPDA within seventy five (75) days of the publication of this Public Notice.

Following publication of the Public Notice, the Proponent shall submit to the BPDA a copy of the published Public Notice together with the date of publication.

# APPENDIX A

COMMENTS FROM AGENCIES OF THE CITY OF BOSTON

#### J. PLANNING

# **Planning Context**

Since the year 2000, A Civic Vision for Turnpike Air Rights, has served as the primary planning framework for air-rights development over the Massachusetts Turnpike. The product of a two year planning process, this document outlines use, dimension, and design guidelines for 23 parcels stretching from the Fenway to Chinatown.

Occupying the historic Boston and Albany rail right of way, which itself predates the filling of Back Bay, the Turnpike air rights parcels offer the opportunity to knit together a portion of the neighborhood that has been bisected by regional transportation infrastructure since its establishment in the mid-19th century.

#### <u>Consistency with Framework</u>

Because nearly 20 years have passed since its publication, certain assumptions that the plan was predicated upon required revisiting through the public CAC process (for example, the plan calls for an off-street parking ratio that would be considered excessive by today's standards). However, the planning framework provided by *A Civic Vision* is still largely relevant, and the Parcel 12 proposal should be recognized for its close adherence to these guidelines.

Parcel 12 is identified in *A Civic Vision* as being among the "most visible gaps in the Boston's public realm", noting that air-rights development is appropriate in this location. The plan calls for active street edge along the length of Massachusetts Avenue, establishing a street wall condition that is appropriate for Back Bay, but has been absent to date. In providing 500 linear feet of restaurant, retail, and publicly accessible plaza space, the Parcel 12 proposal is compliant with this key planning objective.

Parcels 12 and 15 were identified as opportunities for the greatest height in the area, with the stipulation that "only one taller building above 15 stories be allowed on Parcel 12 or 15." Taken together with the approved 1000 Boylston Street (Parcel 15) height of 484 feet, the Parcel 12 proposal is consistent with the planning framework for this area. The proposal has also taken care to address the significance of this location as a terminal view for Newbury Street, as noted in *A Civic Vision*. A further discussion of this topic is contained in the urban design section.

#### Public Process

A Citizens Advisory Committee was established in 2011 to advise the City and State prior to the Massachusetts Department of Transportation's disposition process for each of the Back Bay Turnpike Air Rights Parcels. In addition to public process centered on Back Bay

and Fenway area stakeholders, per the requirements of Article 80 of the zoning code, the review process for Parcel 12 also incorporated an additional set of public meetings organized by the BPDA on behalf of the Citizens Advisory Committee.

#### **II. URBAN DESIGN**

#### <u>Overview</u>

The Proposed Project detailed in the Project Notification Form (PNF) consists of two tower elements on Turnpike Parcel 12, modified since the Proponent's original designation (2012) scheme to adhere to a more realistic structural strategy (and associated height changes) that nevertheless attains the Civic Vision goal of building an animated streetwall along Massachusetts Avenue.

It is anticipated that the proposed massing and height configuration will continue to evolve as the result of comments from BPDA and City staff, the CAC, the public, and the BCDC. Therefore the comments made below are in response to the initial filing and speak to overall redevelopment goals for the site. The Project contains well over 500,000 SF; of this, 70,000 SF is attributable to retail, 325,000 SF is attributable to office uses, and about 150,000 is attributable to either a hotel (preferred) or residential program. Heights proposed are 237' and 154' for the tower elements, with a 2-story retail podium; FAR, depending upon one's calculus, is 5.0.

The Proposed Project as originally proposed/designated complied with the Civic Vision, which reinforced the Boylston Street Planning Study's suggestion of 120' (but allowed up to 15 stories) heights for this corridor and created a street wall at that scale. But the structural analyses to allow development on this parcel suggested landing height where the most structure could be grounded, to either side of the highway. This resulted in the PNF scheme, which proposed a 154' building (15-story equivalent) to the north and the higher commercial tower to the south along Boylston Street, across from a Berklee IMP site with a similar height. Parking and loading are accessed via Boylston. The massing creates a continuous two-story retail expression along Boylston and as perceived from the Turnpike, which gives it an expressed three-part massing, appropriately stepping down to the Back Bay.

#### Public Realm and Streetscape

A significant number of traffic/transportation/streetscape issues were raised at the CAC, BCDC meetings, and by BPDA/BTD staff, and is well covered in the transportation section of this scoping determination. Nevertheless, we underscore the strong relationship between transportation and the public realm, and encourage the Proponent to continue to study modifications to the streetscape in tandem with – and not independent of – modifications to the sidewalk and any landscape or plaza areas, particularly along the Mass Ave edge.

This is of fundamental importance, as Parcel 12 at its core is a turnpike air-rights project. The key goal is to knit together the fabric of the City and connect neighborhoods by making connections both physical and real but also contextual, including public realm improvements that are *at least* the equal in positive attribute to any factors that might be perceived as negative.

The Proposed Project should meet the 'performance standard' of *generally* having a lesser degree of environmental impacts than the full 'as-of-right' build-out, i.e.; criteria such as daylight, shadows, and wind should be *at least* neutral or improved *on average*, recognizing that some elements or points may be worse, but proving that the whole is better as a Project. We will expect in fact that mitigations or positive urban benefits will result from this Project and in balance far outweigh *any* negative impact. Specific shadow investigations will be requested - a separate category in this memorandum - to determine what the impacts are specifically regarding the Fens and Commonwealth Mall.

The most active program elements should be not only retained but enhanced as a positive element of the Project, with entries potentially on all three sides. Multiple uses (including lobbies) are encouraged to enliven the streets. Transparency and views into the uses must be maximized on each frontage.

This Project affords the opportunity to mitigate the impacts of the highway infrastructure, such as the on-ramp, and maximizing the efficacy and safety of pedestrian street connections (sidewalks and crosswalks) between the Back Bay and the Fens along the Boylston and Newbury Street corridors. As noted above, this is seen as an essential goal of the Project. The impacts of the seemingly unavoidable parking and loading access off of Boylston must be minimized; a strong pedestrian connection along this edge is a specific goal of the Civic Vision.

#### **Building Massing and Form**

The highest building elements should be set back from the primary adjacent streets to the extent possible given the site's infrastructure constraints. We ask that the constraints be studied to clarify the limitations for the tower elements in particular. We are also interested in the structural constraints forming (or need for) the podium level with particular regard to its extent along Mass Ave (with the ability urbanistically to form a streetwall, but perhaps also to shape a more generous sidewalk and occupiable spaces). Rather than having a stark diagram of a 2-story retail plinth with towers above, ground both towers and treat the retail as if it were embedded in 3 buildings.

There was more than one specific thought about and appreciation of the view to the west towards the Massachusetts Turnpike. Added to the desire for accessible public space, please investigate the creation of an upper level space accessible to and enjoyable by the public. This could be an interesting way of not just repairing the hole in the urban fabric (and doing so from the ground plane point of view), but celebrating the infrastructure that

caused it, much as the High Line in New York celebrates on old elevated railroad freight line, and even a portion of Tenth Avenue.

The architectural expression of the taller (southern) tower element (proposed as office) should be clarified and simplified. The rounded corners may help with wind, but do ensure that wind impacts are considered in the interesting shaping of its mass. Consider the view studies requested in the list of materials later to achieve a massing, orientation, and texture elements which begin to break the scale of the tower down to that of the scale-giving datum elements in the area. This effect will be most noticeable from the intermediate range of direct views.

The architecture of the podium element should relate to the tower elements to connect the two, but might also be very much its own expression, developed in particular to help define a pedestrian-friendly (and busy, as a transportation node) space along Mass Ave here. Spend time considering the view as one enters the City along the Turnpike. This could be a great opportunity and an exciting moment, with the structure of the podium revealed as a complex framing element, framing a portal into the Back Bay, and possibly offering a glimpse into its activities.

The northern tower should remain no more than its current proposed height, but should also emphasize a material or materials more sympathetic with the materials of the Back Bay. It should also be shaped (not rectangular, but rhombic) to acknowledge the angled kink in the grid of the neighborhood which starts here. This may help fulfill its projected role as a 'numinous' or visual anchor at the end of Newbury Street – further emphasizing that shift, as noted in the Civic Vision, and possibly allowing a bit of sky around the edges. The view of both towers, but especially the northern tower, should be considered as one approaches on Massachusetts Avenue Bridge from Cambridge.

Among others, the refined design included in the DPIR must satisfactorily address all the above parameters. An accurate sense of scale of the building in its context must be achieved; focus on key distanced views, as well as key intermediate/user viewpoints, to guide the design composition of the Proposed Project. Reinforce all pedestrian pathways; develop a plan which shows the building program and how it supports such activity within the future pedestrian/public access network. Active programming that will engage the public and ideally spill seasonally into the public realm at the ground floor, and upper or other public spaces that might develop, should remain (and should be maximized). Take note of the fundamental contextual strengths of the site, and incorporate that sense into the overall design approach, tempered by the proposed use.

#### **Alternatives**

Standard alternatives for study include a no-build (existing) scenario, which should include for analysis any projects approved or already in the public review process, including Parcel 13. An 'as-of-right' build-out should also be studied; in this case FAR 8, with a height of

120' as defined in the Civic Vision. This alternative will conform to the density planned and anticipated in this area. The Proponent has presumed a process allowing the flexibility in height appropriate both to the uses proposed as well as the 'high spine' planning concept promulgated for this section of the Back Bay, and the flexibility in interpreting the Civic Vision. We therefore assume that the Proposed Project as represented in the DPIR will have taken into account any necessary mitigating factors discovered as a result of further studies by the Proponent.

BPDA Urban Design staff reserve the right to add additional concerns during the course of the process of combined BPDA staff, CAC, and BCDC review which may affect the responses detailed in the DPIR.

#### Materials for DPIR Submission

The following standard urban design materials for the Proposed Project's schematic design must be included in the DPIR submission:

- 1. Written description of program elements and space allocation (in square feet) for each element, as well as Project totals.
- 2. Neighborhood plan, elevations and sections at an appropriate scale (1"=100' or larger as determined by the BPDA) showing relationships of the proposed project to the neighborhood context, regarding:
  - a. massing
  - b. building height
  - c. scaling elements
  - d. open space
  - e. major topographic features
  - f. pedestrian, transportation, and vehicular circulation
  - g. land use
- 3. Photographs of the site and neighborhood.
- 4. Sketches and diagrams to clarify design issues and massing options.
- 5. Eye-level perspectives showing the proposal (including main entries and public areas) in the context of the surrounding area. Views should display a particular emphasis on important viewing areas such as key intersections, pathways, or public parks/attractions. Some of these viewpoints have already been suggested and some have been used in presentations with the CAC and BCDC: north and south along Mass Ave, east and west along Boylston, the view up Newbury Street, from the Turnpike heading east, from the Fens, from Copley, from the River, from Memorial Drive, et al. Long-ranged (distanced) views of the proposed project must also be studied to assess the impact on the skyline or other view lines. At least one bird's-eye perspective should also be included. All perspectives should show (in separate comparative images) at least both the build and no-build conditions; any alternatives proposed should be compared as well. The BPDA should approve the view locations before analysis is begun. View studies should be cognizant of light and shadow, massing and bulk.

- 6. Additional aerial or skyline views of the project, if and as requested.
- 7. Site sections at 1"=20' or larger (or other scale approved by the BRA) showing relationships to adjacent buildings and spaces, including the Turnpike and the Hynes Station connection.
- 8. Site plan(s) at an appropriate scale (1"=20' or larger, or as approved by the BPDA) showing:
  - a. general relationships of proposed and existing adjacent buildings and open spaces
  - b. open spaces defined by buildings on adjacent parcels and across streets, general location of pedestrian ways, driveways, parking, service areas, streets, and major landscape features
  - c. pedestrian, handicapped, vehicular and service access and flow through the parcel and to adjacent areas
  - d. survey information, such as existing elevations, benchmarks, and utilities
  - e. phasing possibilities
  - f. construction limits
- 9. Massing model (ultimately in basswood) at 1":40'0" for use at (appendable to) the edge of the Back Bay portion of the Authority's downtown model
- 10. Study models at 1" = 16' or 1" = 20' (or an equivalent useful scale) showing preliminary concepts of setbacks, cornice lines, fenestration, facade composition, open space opportunities, etc.
- 11. Drawings at an appropriate scale (<u>e.g.</u>, 1":16'0", or as determined by BPDA) describing architectural massing, facade design and proposed materials including:
  - a. building and site improvement plans
  - b. neighborhood elevations, sections, and/or plans showing the development in the context of the surrounding area
  - c. sections showing organization of functions and spaces, and relationships to adjacent spaces and structures
  - d. preliminary building plans showing ground floor and typical upper floor(s)
  - e. phasing, if any, of the Proposed Project
- 12. A written and/or graphic description of the building materials and its texture, color, and general fenestration patterns is required for the proposed development.
- 13. Electronic files describing the site and Proposed Project at Representation Levels one and two ("Streetscape" and "Massing") as described in the document *Boston "Smart Model": CAD & 3D Model Standard Guidelines*, as amended and updated.
- 14. Full responses, which may be in the formats listed above, to any urban designrelated issues raised in preliminary reviews or specifically included in the BPDA scoping determination, preliminary adequacy determination, or other document requesting additional information leading up to BPDA Board action, inclusive of material required for Boston Civic Design Commission review.
- 15. Proposed schedule for submission of all design or development-related materials.

- 16. Diagrammatic sections through the neighborhood (to the extent not covered in item #2 above) cutting north-south and east-west at the scale and distance indicated above.
- 17. True-scale three-dimensional graphic representations of the area indicated above either as aerial perspective or isometric views showing all buildings, streets, parks, and natural features.

#### **Daylight Component**

A daylight analysis for both build and no-build conditions shall be conducted by measuring the percentage of skydome that is obstructed by the Proposed Project building(s) and evaluating the net change in obstruction. If alternative massing studies are requested or result as part of the Article 80 development review process, daylight analysis of such alternatives shall also be conducted for comparison. The study should treat three elements as controls for data comparisons: existing conditions, the 'as-of-right' (defined in this case as the applicable adjacent zoning, i.e. the Boylston Street zoning) zoning envelope, and context examples. The areas of interest include Massachusetts Avenue, and Boylston and Newbury streets. Daylight analyses should be taken for each major building facade fronting these public ways. The midpoint of each public accessway or roadway should be taken as the study point.

If the Proponent wishes to substitute a more contemporary computer program for the 1985 BRADA program, its equivalency must first be demonstrated to the satisfaction of BPDA staff before it is utilized for inclusion in the DPIR, and it must be commonly available to BPDA staff.

#### **Shadow and Wind Comments**

In addition to the comments and scoping by others, the Proponent is directed to conduct a specific shadow analysis for the specific time range of any new impacts on the Fens and Commonwealth Mall; in other words defining rough extent and duration in terms of hours and time of year. If overall duration is greater than one hour, provide an overlap study which defines any area impacted by shadows for a period greater than one hour. All net new shadows shall be defined as outlined elsewhere either by darker tone or color and shall be clearly shown to their full plan extent, whether on street, park, or rooftop.

Regarding wind, all wind tunnel test points shall be approved by BPDA staff before conduction of testing. Analysis of results and effective mitigation shall be presented in the DPIR and presented so that the delta or changes manifested by the project are clearly understood. Wind analysis should include any potential spaces open to the public. If the building itself is shaped to help mitigate the wind impacts, please provide commentary on the analytic and development process.

#### Infrastructure Systems Component

An infrastructure impact analysis should be performed.

The discussion of Proposed Project impacts on infrastructure systems should be organized system-by-system as suggested below. The applicant's submission must include an evaluation of the Proposed Project's impact on the capacity and adequacy of existing water, sewerage, energy (including gas and steam), and electrical communications (including telephone, fire alarm, computer, cable, etc.) utility systems, and the need reasonably attributable to the proposed project for additional systems facilities.

Any system upgrading or connection requiring a significant public or utility investment, creating a significant disruption in vehicular or pedestrian circulation, or affecting any public or neighborhood park or streetscape improvements, comprises an impact which must be mitigated. The DPIR must describe anticipated impacts in this regard, including specific mitigation measures, and must include nearby Proposed Project (i.e. Clarendon, Columbus Center, Prudential Exeter Street Residences and 888 Boylston Street, 441 Stuart Street, 350 Boylston, the Columbus Avenue projects, and an equivalent for Boylston Place) build-out figures in the analysis. The standard scope for infrastructure analysis is given below:

#### **Utility Systems and Water Quality**

- Estimated water consumption and sewage generation from the Proposed Project and the basis for each estimate. Include separate calculations for air conditioning system make-up water
- 2. Description of the capacity and adequacy of water and sewer systems and an evaluation of the impacts of the Proposed Project on those systems
- 3. Identification of measures to conserve resources, including any provisions for recycling or 'green' strategies
- 4. Description of the Proposed Project's impacts on the water quality of Boston Harbor or other water bodies that could be affected by the Project, if applicable
- 5. Description of mitigation measures to reduce or eliminate impacts on water quality
- 6. Description of impact of on-site storm drainage on water quality
- 7. Information on how the Proposed Project will conform to requirements of the Ground Water Trust under Article 35 by providing additional recharge opportunities
- 8. Detail methods of protection proposed for infrastructure conduits and other artifacts, including BSWC sewer lines and water mains, during construction
- 9. Detail the energy source of the interior space heating; how obtained, and, if applicable, plans for reuse of condensate.

Thorough consultation with the planners and engineers of the utilities will be required, and should be referenced in the Infrastructure Component section.

#### Energy Systems

1. Description of energy requirements of the project and evaluation of project impacts on resources and supply

- 2. Description of measures to conserve energy usage and consideration of the feasibility of including solar energy provisions or other on-site energy provisions.
- 3. Additional constraints or information required are described below. Any other system (emergency systems, gas, steam, optic fiber, cable, etc.) impacted by this development should also be described in brief.

It is noted that the PNF contains initial information organized as suggested; in addition to the information proposed, more information is requested to clarify sewage tributary flows and constraints as well as energy choices, which are not specifically addressed. The location of transformer and other vaults required for electrical distribution or ventilation must be chosen to minimize disruption to pedestrian paths and public improvements both when operating normally and when being serviced, and must be described. Storm drain and sewage systems should be separated or separations provided for in the design of connections.

The Proponent should investigate energy strategies that take advantage of this scale of residential construction, potentially including those that incorporate wind harvesting techniques and green roof strategies as well as solar orientation and materials/systems that maximize efficiencies. Constraints or opportunities that arise from the major pieces of infrastructure that confines aspects of the project - the Turnpike and the Green Line tunnel and station - should be discussed and the impact of/on this infrastructure both recognized and mitigated.

#### Boston Civic Design Commission (BCDC) Comments

The BCDC voted to review the Proposed Project on January 8, 2019 and saw a preliminary presentation. The Project was referred to Design Committee. When sufficient progress in preparation of a Preferred Alternative in the DPIR in response to the Scoping Document has been made on the design pursuant to preliminary BCDC, CAC, and BPDA staff comments, BCDC Design Committee meetings should be scheduled by contacting Elizabeth Stifel, Executive Director of the BCDC. Minutes from the Parcel 12 portion of the January 8<sup>th</sup>, 2019 BCDC meeting are available below.

"The next item on the agenda was the presentation of the Parcel 12 (MassDOT Air Rights) PDA. David Manfredi was recused.

Abe Menzin, Samuels Associates: We've been working on this project since 2012. After years of work with MassDOT, we have decided to resolve numerous infrastructure challenges onsite to enhance the public realm and use on this site, which include the busy intersection at Newbury Street and Massachusetts Avenue, narrow sidewalks, and unsafe shared bike and bus lanes along Mass Ave.

Kevin Lennon, Elkus Manfredi: The revised design includes 30 foot sidewalk that includes a cycle track and buffer along Massachusetts Avenue. We will deploy Boston's Complete Streets Guidelines wherever possible. Public realm improvements include a below grade subway connection and improved bus stops. Parking will be located below the office tower on terra firma, with two towers concentrated on these portions of the side. A retail podium will join the 10-story hotel/residential tower with the 14-story office tower at the ground plane and through a roof terrace.

Eric Höweler (EH): Views from the turnpike will be important to show in future presentations. This should be a spectacular gateway to the city. Abe Menzin: We've calculated that 50 million people will experience this building from the Mass Pike every year, and we are definitely considering the quality and significance of this view.

DH: This feels to me like an analogous condition entering the city. Consider the design as a compositional gateway and threshold into Boston. I think the work that you're trying to do at the pedestrian level and urban realm is admirable. This site can complete the retail loop from Newbury Street to Boylston Street. I'm trying to understand how the podium and the buildings that flank it (do not) engage the ground. Additionally, I think the diagonal sweep of the amenity carve outs work against the critical flatiron corner.

Mikyoung Kim (MK): Consider the views on the roof terrace, given the relationship with the turnpike. Explain at Design Committee how the building inflection relates to the pedestrian experience at the ground plane.

LE: The pedestrian experience on the west side of Mass Ave seems very complicated to me. Can we introduce more green, even visually, to the experience over and from the turnpike?

Anne-Marie Lubenau (AML): There is a certain timelessness in this area, as architecture from different eras intersect, that I encourage you to integrate with your design. Are these two distinct buildings linked by a podium, or are they more of an ensemble? I find it troubling that this green space is not publicly accessible. Embodied in the plan for this area is a mission to think about the public realm.

William Rawn (WR): So many developers have tried to make a run at this site, and it has never been able to happen. In many ways, this proposal is generous to the city. I want to compliment you on the contributions made at the pedestrian realm and to the bus and subway. The podium is the one piece of the design that feels old, rather than future-thinking. I would encourage that the vocabulary of the podium be rethought. If anyone can make successful, innovative retail here, your team can.

AL: In some ways it is completely understandable that you would site your two buildings on terra firma and link them with a retail podium. But the trace of turnpike with the void space above the podium is too prominent, and the mission of knitting the city back together is not quite accomplished. I would be interested in looking at other massing options that you have explored. I could see these buildings as a series of structures, made more like the fabric of the city that you are trying to piece back together.

Jackie Yessian, Chair of the development committee of the Neighborhood Association of the Back Bay: This is not the termination we believe would be successful on Newbury, and would not enhance the pedestrian experience

Sue Prindle, Chair of the architecture committee of the Neighborhood Association of the Back Bay: In the proposal from April, the towers were better related and the sky was not as blocked. Take the Newbury Street view into consideration in your comment.

Martin Roche, Chair of NABB: Looking ahead at the project's public process, there will be many opportunities for public comment on this project. We want to work with the proponent to create a project that better integrates with the neighborhood.

#### **Transportation**

BPDA Transportation & Infrastructure Planning and the Boston Transportation Department

The Transportation & Infrastructure Planning Department of the Boston Planning and Development Agency (BPDA) and the Boston Transportation Department (BTD) have jointly reviewed the Air Rights Parcel 12 Project proposal ("Parcel 12"). Given the project complexity, its location within the transportation network, and its relationship to key projects, policies, and goals of Go Boston 2030, we support the proposal for an additional filing in which to provide new information and analysis as described below.

BTD and the BPDA are excited to work with the Proponent on this project. This project represents a significant enhancement of the public realm in the Back Bay, closes a significant gap in the City's low-stress biking network, and expands the reliability and convenience of the key bus and rapid transit networks.

It should also be noted that for the transportation portion of this scoping determination, comments and "asks" are written in **bold**. This formatting is intended to improve the readability of this document. Supporting reasoning and additional comments will be written below these bolded titles.

#### I. CONTEXT

Go Boston 2030, the City of Boston's long-term transportation action plan, envisions a city where all residents have better and more equitable travel choices, where efficient transportation networks foster economic opportunity, and where the City has taken steps to prepare for climate change. Whether traveling by transit, on foot, on a bike, or by car, Bostonians will be able to access all parts of the city safely and reliably. This vision was created with the help of thousands of Bostonians through a significant public engagement process.

This vision establishes foundational priorities for all transportation projects in the City, including development proposals as they impact transportation networks and the public realm. Go Boston 2030's primary goals—expanding access, improving safety, and ensuring reliability—help us hold all projects accountable to this vision. Its aspirational targets clearly establish a yardstick for measuring success.

In short, when reviewing proposals we must ask ourselves, does the project bring the City closer to achieving its transportation vision, goals, and targets?

#### 1. Expanding Access:

- o Goal: Make Boston's neighborhoods interconnected for all modes of travel.
- o *Aspirational Target*: Every home in Boston will be within a 10-minute walk of a rail station or key bus route stop, and Bluebikes station, and carshare.

- 2. Improving Safety:
  - Goal: Substantially reduce collisions on every street through education, enforcement, and designs that reallocate street space to prioritize moving people safely rather than faster.
  - o Aspirational Target: Eliminate traffic fatalities and severe injuries in Boston.
- 3. Ensuring Reliability:
  - o *Goal*: Prioritize making travel predictable on Boston's transit and roadway networks.
  - Aspirational Target: Bostonians' average commute to work time will decrease by 10%

#### II. SITE PLAN

### **Explore revisions to the Massachusetts Avenue streetscape**

The Proponent proposes an expanded public realm along Massachusetts Avenue while maintaining existing curblines, which are part of the existing bridge structure. Enhancements include a widened pedestrian zone, a sidewalk-level protected bike lane, new bus shelter, new streetscape furnishing zone of varying width, and the introduction of street trees. We ask that the Proponent refine the streetscape and curbside conditions along Massachusetts Avenue to reduce modal conflicts, meet accessibility standards, and advance Go Boston 2030 initiatives. As part of this process, please:

- 1. **Provide greater detail of the streetscape,** including dimensioned building-to-building cross sections at points along Massachusetts Avenue, Boylston Street, and Newbury Street Extension. Consult the Boston Complete Streets Design Guidelines for further details, including recommended and minimum dimensions for the "Downtown Mixed-Use" street type, which applies to the Parcel 12 site. Ensure that a minimum 8' pedestrian zone is provided and that cafe zone locations are illustrated in all future submissions.
- 2. Provide greater detail of the accessibility of the public realm along Massachusetts Avenue, including accessible paths of travel, resolution of grade changes, proposed running and cross slopes, bus stop, and pick-up/drop-off. It is our understanding that aligning with the existing Massachusetts Avenue bridge deck creates accessibility challenges. The PNF notes that "a new accessible short-term drop-off area [is] proposed to be provided along Massachusetts Avenue." Please provide greater detail on how this zone is planned to be accessible, per US Access Board standards for accessible passenger loading zones.
- 3. Work with MassDOT to provide an accessible and ADA-compliant curb ramp in the northeast corner of Boylston Street and Massachusetts Avenue. This curb ramp, which is located on a MassDOT-owned bridge structure, must be implemented with the reconstruction of the northwest corner of the Massachusetts Avenue and Boylston Street corner.

- 4. **Formalize a curb extension at the southwest corner of the Massachusetts Avenue and Newbury Street intersection.** A curb-and-concrete curb extension, rather than striping as shown, of this corner should be provided to reduce the pedestrian crossing and ensure the protected bike lane does not overlap with the level landing of the curb ramp. Ensure that the design of this curb extension minimizes impacts of MBTA buses accessing the curb.
- 5. Provide at least 6.5' wide protected bike lane and ensure that the design meets established best practice. The proposed 6' wide protected bike lane is insufficient to meet the existing bicycle volumes and does not account for anticipated growth in bicycling as a result of providing a safer and more comfortable bikeway. Massachusetts Avenue is the busiest bike street in the City of Boston. As of 2017, bicyclists account for more than 12% of all vehicles on Massachusetts Avenue during peak hours. Based on these 2017 bicycle counts and guidance from the MassDOT Separated Bike Lane Planning and Design Guide, protected bike lanes on Massachusetts Avenue should be between 6.5' (minimum) to 8' (recommended) wide to facilitate queuing at intersections and safe passing in between. In addition, please continue to maintain landscape buffers between the pedestrian zone of the sidewalk and the protected bike lane in all future revisions. Physically separating modes of transportation is the safest way to reduce conflicts and therefore should be designed where possible.
- 6. Provide protected intersection designs at the Newbury Street intersection corner and Boylston Street intersection corner. Elements of a protected intersection provide safety for multiple modes of transportation, not just for bicyclists. However, given the volume of bicycle travel on Massachusetts Avenue, Boylston Street, and Newbury Street, protected intersections are crucial for ensuring the safety for this mode. Given the significant pedestrian volumes along Parcel 12, it is preferred to keep the protected bike lane at street level at these corners to discourage encroachment into the bike lane and provide dedicated pedestrian queueing space. Consult Chapter 4 of the MassDOT Separated Bike Lane Planning and Design Guide for design guidance and examples. Refer to local and international best practices for protected intersections, for example Commonwealth Avenue Phase 2A (currently under construction), the proposed Melnea Cass Boulevard redesign, East 1st Ave/Quebec St in Vancouver, BC, and N Dearborn St/W Randolph St in Chicago.
- 7. Relocate the bus stop adjacent to the new Green Line entrance (far side of Newbury Street intersection) and ensure the bus stop meets MBTA guidelines and accessibility requirements. Pedestrians must be able to easily transfer between the bus and Green Line to be fully accessible for those with disabilities and to elevate the convenience of transit service. Consult Chapter 5 (Curbside Activity Design), in particular Exhibit 5H, of the MassDOT Separated Bike Lane Planning & Design Guide for floating bus stop design guidance, including options for physical separation of bicyclists and passengers entering and exiting the bus.

Consult the MBTA Bus Stop Design Guidelines and ensure stop length is sufficient to serve up to two buses at once.

#### Explore alternative locations for an accessible curbside pick-up/drop-off zone

The Proponent identifies an accessible motor vehicle pick-up/drop-off zone along Massachusetts Avenue. Massachusetts Avenue today is a significant corridor for local and regional walking, biking, transit, and vehicle trips. In the near future, Massachusetts Avenue is planned to include rapid bus enhancements, such as exclusive bus lanes with priority signals, quick bus boarding, and improved waiting areas. A pick-up/drop-off zone on Massachusetts Avenue does not advance this planned vision for this corridor and would introduce new conflicts, both on-street and within the streetscape. BTD's new Transit Team is initiating a more detailed study of Massachusetts Avenue bus transit, and, given the development timeline of Parcel 12, some or all of the envisioned rapid bus enhancements are anticipated to be complete upon building occupancy. We recommend the project proponent explore an accessible pick-up/drop-off zone along Boylston Street, where there is sufficient space to design an accessible loading zone that does not conflict with rapid bus operations.

Further, the signage at such a pick-up/drop-off location will be crucial to defining the use. The PNF states that "There are no plans to receive deliveries at curbside on either Boylston Street, Newbury Street, or Massachusetts Avenue at the Project Site." Appropriate signage, enforcement, and notification of delivery companies will be crucial to managing the pick-up/drop-off zone.

#### **Explore alternative designs for Boylston Street west of Massachusetts Avenue**

The Proponent proposes an expanded public realm along Boylston Street while maintaining existing curb lines and curbside conditions. We ask that the Proponent further define the streetscape in this segment to clarify outdoor seating, location for existing/expanded Bluebikes station, and a relocated accessible pick-up/drop-off zone (see comment above).

Please detail options for on-street or sidewalk-level protected bike lanes in both directions on Boylston Street, a significant missing link in City's burgeoning low-stress bike network. Protected bike lanes should be designed to a minimum width of 6.5' to ensure maximum safety and comfort. This process should explore additional elements needed to reimagine this block of Boylston Street, for example removal of on-street parking on the south side or restricting for peak capacity demands, extending the sidewalk on the south side, and restriping to clarify a single westbound travel lane and two eastbound travel lanes.

As part of this process, please clarify sidewalk zone dimensions and ensure minimum 8' pedestrian zone in all future submissions. Consult the Boston Complete Streets Design Guidelines for further detail, including dimensional guidance for the "Downtown Mixed-Use" street type.

## Ensure Newbury Street Extension looks, feels, and operates like a city street

The Proponent consolidates the on-ramp and Newbury Street Extension into a single travelway. This is a significant enhancement to the safety of the Massachusetts Avenue and Newbury Street intersection by eliminating conflicts, narrowing the pedestrian crossing distance, and reducing the overall intersection footprint.

However, we are concerned that the proposed design of Newbury Street Extension will function primarily as a highway on-ramp and not a city street, potentially offsetting anticipated safety improvements resulting from the intersection redesign. The elimination of on-street parking spaces on Newbury Street removes the "friction" along the street edge and provides relatively unimpeded sight lines to I-90. In this configuration, drivers will be encouraged to accelerate beyond the citywide 25 mph speed limit through the Massachusetts Avenue and Newbury Street intersection and along Newbury Street Extension, they must exit a city street (Massachusetts Avenue or Newbury Street), travel partially on a high-speed on-ramp, and then re-enter a city street (Newbury Street Extension). This condition challenges driver expectancy by mixing local and highway-bound traffic—each with very different operating speeds—within the same street segment. In addition, Newbury Street extension is today a low-stress bike connection from Massachusetts Avenue to Charlesgate, which would be negatively impacted by higher vehicle operating speeds.

# Include the existing Bluebikes station on sidewalk level in the furnishing zone on all future site plans and clarify how the project will increase Bluebikes station capacity or provide an additional station.

The Proponent's site plan does not show the existing Bluebikes station on Boylston Street. The Bluebikes station should be incorporated into the Proponent's site plan on the sidewalk, most preferably within the furnishing zone along Boylston Street, to maintain year-round operability. Per the City of Boston's Off-Street Bicycle Parking Guidelines, Parcel 12 requires at least one additional bikeshare station. The Proponent should explore expanding the station capacity to accommodate not only the project itself, but the high volumes of travel through the area. All future site plans should include the location of the existing and proposed Bluebikes stations. Finally, the "Bicycle Access" section of the PNF states that "The Proponent believes that the proximity of area Blue Bike facilities will more than adequately meet the needs of any hotel guests seeking to use a bicycle." It should be noted that Bluebikes users include not just hotel users, but office users, retail customers, and many others who will access this site. Understanding the needs of all of these users at the Project would justify an expansion of the existing Bluebikes station.

#### **Motor Vehicle and Bicycle Parking**

The Proponent suggests a net increase of 122 parking spaces, which brings parking to a total of 150 spaces. While the parking ratio is below BTD guidelines for this area, the proponent should investigate reducing the parking further to reduce the impact on the

building design, reduce congestion, and encourage trips by walking, biking, and transit modes. Additional elements the Proponent should consider include:

- 1. Parking spaces should be built to allow for conversion to non-parking uses. This should include flat floors, parking decks built at sufficient heights to allow HVAC and electrical systems, and other components to enable this conversion process. The Proponent should outline a plan for enabling conversion process.
- 2. After consulting with the Boston's Disabilities Commission, determine the appropriate number of Accessible spaces available for the retail and residential components of this project.
- 3. All sidewalks should be flush and of consistent material across the entire length of the site, including the driveways, to make pedestrian priority clear to all users of the street. Other pedestrian safety features must be detailed as well, for example daylighting crosswalks (minimum 20 feet from crossing) that connect to the project site.
- 4. Driveway access locations be carefully considered to minimize conflicts between bikes and vehicles.
- 5. Driveways should be a maximum of 20' wide unless (based on Zoning Code minimum criteria) the Proponent can prove a wider driveway is necessary for operations.

The Proponent anticipates providing 119 off-street, secured bicycle parking spaces and 18 outdoor bicycle parking spaces. Please identify the location and configuration and style of these spaces in all future plans. Ensure that bicycle parking can be easily and conveniently accessed by locating within or near the ground floor, minimizing the number of doors and passageways to reach the parking, and ensuring that doors can be automatically opened and are of sufficient width to accommodate a person walking a bike.

#### III. MODELING METHODOLOGY AND ANALYSIS

#### Modeling Methodology

# BTD requests the Proponent rerun modeling using Go Boston 2030 mode share goals with a time horizon of 2030.

Boston is a fast growing city and, as detailed in Go Boston 2030, continued reliance on automobiles to accommodate this growth will decrease quality of life for residents and contribute to growing congestion issues. The City is striving to enhance transit, biking, and walking through innovative approaches such as the Mass Ave Rapid Bus Corridor, building out the area's bike network, and enhancing the pedestrian experience. Additionally, the MBTA is embarking on the Green Line Transformation Project which will significantly improve capacity on the Green Line by 2030. Specifically:

1. The Proponent should assume Go Boston 2030 mode share goals, including a reduction of motor vehicular trips as a result. The regional precedence for this

- approach is Kendall Square, where aggressive TDM strategies have reduced vehicle trips even as employment has increased.
- 2. The Proponent should assess transit capacity in light of new Go Boston mode shares. The proponent should assess the impact of potential bus infrastructure on transit services.
- 3. Determine that the project will not induce additional automobile travel by increasing physical roadway capacity in congested areas (i.e., by adding new mixed-flow travel lanes) or through new parking.
- 4. New analysis should be done using queue data/analysis and not include Level of Service (LOS) as a metric. LOS as a metric is inappropriate for an urban location and will not be an acceptable standard for this review.
- 5. Bike and pedestrian flows should be modeled using Go Boston 2030 Mode Share goals. Elements of this modeling should include:
  - I. Pedestrian Existing Conditions
    - Pedestrian Safety (Vision Zero Crash Analysis, see comment below regarding crash data analysis)
      - Crashes & Fatalities (on roads and intersections, separately, as in Slow Streets), and Safety Concerns Maps
      - High Injury Network
    - Area Walkshed
      - Major pedestrian destinations and route safety/comfort/accessibility analysis
    - Area Sidewalks (within 500 feet range of site)
      - Width
      - Condition of Asset (refer to PWD statistics)
      - ADA Accessibility
    - Intersection Conditions (within 1,000 feet) and Transit Connectivity
      - o Pedestrian Delay
      - Accessibility
      - Walking Distance between crossing points
    - Transit (Buses and Subways) and Bikeshare Connectivity for Pedestrians
      - Inventory of Connections within a 10-minute Walkshed (approximately 0.5 miles)
      - o Major employment centers within 30-minute commute
    - Description of the mitigated condition for the pedestrian network upon project completion.
  - II. Bicycle Conditions Analysis
    - Existing Conditions
      - Adjusted seasonal bike counts
      - Area Bike Network Inventory
        - Road Network (Existing & Planned)
        - Bikeshare (Existing & Planned)

- Size of existing Bikeshare stations and rightsizing for future growth
- Comfort/Level of Traffic Stress Analysis
- Connectivity Analysis
  - o Jobs, Retail, Civic Buildings, and Parks
- Description of the mitigated condition for the bike network upon project completion.

## Include crash data from the City of Boston Vision Zero Crash Records

The Proponent states that crash counts have been obtained for the latest five years from MassDOT for the years 2010-2014. Further, they state that Boston Police Department (BPD) and Boston Emergency Medical Services (EMS) have not been analyzed. The City of Boston has an open dataset of crash records titled "Vision Zero Crash Records" that may be found on the City's website. Go Boston 2030 identifies Massachusetts Avenue as a Vision Zero Priority Corridor. It is on the "high crash network" for pedestrian and bicycle crashes and the intersection of Massachusetts Avenue and Newbury Street is a top 5 bike injury crash intersection and has recently experienced two pedestrian fatalities. The Proponent should incorporate the Vision Zero dataset, including the "high crash network" analysis, into the next project filing and note any changes from the submitted PNF.

# Omit several developments originally used in future modeling including Viola (Air Rights Parcel 13), Berklee Crossroads, and 2 Charlesgate West

The Proponent includes several nearby developments in order to run traffic analysis on future conditions. Some projects are included that have not been approved by the BPDA board for construction, and therefore should not be included in a future analysis. These projects include: Viola (Air Rights Parcel 13), Berklee Crossroads, and 2 Charlesgate West. These large projects may skew an analysis towards underestimating the impacts of the proposed Parcel 12 development. Future project filings should include analysis that omits those projects previously listed.

# Revisit assumptions of pick-up/drop-off on modeling vehicle trips following discussion with BPDA and BTD staff

The Proponent states that "The analysis assumes that the hotel trips will be drop-off/pick-up only at the site on Massachusetts Avenue. These trips were therefore subtracted from the number of vehicle trips entering the Project's garage." This assumption is based on approval of a site-design element that has been mentioned as a concern for the City. The exact location of a pick-up/drop-off zone has yet to be determined in approval with the project. This issue should be resolved during discussions with BPDA and BTD and be reflected accordingly in the next project submission.

#### IV. TRANSPORTATION DEMAND MANAGEMENT

Transportation Demand Management (TDM) is a key policy objective of Go Boston 2030 and the City of Boston. TDM programs provide building residents, employees, and visitors with a menu of transportation choices that help to enhance mobility and reduce automobile trips generated as a part of the project.

The City applauds the proponent's commitment to creating a TDM program for the development. The proponent outlined several steps to improving the transportation network through a TDM system, including on-site car sharing, joining the Back Bay Transportation Management Association (TMA), creating a designated transportation coordinator for the site, providing information on public transit and bike options on transit screens, and on-site bike parking. However, more must be done to meet City of Boston goals for reducing single occupancy vehicle use. In addition to these elements, the proponent should consider the following options:

- 1. Demand Reduction Programs for residents and employees
- 2. Installation of designated Mobility microHUBs as described in Go Boston 2030
- 3. Real-time transit and mobility information within buildings
- 4. Consolidated bicycle parking, showers, and repair facilities for residents and employees
- 5. Providing a transit screen at the retail establishments on the site in addition to the commitment for screens in residential lobbies
- 6. Commitment to a Bluebikes station on the site
- 7. Subsidized monthly transit passes for employees and residents or other transit benefits
- 8. Subsidized bikeshare membership or other financial incentives for biking and walking
- 9. Commitment to reducing residents and employees who drive alone to work. This can be measured through annual surveys.

These elements will ensure the development has a comprehensive set of transportation options and will help to ease the burden on the Back Bay transportation networks. Additionally, TDM measures will be seen as an attractive building amenity for employees and residents and enhance neighborhood mobility.

#### V. TRANSIT

The City is committed to enhancing the transit network in the Back Bay and citywide as a key means of achieving the goals of Go Boston 2030. Enhancing transit mode share and decreasing vehicle use should be a top priority of the Proponent as a means of reducing congestion, improving air quality, and enhancing overall mobility. The City commends the development team for their efforts to create a new headhouse for Hynes Station.

Additional steps will enable the development team to further enhance the transit network and mitigate their impact on the overall network.

Based on the findings of Go Boston 2030, the City is working with the MBTA to create a Rapid Bus corridor on Massachusetts Avenue. This Rapid Bus corridor will provide more efficient service for passengers and significantly enhance crosstown connections for Boston and Cambridge residents. The new Green Line headhouse will contribute to this by enabling a more efficient transfer to the rapid transit network from the Route 1 bus.

Specific elements the Proponent must consider include:

- 1. Hynes Station Bus Stop should be a major destination for transit services and enable smooth and easy transfers. Key elements should include:
  - The stop location should be near the new headhouse and fully accessible based on ADA standards. The stop should be built to accommodate two buses and based on MBTA dimensional standards.
  - The shelter location should be located near the front of the bus stop to provide maximum operational flexibility. The shelter should also include heating and a bus countdown clock.
- 2. Bus Lane Given the level of congestion on Massachusetts Ave, the City is exploring an extension of the existing bus lane to Boylston Street in the near future by restriping the street. The developer should not do anything that precludes this vital transit enhancement for the 15,000 bus passengers on the Route 1 bus; Go Boston 2030 assumes this number will increase by at least one third in the coming years. This includes not building a bulb at Boylston Street. Additionally, the Proponent should assume either transit signal priority at Boylston/Mass Ave or an LPI with a bus/bike signal.
- 3. In addition to this enhancement, the Proponent should agree to enhancing the bus stops on Massachusetts Avenue at Beacon Street (northbound service) and Marlborough Street (southbound) with amenities to encourage transit trips and mode diversion. Improvements can include concrete pads on the road, countdown clocks, and possibly bus shelters with benches and heaters. If these locations are infeasible, the Proponent should work with BTD on finding an appropriate alternative location.

# VI. TRANSPORTATION MITIGATION

The City is committed to working with the proponent on a comprehensive transportation mitigation package for the project generated impacts. In general, mitigation for this project should be expanded to 1) help realize the mode share goals of Go Boston for the Back Bay and 2) mitigate the impact of trips that this project will generate. The City is enthusiastic about the new Green Line headhouse on the west side of Massachusetts Avenue; however, additional mitigation elements will help to further mitigate project impacts and improve transportation mitigation. Specific elements should include:

- 1. The Proponent has committed to improving the bus stop and shelter at Massachusetts Avenue and creating a new Green Line headhouse. In addition to this enhancement, the Proponent should agree to enhancing the bus stops on Massachusetts Avenue at Beacon Street (northbound service) and Marlborough Street (southbound) with amenities to encourage transit trips and mode diversion. Improvements can include concrete pads on the road, countdown clocks, and possibly bus shelters with benches and heaters. If these locations are infeasible, the Proponent should work with BTD on finding an appropriate alternative location.
- 2. Work with BTD and other City agencies to design and implement a fully protected intersection at Massachusetts Avenue and Boylston Street. This intersection already includes two-stage left-turn queue boxes on all four corners, demonstrating the need and space available for safe and comfortable queuing locations with physical protection. As part of its Vision Zero program, BTD has made efforts to reduce this intersection footprint, slow turning vehicles, and encourage desired yielding behavior. With additional vehicle and bike trips anticipated from this development, today's striping plan for this intersection is insufficient.
- 3. Work with BTD and other City agencies on a long-term strategy for bike, pedestrian, and bus improvements on Massachusetts Avenue and provide funding to implement key findings in the vicinity of the project site. Massachusetts Avenue is a corridor identified in Go Boston 2030 as a key bus connector and this mitigation will enable the City to begin understanding what improvements are necessary to facilitate better transit connections.

#### **Environmental**

# BPDA Environmental Review and the Interagency Green Building Committee

When providing an updated list of all anticipated permits or approvals required (from other municipal, state, or federal agencies) for inclusion in the DPIR, the Proponent should be sure to include Boston Planning & Development Agency/Interagency Green Building Committee "Article 37 Green Buildings and Climate Resiliency Review" in the projected schedule of submissions and review for approvals.

#### I. ARTICLE 37 GREEN BUILDINGS - GENERAL COMMENTS

The EPNF indicates that the project will use the LEED v4 New Construction and Core & Shell rating systems with goals of achieving LEED Gold for both buildings. The IGBC accepts the two rating system approach and the selected rating systems for demonstrating compliance.

- Please explain how or in which rating system the podium base will be included.
- Given the imperative to reduce environmental impacts related to the built environment, the project team should pursue LEED Platinum and set a minimum performance standard of LEED Gold. The project team should demonstrate leadership in sustainability and identify additional LEED points for achieving a LEED Platinum rating.
- Stormwater retention strategies should align with GCOD and requirements.

### Article 37 Green Buildings - Residential / Hotel Building

• Please clarify which ASHRAE energy model, hotel or apartment building, was used to establish the baseline energy profile.

#### II. CARBON NEUTRAL BOSTON ASSESSMENT

In support of the City of Boston's Resiliency and GHG emissions reduction goals including Carbon Neutral Boston 2050 and community requests that the project dramatically reduce carbon emissions the project team should complete a Zero Carbon Building Assessment.

The following outlines key elements of a low carbon building, onsite and off-site renewable energy resources, and assessment parameters for determining the building performance, optimal solution package, and financial performance. Please consider this a starting point and framework for minimally responding to community and City priorities for reducing carbon emissions and supporting Mayor Walsh's Carbon Free Boston goals.

- 1. Key Building Elements:
  - o Roof Insulation: R-60 (currently R-30)
  - o Wall Insulation: R-30 plus (currently R-13 + R-13c.i.)
  - Wall & Spandrel Assembly Insulation: U-0.05 (currently U-0.172)

- Window to Wall Ratio: < 50% (currently 60.9%)</li>
- Window Glazing Assembly Value:< U-0.20 (currently U-0.25, U-0.296)</li>
- o Airtight Envelope establish an airtight building performance target
- Heating / Cooling Systems
- Venting / ERV Systems
- Domestic Hot Water Systems
- LED Lighting and Common Area Occupancy Sensors
- o Energy Star Appliances (for residential include Induction Cooktop / Ovens)

### 2. Clean and Renewable Energy Resources

- o Onsite Solar PV Systems
- Off-site renewable energy assets, green power purchasing, and carbon offset credits.

#### Assessment:

Continue to utilize Whole Building Energy Modeling to determine the performance of low carbon building including option packages that prioritize building envelope (passive) strategies.

# 4. Strategy Optimization:

Prepare a cost benefit comparison to determine the most effective option package including avoided costs (e.g. wall insulation might provide more value than better windows; better windows reduce ambient noise levels from the Massachusetts Turnpike, on ramp, and Massachusetts Ave).

# 5. Life Cycle Cost Analysis:

Including first costs; rebates, incentives, and market value adders; operations and maintenance savings; and ROI over term.



To:

Aisling Kerr, BPDA

From:

Zachary Wassmouth, PWD

Date:

January 25, 2019

Subject:

Parcel 12 EPNF - Boston Public Works Department Comments

Included here are Boston Public Works Department comments for Parcel 12 EPNF.

Comments below shall apply specifically to the Public Right of Way (ROW) owned by the City of Boston. The developer shall also be required to coordinate and meet all the requirements of the Massachusetts Departement of Transporation (MassDOT) and other agencies as applicable in relation to the ROW owned by others (i.e. I-90, onramp to I-90, and the bridge over I-90).

#### Site Plan:

The developer must provide an engineer's site plan at an appropriate engineering scale that shows curb functionality on both sides of all streets that abut the property.

#### Construction Within The Public ROW:

All proposed design and construction within the Public ROW shall conform to Boston Public Works Department (PWD) Design Standards. Any non-standard materials (i.e. pavers, landscaping, bike racks, etc.) proposed within the Public ROW will require approval through the Public Improvement Commission (PIC) process and a fully executed License, Maintenance and Indemnification (LM&I) Agreement with the PIC.

#### Sidewalks:

The developer is responsible for the reconstruction of the sidewalks abutting the project and, wherever possible, to extend the limits to the nearest intersection to encourage and compliment pedestrian improvements and travel along all sidewalks within the ROW within and beyond the project limits. The reconstruction effort also must meet current American's with Disabilities Act (ADA)/ Massachusetts Architectural Access Board (AAB) guidelines, including the installation of new or reconstruction of existing pedestrian ramps at all corners of all intersections. Plans showing the extents of the proposed sidewalk improvements associated with this project must be submitted to the Public Works Department (PWD) Engineering Division for review and approval.

The developer is encouraged to contact the City's Disabilities Commission to confirm compliant accessibility within the Public ROW.

#### Specific Scope Considerations:

The developer should consider the following improvements to the Public ROW (both City and MassDOT) to be included in the scope for this project:

- Improvements to the intersection of Massachusetts Avenue, Newbury Street, and the I-90 on ramp, including, but not limited to, traffic signal upgrades, geometric changes, pedestrian safety upgrades, and bicycle safety enhancements.
- Improvements to the intersection of Massachusetts Avenue and Boylston Street including, but not limited to, traffic signal upgrades, geometric changes, pedestrian safety upgrades, and bicycle safety improvements.





## **PUBLIC WORKS DEPARTMENT**

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 Improvements to Massachusetts Avenue between Newbury Street and Boylston Street to accommodate bicycles and bus prioritization.

The developer shall work closely with PWD, the Boston Transportation Department (BTD), the Boston Planning and Development Agency (BPDA), MassDOT, and other agencies as required in regards to any improvements within the Public ROW associated with this project.

### **Driveway Curb Cuts:**

Any proposed driveway curb cuts will need to be reviewed and approved by the PIC.

#### Discontinuances:

Any and all discontinuances (sub-surface, surface or above surface) within the Public ROW must be processed through the PIC.

#### Easements:

Any and all easements associated with this project must be processed through the PIC.

#### Landscaping:

Developer must seek approval from the Chief Landscape Architect with the Parks and Recreation Department for all landscape elements within the Public ROW. Program must accompany a LM&I with the PIC.

# Street Lighting:

Developer must seek approval from the PWD Street Lighting Division, where needed, for all proposed street lighting to be installed by the developer, and must be consistent with the area lighting to provide a consistent urban design. The developer should coordinate with the PWD Street Lighting Division for an assessment of any street lighting upgrades that can be considered in conjunction with this project. All existing metal street light pull box covers within the limits of sidewalk construction to remain shall be replaced with new composite covers per PWD Street Lighting standards. Metal covers should remain for pull box covers in the roadway.

# Roadway:

Based on the extent of construction activity, including utility connections and taps, the developer will be responsible for the full restoration of the roadway sections that immediately abut the property and, in some cases, to extend the limits of roadway restoration to the nearest intersection. A plan showing the extents and methods for roadway restoration shall be submitted to the PWD Engineering Division for review and approval.

#### **Project Coordination:**

All projects must be entered into the City of Boston Utility Coordination Software (COBUCS) to review for any conflicts with other proposed projects within the Public ROW. The Developer must coordinate with any existing projects within the same limits and receive clearance from PWD before commencing work.

#### Green Infrastructure:

The Developer shall work with PWD and the Boston Water and Sewer Commission (BWSC) to determine appropriate methods of green infrastructure and/or stormwater management systems within the Public ROW. The ongoing maintenance of such systems shall require an LM&I Agreement with the PIC.





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Please note that these are the general standard and somewhat specific PWD requirements applicable to every project, more detailed comments may follow and will be addressed during the PIC review process.

If you have any questions, please feel free to contact me at zachary.wassmouth@boston.gov or at 617-635-4953.

Sincerely,

Zachary Wassmouth
Chief Design Engineer
Boston Public Works Department
Engineering Division

CC: Para Jayasinghe, PWD





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# Boston Water and Sewer Commission

980 Harrison Avenue Boston, MA 02119-2540 617-989-7000

January 25, 2019

Ms. Aisling Kerr Assistant Project Manager Boston Planning & Development Agency One City Hall Square Boston, MA 02201

Re:

Parcel 12, Back Bay

Project Notification Form

Dear Ms. Kerr:

The Boston Water and Sewer Commission (Commission) has reviewed the Project Notification Form (PNF) for the proposed Parcel 12 project in the Back Bay neighborhood of Boston.

The proposed project is located on an approximately 1.81 acre site. The majority of the project site is an undeveloped air rights corridor over the Boston Extension of the Massachusetts Turnpike (I-90) and the Amtrak/MBTA railroad right-of-way. The proponent, S&A P-12 Property, LLC, proposes to construct a mixed-use project consisting of one new office building and one new building that could be either residential or hotel use rising from a podium base with two floors of retail and restaurant space fronting Massachusetts Avenue. The project will contain approximately 325,000 square feet of commercial office use, 150,000 square feet of residential or hotel use, and 70,000 square feet of retail use. There will be garage parking for approximately 150 vehicles. The site is bounded by Newbury Street to the north, Massachusetts Avenue to the east, Boylston Street to the south and the Turnpike to the west.

According to the PNF, the proposed water demand is approximately 137,918 gallons per day (gpd). The Commission owns and maintains a 12-inch Southern Low PCI water main installed in 1921 and lined in 2006 in Newbury Street, a 12-inch Southern Low DICL water main installed in 1997, a 24-inch Southern Low PCI water main installed in 1883 and lined in 1982, and a 20-inch Southern Low WS water main installed in 1908 and lined in 1982 in Massachusetts Avenue and a 12-inch Southern Low PCI water main installed in 1886 and lined in 1993 in Boylston Street.

According to the PNF, the proposed sewage generation is 125,380 gpd. For sewage and storm drainage service, the site is served by two (2) 10-inch sanitary sewers and two (2) 12-



inch storm drains in Newbury Street and a 15-inch storm drain in Boylston Street. There are multiple MassDOT storm drains within the project site.

The Commission has the following comments regarding the PNF:

# General

- 1. Prior to the initial phase of the site plan development, S&A P-12 Property, LLC, should meet with the Commission's Design and Engineering Customer Services to review water main, sewer and storm drainage system availability and potential upgrades that could impact the development.
- 2. All new or relocated water mains, sewers and storm drains must be designed and constructed at S&A P-12 Property, LLC's expense. They must be designed and constructed in conformance with the Commission's design standards, Water Distribution System and Sewer Use regulations, and Requirements for Site Plans. The site plan should include the locations of new, relocated and existing water mains, sewers and drains which serve the site, proposed service connections, water meter locations, as well as back flow prevention devices in the facilities that will require inspection. A General Service Application must also be submitted to the Commission with the site plan.
- 3. The Department of Environmental Protection (DEP), in cooperation with the Massachusetts Water Resources Authority and its member communities, is implementing a coordinated approach to flow control in the MWRA regional wastewater system, particularly the removal of extraneous clean water (e.g., infiltration/inflow (I/I)) in the system. In April of 2014, the Massachusetts DEP promulgated new regulations regarding wastewater. The Commission has a National Pollutant Discharge Elimination System (NPDES) Permit for its combined sewer overflows and is subject to these new regulations [314 CMR 12.00, section 12.04(2)(d)]. This section requires all new sewer connections with design flows exceeding 15,000 gpd to mitigate the impacts of the development by removing four gallons of infiltration and inflow (I/I) for each new gallon of wastewater flow. In this regard, any new connection or expansion of an existing connection that exceeds 15,000 gallons per day of wastewater shall assist in the I/I reduction effort to ensure that the additional wastewater flows are offset by the removal of I/I. Currently, a minimum ratio of 4:1 for I/I removal to new wastewater flow added is used. The Commission supports the policy, and will require proponent to develop a consistent inflow reduction plan. The 4:1 requirement should be addressed at least 90 days prior to activation of water service and will be based on the estimated sewage generation provided on the project site plan.



- 4. The design of the project should comply with the City of Boston's Complete Streets Initiative, which requires incorporation of "green infrastructure" into street designs. Green infrastructure includes greenscapes, such as trees, shrubs, grasses and other landscape plantings, as well as rain gardens and vegetative swales, infiltration basins, and paving materials and permeable surfaces. The proponent must develop a maintenance plan for the proposed green infrastructure. For more information on the Complete Streets Initiative see the City's website at <a href="http://bostoncompletestreets.org/">http://bostoncompletestreets.org/</a>
- 5. S&A P-12 Property, LLC should be aware that the US Environmental Protection Agency issued the Remediation General Permit (RGP) for Groundwater Remediation, Contaminated Construction Dewatering, and Miscellaneous Surface Water Discharges. If groundwater contaminated with petroleum products, for example, is encountered, S&A P-12 Property, LLC will be required to apply for a RGP to cover these discharges.
- 6. The project site is located within Boston's Groundwater Conservation Overlay District (GCOD). The district is intended to promote the restoration of groundwater and reduce the impact of surface runoff. Projects constructed within the GCOD are required to include provisions for retaining stormwater and directing the stormwater to the groundwater table for recharge.
- 7. S&A P-12 Property, LLC is advised that the Commission will not allow buildings to be constructed over any of its water lines. Also, any plans to build over Commission sewer facilities are subject to review and approval by the Commission. The project must be designed so that access, including vehicular access, to the Commission's water and sewer lines for the purpose of operation and maintenance is not inhibited.
- 8. It is S&A P-12 Property, LLC's responsibility to evaluate the capacity of the water, sewer and storm drain systems serving the project site to determine if the systems are adequate to meet future project demands. With the site plan, S&A P-12 Property, LLC must include a detailed capacity analysis for the water, sewer and storm drain systems serving the project site, as well as an analysis of the impacts the proposed project will have on the Commission's water, sewer and storm drainage systems.

# Water

1. S&A P-12 Property, LLC must provide separate estimates of peak and continuous maximum water demand for residential, commercial, industrial, irrigation of landscaped areas, and air-conditioning make-up water for the project with the site plan. Estimates should be based on full-site build-out of the proposed project. S&A



- P-12 Property, LLC should also provide the methodology used to estimate water demand for the proposed project.
- S&A P-12 Property, LLC should explore opportunities for implementing water conservation measures in addition to those required by the State Plumbing Code. In particular, S&A P-12 Property, LLC should consider outdoor landscaping which requires minimal use of water to maintain. If S&A P-12 Property, LLC plans to install in-ground sprinkler systems, the Commission recommends that timers, soil moisture indicators and rainfall sensors be installed. The use of sensor-operated faucets and toilets in common areas of buildings should be considered.
- 3. S&A P-12 Property, LLC is required to obtain a Hydrant Permit for use of any hydrant during the construction phase of this project. The water used from the hydrant must be metered. S&A P-12 Property, LLC should contact the Commission's Meter Department for information on and to obtain a Hydrant Permit.
- 4. The Commission is utilizing a Fixed Radio Meter Reading System to obtain water meter readings. For new water meters, the Commission will provide a Meter Transmitter Unit (MTU) and connect the device to the meter. For information regarding the installation of MTUs, S&A P-12 Property, LLC should contact the Commission's Meter Department.

# Sewage / Drainage

1. A Total Maximum Daily Load (TMDL) for Nutrients has been established for the Lower Charles River Watershed by the Massachusetts Department of Environmental Protection (MassDEP). In order to achieve the reductions in Phosphorus loading required by the TMDL, phosphorus concentrations in the lower Charles River from Boston must be reduced by 64%. To accomplish the necessary reductions in phosphorus, the Commission is requiring developers in the lower Charles River watershed to infiltrate stormwater discharging from impervious areas in compliance with MassDEP. S&A P-12 Property, LLC will be required to submit with the site plan a phosphorus reduction plan for the proposed development. S&A P-12 Property, LLC must fully investigate methods for retaining stormwater on-site before the Commission will consider a request to discharge stormwater to the Commission's system. The site plan should indicate how storm drainage from roof drains will be handled and the feasibility of retaining their stormwater discharge on-site. Under no circumstances will stormwater be allowed to discharge to a sanitary sewer.

In conjunction with the Site Plan and the General Service Application the S&A P-12 Property, LLC will be required to submit a Stormwater Pollution Prevention Plan. The plan must:



- Identify best management practices for controlling erosion and for preventing the discharge of sediment and contaminated groundwater or stormwater runoff to the Commission's drainage system when the construction is underway.
- Include a site map which shows, at a minimum, existing drainage patterns and areas used for storage or treatment of contaminated soils, groundwater or stormwater, and the location of major control or treatment structures to be utilized during construction.
- Provide a stormwater management plan in compliance with the DEP standards mentioned above. The plan should include a description of the measures to control pollutants after construction is completed.
- 2. Developers of projects involving disturbances of land of one acre or more will be required to obtain an NPDES General Permit for Construction from the Environmental Protection Agency and the Massachusetts Department of Environmental Protection. S&A P-12 Property, LLC is responsible for determining if such a permit is required and for obtaining the permit. If such a permit is required, it is required that a copy of the permit and any pollution prevention plan prepared pursuant to the permit be provided to the Commission's Engineering Services Department, prior to the commencement of construction. The pollution prevention plan submitted pursuant to a NPDES Permit may be submitted in place of the pollution prevention plan required by the Commission provided the Plan addresses the same components identified in item 1 above.
- 3. The Commission encourages S&A P-12 Property, LLC to explore additional opportunities for protecting stormwater quality on site by minimizing sanding and the use of deicing chemicals, pesticides, and fertilizers.
- 4. The discharge of dewatering drainage to a sanitary sewer is prohibited by the Commission. S&A P-12 Property, LLC is advised that the discharge of any dewatering drainage to the storm drainage system requires a Drainage Discharge Permit from the Commission. If the dewatering drainage is contaminated with petroleum products, S&A P-12 Property, LLC will be required to obtain a Remediation General Permit from the Environmental Protection Agency (EPA) for the discharge.
- 5. S&A P-12 Property, LLC must fully investigate methods for retaining stormwater on-site before the Commission will consider a request to discharge stormwater to the Commission's system. The site plan should indicate how storm drainage from roof



drains will be handled and the feasibility of retaining their stormwater discharge onsite. All projects at or above 100,000 square feet of floor area are to retain, on site, a volume of runoff equal to 1.25 inches of rainfall times the impervious area. Under no circumstances will stormwater be allowed to discharge to a sanitary sewer.

- 6. The Massachusetts Department of Environmental Protection (MassDEP) established Stormwater Management Standards. The standards address water quality, water quantity and recharge. In addition to Commission standards, S&A P-12 Property, LLC will be required to meet MassDEP Stormwater Management Standards.
- 7. Sanitary sewage must be kept separate from stormwater and separate sanitary sewer and storm drain service connections must be provided. The Commission requires that existing stormwater and sanitary sewer service connections, which are to be reused by the proposed project, be dye tested to confirm they are connected to the appropriate system.
- 8. The Commission requests that S&A P-12 Property, LLC install a permanent casting stating "Don't Dump: Drains to Charles River" next to any catch basin created or modified as part of this project. S&A P-12 Property, LLC should contact the Commission's Operations Division for information regarding the purchase of the castings.
- 9. If a cafeteria or food service facility is built as part of this project, grease traps will be required in accordance with the Commission's Sewer Use Regulations. S&A P-12 Property, LLC is advised to consult with the Commission's Operations Department with regards to grease traps.
- 10. The enclosed floors of a parking garage must drain through oil separators into the sewer system in accordance with the Commission's Sewer Use Regulations. The Commission's Requirements for Site Plans, available by contacting the Engineering Services Department, include requirements for separators.



Thank you for the opportunity to comment on this project.

Yours truly,

John P. Sullivan, P.E. Chief Engineer

JPS/afh

Abe Manzin, S&A P-12 Property, LLC cc:

K. Ronan, MWRA via e-mail M. Zlody, BED via e-mail P. Larocque, BWSC via e-mail

# Boston Groundwater Trust

229 Berkeley St, Fourth Floor, Boston, MA 02116 617.859.8439 www.bostongroundwater.org

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Christian Simonelli

February 13th, 2019

Aisling Kerr, Project Manager Boston Planning & Development Agency One City Hall Square Boston, MA 02201-1007

Subject: Parcel 12 Project Notification Form (PNF) Comments

Dear Ms. Kerr:

Thank you for the opportunity to comment on the Parcel 12 project notification form (PNF) which is located in the Back Bay. The Boston Groundwater Trust (BGwT) was established by the Boston City Council to monitor groundwater levels in sections of Boston where the integrity of building foundations is threatened by low groundwater levels and to make recommendations for solving the problem. Therefore my comments are limited to groundwater related issues.

The project is located in the Groundwater Conservation Overlay District (GCOD) established under Article 32 of the Zoning Code. The document states that the Project will endeavor to infiltrate not less than one (1) inch of rainfall across the portion of the Project Site to be occupied by the Project and will not have a negative effect on existing groundwater levels on the Project Site or adjacent lots.

GCOD requires both the installation of a recharge system to capture one (1) inch of rainfall across the portion of the Project Site and a demonstration that the project cannot cause a reduction in groundwater levels on site or on adjoining lots. The PNF states that the lowest parking level below the office building will be approximately at or slightly below area groundwater levels. Temporary construction dewatering will be required within the limits of watertight temporary excavation support system to conduct excavation and construction in the dry. Stormwater and groundwater within the excavation will be collected and discharged under appropriate permits.

The proponent is scheduled to meet with the Boston Water & Sewer Commission (BWSC) to review their proposed plans for GCOD compliance. Following that meeting the proponent has committed to meeting with the BGwT to discuss full compliance with both provisions of the GCOD.

I look forward to continuing to work with the proponent and the Agency to assure that this project can have only positive impacts on area groundwater levels.

Very truly yours,

Christian Simonelli Executive Director

CC: Kathleen Pederson, BPDA

Maura Zlody, EEOS

# APPENDIX B PUBLIC COMMENTS

Date	First Name	Last Name	Organization	Opinion	Comments
2/15/2019	James	Michel	Boston Clean Energy Coalition	Neutral	With the recent release of the Carbon Free Boston summary report, it is clear that all buildings in the city will need to be net zero eventually. The report estimates that some 85,000 current structures will need deep retrofits so that the city can do its part to mitigate climate change,
					and leave a viable planet for future generations. Under these circumstances I must urge the developers of Parcel 12 to create structures that meet state-of-the-art standards for energy efficiency. Meet the Living Building Challenge. Make a super tight envelope, with excellent air exchange systems. Use ground source or air source heat pumps. Do not use 'natural' gas for anything. Be climate heroes; the public will reward you.
2/15/2019	Megan	I	Reservior Church	Neutral	Hello, I just want to remind everyone this is a chance for you to be leaders by being 100% renewable now, rather than later. Please go above and beyond housing affordability requirements and view additional and innovative group amenities as an integral and of the
					process date that at all all all all all all all all al
2/13/2019	Erica	Quigley		Oppose	The street facades of the podium should be broken up like surrounding buildings. Also, kudos to the developer's renewable energy efforts, but glass facades are fundamentally NOT sustainable in terms of energy use; they must consider alternatives. Finally, the developer is currently proposing a pickup/drop-off zone on Mass Ave. This location will claim space that is currently the bus and bike lane. In order to expand bus priority along Mass Ave it is critical this bus lane remains.
2/13/2019	Kirstie	Hostetter	Resident	Support	This is a great project, but I am STRONGLY against taking away the bus lane on Mass Ave. This is an important corridor I and many others use to travel in the mornings. Instead, please consider moving the pick up/ drop off zone, which would take away the bus lane, around the corner to Newbury Street.

2/10/2019	2/10/2019	2/12/2019
DAVID	DAVID	Meredith
WARD	WARD	Outterson
1949	Energy Engineering and Design, Inc.	Greater Boston Interfaith Organization's Climate Justice group
Neutral	Neutral	Oppose
This is my second comment, but it should have been my first. The first step to reducing the carbon footprint of the building by using air source heat pumps is to make the building much more energy efficient. It needs greatly reduced glazing and more exterior insulation and the capability of natural ventilation, among other passive house elements.	have attended public meetings and /CAC meetings and met with Samuels Associates with the NABB group. I understand that the proposed development is striving for LEED silver or Gold and the design team is striving for sustainability. However, I am strongly opposed to the use of natural gas in the building. This is the wrong approach for Boston if the the carbon neutrality goals are to be met. Switching from a gas boiler to an electric boiler "when the grid is cleaner" is not enough. An electric boiler is only 100% efficient. If the development built in air source heat pumps (ASHP) the heating would become 250% to 400% efficient. Additionally it would allow for moving heat around the building from the sunny south side to the cooler north side without generating heating or cooling. The design team must forgo the old design of the past and look to the future of the building and the City.	I support parts of this plan, such as the green roof, pedestrian- and bike-friendly street level redesign, and high amounts of renewable energy use. However, I want to push the developers to do the courageous and correct thing, and to install an electric boiler from the beginning, pushing the building to 100% renewable energy right away. For the Carbon Free Boston plan, we need to only be building new all-electric buildings. With such a large and important addition to the city's building stock, 100% renewable should be a necessity, not an option to "consider." Please do it now, rather than later! I also want to push the developers to set aside more money and effort to improve the necessary local transit options, such as the CT1 bus and the Green Line. Since these options are already nearly at capacity, please do more to improve and increase these excellent transit options! I would like to see even higher numbers of residents/office workers using public transit over cars than predicted. In such a walkable/accessible neighborhood, this is fully possible! Additionally, I think it is very important to give the public full access to the rooftop green space. And I don't mean access for just two strange hours a day, when no one will be able to use it. Evening access, weekend access, lunchtime access, for example— are all times when the public could really benefit from a beautiful new green amenity. I also agree with the comment from the January public meeting, that this and other green amenitys feel like afterthoughts. Please consider what other environmental amenities you could create for residents and the public, such that this building could serve as an educational resource for the community and a resiliency center. Low-flow toilets and high-efficiency appliances in residences. Educational materials about a rain garden on the rooftop, creative re-use of rainwater in building facilities. Perhaps a green illustration in the lobby. Like my colleague from the meeting, I ask you to integrate as many green amenities as p

		2///2019
		=
		DiCarlo
		Craft Beer Cellar Fenway
		Neutral
our business. The current situation of working long hours only to pay rent with very little income is unsustainable. My honest opinion is that this development looks pretty exciting, I'm sure that this could be an awesome addition to that area. I would have questions about Samuels capacity to manage it. Thank you. Phil DiCarlo	into opening our store, Craft Beer Cellar Fenway. We have been open on Van Ness street for close to 3 years, paying a premium rent. Our street 3 years later is still largely vacant. They still have not rented 3 store fronts (4 up until last month) on our street which greatly impacts foot traffic and has hurt our ability to grow to where we need to be to make back our investment. The street largely looks abandoned. We have approached them on this several times but their response to their inability to lease it is that they offered to defer our rent to compensate for our lost business. Deferring rent when those sales are lost for good doesn't adequately compensate for lost business. Secondly this past fall, in another building 100 yards away Samuels rented to our biggest neighborhood competitor. Wine Press. There is no way reasonable people could think this would not impact us negatively. While our store skews towards wine, but there is significant overlap and has hurt our business. I recently provided data to Samuels to show how in the three months since Wine Press opened our trend changed to the point of losing \$30,000 in sales and \$11,000 in profit over three months. For Samuels to take \$12,000 in rent and rent to a competing business in the neighborhood is unethical in my view. Samuels partner, General Counsel Tom Bloch visited our store and told us that we could revisit compensation down the road once understanding the impact of the opening. I recently provided the data and their response was more or less the deferred rent take it or leave it. Tom Bloch after committing to revisit this, did not respond to emails asking him directly. Lastly, though this may seem petly to bring up but given their track record with us they don't deserve the benefit of the doubt. Just before Christmas over three days was a significant blow. No offers of compensation or concessions were offered to defer y the lost business. Our sales despite the seback are pretty good, though without the bad business climate from Samuels would be	Hello, I am a business owner and currently rent in Samuel's Van Ness Building. I have had a lot of difficulties with Samuel's and Associates. I take no position on whether they would be suitable for this development, I only share my experience as a means to advise the process as to whether they have the capacity to handle continued developments. My wife and I put \$400k

1/29/2019	1/31/2019	2/6/2019
o e e e e e e e e e e e e e e e e e e e	Margery	robert
doherty	Hamlen	oppenheim
	Mothers Out Front	NAAB & Charlesrgate Alliance
Oppose	Neutral	Oppose
Sean Doherty, MD 360 Newbury Street, Unit 501 Boston, MA 02115 stdohertymd@gmail.com 1/29/2019 Aisling Kerr (aisling,kerr@boston.gov) Development Review Boston Planning & Development Agency One City Hall, Ninth Floor Boston, Massachusetts 02201 Re: Parcel 12. Neighborhood and Safety Impact Dear Aisling, I am writing to voice my concerns about the current proposed use and design of Parcel 12. As a resident of 360 Newbury Street, I don-t feel my concerns have been given proper consideration in the past few Boston Planning & Development meetings and am hopeful you can provide some much needed assistance. Here are my concerns: - The current scope of this project will only further exacerbate the problem of extreme congestion at the intersections of Massachusetts/Newbury and Massachusetts/Boylston with the potential of roughly 150 more commuter vehicles driving through these intersections each day The intersection of Massachusetts Ave and Newbury Street are of particular concern as a hotel lobby entrance will be located at the corner of Mass Ave. and the Mass Pike entrance. As tourists and vehicles for hire pull in and out of the lobby entrance (with no curb cutout), this often blocked intersection will become even more congested and likely more dangerous to other drivers The building design is glass and steel and excessively high (15 and 20 stories), neither of which aligns to Back Bay architectural aesthetics. As residents of the Back Bay, we are proud of our historical look and neighborhood feel. To insert such a tall and modern building is not representational of the Back Bay. In the interest of the residents of this neighborhood, the safety and the quality of life for those motorists forced to endure the current congestion, we ask that you help us in changing the scope and design of this project. Thank you very much for your consideration. Respectfully yours, Sean Doherty, Michael. F.Flaherty@boston.gov; Michael. F.Flaherty@boston.gov; Rep. Jay.Livingstone@mahouse.gov; yissel.guerrero@boston.gov; Michael.	I support this project ONLY if it is NZC - net zero carbon. It is time for developers to finally take some responsibility for protecting our children from the threats of climate change. All new building MUST be carbon neutral.	I attended the Parcel 12 meeting on 1/14/19 and I am writing in support of NAAB's position, as well as offering my personal response as a 25 year resident of Marlborough St. living close to Mass. Ave. During this time, as was noted in the meeting, the traffic congestion on Boston streets, most notably on Mass. Ave has has grown to an extreme point where I, as a pedestrian have to walk between standing cars which block intersections and crosswalks. IT IS DANGEROUS and I have to do this risky trip daily. The proposal of a hotel which would exacerbate these traffic issues: is a serious safety concern. Unlike the Sheraton, there is no provision for vehicles, be it cabs or Ubers etc to drop off or pick up passengers. There will be increased congestion from other service vehicles and some of the commuters who do not choose public transportation to get tho this destination. This is a serious design flaw that would be partially rectified by eliminating storefronts to create to create some space for designated drop/pickup area. Design concerns relating to wind and energy also need to be addressed but I won't focus on the NAAB report. The only aspect of this project that attracts universal kudos is the new subway access on the west side of Mass. Ave and the addition of handicap accessibility. The shorter crosswalk on the west side is also an applauded improvement, however the increase in traffic would compromise this the benefits of this change. Also, Boston needs architecture which goes beyond the generic Thank you for the opportunity to comment.

	1/28/2019
	Тгасу
· · · · · · · · · · · · · · · · · · ·	Heibeck
	Oppose
increased volume of traftic a hotel would create Access to the proposed hotel seems non-existent and does not take into account the increased volume of taxis and Uber/Lyft cars that will add to the congestion on these two busy roads. Already, the final block or two of Newbury Street is often reduced to a one-lane obstacle course due to the large number of delivery trucks and double-parked Uber/Lyft cars occupying one of the two driving lanes. Sometimes both lanes are blocked by vehicles of this type and we already worry that emergency vehicles may not be able to get through. Placing a hotel at the end of this street will only aggravate a dangerous existing problem on Newbury Street The main driving route from the airport will be down Massachusetts Avenue from the other direction, thus encouraging drivers to make a U-turn at this dangerous intersection in order to reach the hotel on the opposite side. How is this safe? To avoid making this U-turn, drivers will need to navigate the already congested final block of Newbury Street. Second and third are our interlinked concerns about our neighborhood and quality of life in Boston: - We understand that the ?high spine? exists in Boston and has a long history in our urban planning and development. These two proposed towers that will ground the Parcel 12 project seem like part of the high spine given their proposed height and design. The big problem, though, is that this part of the neighborhood IS NOT part of the high spine and is more characteristic of the Back Bay. This feels like a curvature of the spine, so to speak? bending the high spine of Boston in a way it ought not to bend- and creating a prison wall of glass towers around the Back Bay. People from around the Boston area and around the world appreciate Boston for its unique beauty. A large part of this is due to lovely neighborhoods such as Beacon Hill, the South End and the Back Bay which feature pleasing, diverse and thoughtful architecture. Boston is a beautiful and unique world the spine spine is a	

Overall, it appears you are considering this project in a responsible fashion. I was pleased with what I heard and saw at the hearing on January 14, particularly that hotel rooms or condos will be 100% electric. I would strongly encourage you to consider going all-electric rather than using gas for heating water in the boilers, even though initially the cost will be somewhat greater. And have you considered going LEED Platinum? I like the roof garden concept and hope that at least some portion of it will be open to the public during daylight hours. Thank you for considering these suggestions.	Neutral	Great Boston Interfaith Organization (Climate Group)	Hall	Grace	1/21/2019
I do support the notion of a development that would cover the Turnpike and correct the very dangerous conditions that exist regarding the entrance onramp to the Turnpike at Newbury St. I do have concerns about the the scale/density/and height of the project but I know that those issues will be raised by many others. I would like to raise another issue which may have been overlooked. There is currently a very active and robust masterplanning process going on for the Charlesgate Park which is at the end of Newbury Street under and around the Bowker overpass. The design team, Landing Studio, the DCR and the residents and members of the Charlesgate Alliance have been working for over a year to develop a plan for the transformation of this area to a park. Part of this plan is to provide better access to the Park from the Newbury St. side. It is very important that this plan to narrow and change Newbury Street be coordinated with the masterplanning going on for the Charlesgate Park. They are inextricably linked. Thank you for your attention to this matter.	Support	NABB &Charlesgate Alliance	Pokorny	Margaret	1/21/2019
The Proposed Parcel 12 project states that it will "utilize this parcel of land to address nearby public infrastructure needs: parking, hotel, residential". In addition, it will connect "Boston neighborhoods: the Back Bay and the Fenway, and the South End and the City of Cambridge by creating a mix of dynamic mixed use development with ground-floor uses that will activate the street, repair the discontinuity in the urban street wall left behind by the Turnpike Extension, and improve the experience for pedestrians, bicyclists and motorists, as well as those using the wide array of nearby public transit options". This statement is clearly just a marketing strategy. The development of Parcel 12 will drastically increase the carbon footprint by this massive building and parking garage. Transportation that connects the Fenway, South End and Cambridge is already in place by the City of Boston. The location of Parcel 12 will lucratively benefit developers. Giving back to the neighborhoods must include the latest in technology to ensure energy efficiency. The Passive House building standard aims for projects to achieve near net-zero energy use through qualities like effective window sealing, quality insulation and heat recovery. The cement and glass structure of Parcel 12 is not in keeping with the environmental standards that the City of Boston and the neighboring areas to this Parcel have taken. A developer can do better that this. Even a proposed park is only exclusive to residents of Parcel 12. According to Mayor Walsh, "new construction which is one of the predominant energy consuming industries in the United States." Boston's Action plan can be found: http://www.greenovateboston.org/about-us. This project requires review and a public meeting on these topics as they relate to Parcel 12. It is not in keeping with this effort to reduce greenhouse gas emissions, nether carbon, and locally sourced materials.	Oppose	Neighborhood Association of the Back Bay	Schnaars	Joyce and Keith Schnaars	1/28/2019

1/18/2019	1/20/2019
Jacquelin	Michael
Yessian	McCord
NABB (Development and Transportation Committee)	
Oppose	Oppose
Based on the many positives Saunders Group solved for this site as presented in April 2018, NABB responded to the design with support to further develop the project. We continue to support a project on this site. However, we had a strong negative reaction to the proposed design that blocks off the end of Newbury street with a flat wall, rather then the curved simple building proposed in April. Thus "oppose" opinion box checked. The open, multi height space at the end of the Newbury does not fit. The glass one story spacer between the tower and the prodium create a disjointed composition. No tower was planned at this site in the Civic Vision, in fact, the Civic Vision plan allows only a single tower over 150 feet at the Boylston and Mass Ave. 1000 Boylston would seem to be that tower. BCDC comments were enlightening for this site. They complimented the proponents on the project noting it as a gift to the City. The NABB DTC plans to continue to follow this discussion throughout. For example, one comment asked to consider a coherent composition of the three parts of the design: two towers and podium, rather than the two very different towers on a shared podium, another to bring the towers to the ground, and another to consider additional open space. This comment was made at the CAC meeting, as well. One idea from the CAC meeting was to develop a destination for viewing sunsets from the bridge, which is now 'the best place so watch sunsets in Boston'. Another worthwhile idea is to allow the public on top of the podium, due to the lac of open space in this area. Two relevant Asian projects are the Shinjuku Station in Tokyo, which uses a space similar to the top of the podium for public outdoor seating and viewing and the Taipei Super Theater built over a public market place and designed to allow the public too move around it without crossing into private spaces. This is an important site and deserves additional exploration of design and uses. I expect to submit additional comments. Thank you.	To whom It May Concern: Two excerpts from a New York Times article by Coral Davenport, October 7, 2018: "A landmark report from the United Nations' scientific panel on climate change paints a far more dire picture of the immediate consequences of climate change than previously thought and says that avoiding the damage requires transforming the world economy at a speed and scale that has 'no documented historic precedent." The authors found that if greenhouse gas emissions continue at the current rate, the atmosphere will warm up by as much as 2.7 degrees Fahrenheit (1.5 degrees Celsius) above preindustrial levels by 2040, inundating coastlines and intensifying droughts and poverty.—There will be many important issues before the BPDA in its review of Parcel 12-all worthy of consideration. However, the single issue of greatest importance to the future of our city, and the health of our blance concerns the management of global warming. If we are going to reduce GHG emissions at the 'speed and scope' required to avert catastrophe, we must, starting right now, impose the most stringent requirements on all new development in the city. And this will mean two things: First, all new buildings must meet the highest international standards for energy conversation. Second, the use of fossil fuels must be prohibited and clean energy used instead. A child who is six year old today will be 27 by 2040-the date referenced in the NYTs article. What sort of world will we have left behind for that child-then a young adult-and for all the children alive today and for generations to come? The decisions made today around the world by government agencies like the BPDA—and by developers—will determine whether we avert the worst of climate change or make it inevitable. I encourage you to take bold and forward-thinking steps with regard to Parcel 12. Let it become a model for green development and let Boston show the way for other cities around the world on how to do major development and let so spare so you will do so. Future generation

1/15/2019	Susan	Prindle	NABB	Oppose	Below are the comments I submitted at last night's public meeting, which I hope will be helpful as the design process moves forward: While the Civic Vision refers to completing Newbury Street it also refers to preserving view corridors. The lack of attention to this criterion is to me
				Þ	and many Back Bay residents, the most disturbing design aspect of the proposal. Connecting visually to both the east and west is critical to the project's success. I would like to emphasize four aspects of the design that I feel work against this connection: 1. As the Boston Civic Design Commission recently pointed out, the current massing isolates the development from
					Design Commission recently pointed out, the current massing isolates the development from its neighbors. The project does not read as part of the city as a whole, but as a structure built is neighbors.
					in relation to the Tumpike. One promising solution that was suggested was to bring the tower buildings to the ground so that they integrate better with the surrounding buildings and
			•		possibly to increase the massing on the podium as well. 2. For the same reason, the street façades of the podium need to be more broken up to better reflect the rhythm of the
					surrounding buildings. A 250' undifferentiated glass wall does not relate to the scale of the
					public open space. Integrating public use into the program will go a long way towards making
					the project a more desirable neighbor. The current greenspaces are afterthoughts. Unless
		***************************************	***************************************		Finally, I believe more attention should be paid to the effects of the project on Newbury Street.
		•			Newbury Street is going through a difficult period, and this project further threatens its viability.
					The street's success depends on providing a pleasant venue for lively street life, outdoor cafes, and sunny corners. This proposal blocks 84 percent of the sky in the last block of the
					street, throwing that block into shadow in the afternoons and eliminating any view of the sky
	P				Kenmore and Fenway areas, not closing it off. Increasing the setback from Newbury Street, at
					least for the upper floors, would be one way to accomplish this. This project is an opportunity
					to transform what is now an unpleasant, windblown area into an asset for the entire city. I am

1/15/2019	
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Jih	
Owner of PH 808	
Oppose	T T T T T T T T T T T T T T T T T T T
I am writing to voice my concerns about the current proposed use and design of Parcel 12. As a resident of 360 Newbury Street, I don?t feel my concerns have been given proper consideration in the past few Boston Planning & Development meetings and am hopeful you can provide some much needed assistance. Here are my concerns: ? The current scope of this project will only further exacerbate the problem of extreme congestion at the intersections of Massachusetts/Newbury and Massachusetts/Boylston with the potential of roughly 175 more commuter vehicles driving through these intersections each day. ? The intersection of Massachusetts Ave and Newbury Street are of particular concern as a hotel lobby entrance will be located at the corner of Mass Ave, and the Mass Pike entrance. As tourists and vehicles for hire pull in and out of the lobby entrance (with no curb cutout), this often blocked intersection will become even more congested and likely more dangerous to other drivers. ? The building design is glass and steel and excessively high (15 and 20 stories), neither of which aligns to Back Bay architectural aesthetics. As residents of the Back Bay, we are proud of our historical look and neighborhood feel. To insert such a tall and modern building is not representational of the Back Bay. In the interest of the residents of this neighborhood, the safety and the quality of life for those motorists forced to endure the current congestion, we ask that you help us in changing the scope and design of this project. Thank you very much for your consideration.	Email

As someone who works and interacts with the city everyday, I fully support this project for Parcel 12. This is a tremendous opportunity to transform a rather barren portion of the Back Bay and help better connect the neighborhood with the Fenway. This development would also serve a tremendous civic purpose by covering up a portion of the Pike cutting through downtown and offer a safer and better designed Hynes Bus stop. This Parcel will also help easy the congestion at the small Hynes Green Line entrance by the reopening of the pedestrian tunnel, and the tunnel will help mitigate much of the danger of people crossing in the middle of the street. This a well-thought and well-designed development that will only better the city. By supporting this project, the city is showing its willingness to partner with other developers to deck project over the Mass Pike for the helterment of the public realm	Support		Bagley	Thomas	12/21/2018
The photo appears to show what might be called AWNINGS on one floor level about midway up. It seems to me this is asking for trouble when a high wind blows, which, with climate change clearly underway, Boston & this location may well experience. Already outside attachments in Fenway buildings have been blown off the new high rises, and this building could avoid this by either cancelling the whole idea of such awnings, or assuring the public they would be so attached that they could actually withstand a termindous blow they may experience in the near future.	Neutral	To constant	Duncan		1/14/2019
This is a good project for the city. The Pike is an eye sore in the Back Bay. I hope this project can spur more development to cover the Pike and better tie the city together. My only critique is do we need that much parking? The Back Bay has great transit access and the parking might not be needed.	Support		Thoma	Keith	1/15/2019
Namesusan Thill Address360 Newbury St #503 Date:1-15-2019 Michael Rooney Development Review Boston Planning & Development Agency One City Hall, Ninth Floor Boston, Massachusetts 02201 Re: Parcel 12 Neighborhood and Safety Impact Dear Michael, I am writing to voice my concerns about the current proposed use and design of Parcel 12. As a resident of 360 Newbury Street, I don?t feel my concerns have been given proper consideration in the past few Boston Planning & Development meetings and am hopeful you can provide some much needed assistance. Here are my concerns: 7 The current scope of this project will only further exacerbate the problem of extreme congestion at the intersections of Massachusetts/Newbury and Massachusetts/Boylston with the potential of roughly 175 more commuter vehicles driving through these intersections each day. ? The intersection of Massachusetts Ave and Newbury Street are of particular concern as a hotel lobby entrance will be located at the corner of Mass Ave. and the Mass Pike entrance. As tourists and vehicles for hire pull in and out of the lobby entrance (with no curb cutout), this often blocked intersection will become even more congested and likely more dangerous to other drivers. ? The building design is glass and steel and excessively high (15 and 20 stories), neither of which aligns to Back Bay architectural aesthetics. As residents of the Back Bay, we are proud of our historical look and neighborhood feel. To insert such a tall and modern building is not representational of the Back Bay. In the interest of the residents of this neighborhood, the safety and the quality of life for those motorists forced to endure the current congestion, we ask that you help us in changing the scope and design of this project. Thank you very much for your consideration. Respectfully yours, Signed:susan thillgov_talled.F.Flaherty@boston.gov; Rep. Jay.  Livingstone@boston.gov; Michael.F.Flaherty@boston.gov; matthew.fitzgerald@boston.gov; info@nabbonline.com	Oppose	homeowner	Thill	susan	1/15/2019

However, it is a very pusy area. I know the plan is to remove the median strip on Mass. Ave. However, it is a very narrow strip so it will not add nearly enough space to do all that is planned. Apartments, offices, retail space, hotel will add many, many more cars and pedestrians! I also am concerned with the Mass Pike entrance being moved. It will not add much if any better visibility getting onto Mass Pike but it will add more congestion to that block of Newbury St. The parking garage, the Harvard Club and the parking spaces need less congestion not more. Plus, moving the entrance will mean fewer parking spots in that area. I also feel the buildings as big as they are getting and as modern with lots of glass does not represent the Back Bay which is a unique and beautiful area of Boston. Driving East on Mass Pike arriving into Boston I would rather see the Frank Gehry Building) than a plass towar I do realize in this is last sentence I am year biased hereause I like here. My

	10/2010
	Ronary
	Oppose
forced to stop and have options to come from each direction. Not to mention the safety issue in today?s society. The noise, congestion, traffic and safety of the residents of the Back Bay should be a concernLiving at 360 Newbury, there will be a direct view into my personal life and apartmentI am a single person and I am concerned for my personal safety as stalkers will have a direct view into my apartment at will -There will be no privacy and I am sure it will be strange for Hotel/retail guests to be looking into my home and I looking back. In conclusion, I would suggest moving this project to a non- historic area and respect the taxpayers of Boston rights for safety, parking, traffic and keeping the history of this city. Please do not build here it will be a big mistake and will cause more congestion that the Back Bay does not need. People choose to live in Boston and not in NYC for a reason. This will disrupt Boston?s hometown feel and charm. Why try to fix something that is not broken? This will only cost the city and people of Boston millions of dollars. There is need for other projects to help our city prosper. This will just be a public nuisance and degrade our city. Boston and Back Bay are loved for its history, not of its modernism. Thank you. Britta Konary	are the high traffic, congestion, parking issues, ruined views, public safety, security and historic issues that this project will bring to the Back Bay. Back Bay is the most historical area in Boston and should be protected from frivolous projects trying to make money at our Boston?s residents expense such as parcel 12. This project only puts money into the pockets of developers, not the hardworking residents of Boston. Please Find Bulleted Issues presented for Parcel 12 below. Parking Issues: -There is already a resident parking issue in the Back Bay and this will make the situation even worseThe only parking option for residents to park Parking garages will become monopolies and will burden the tax payers of this city to be forced to park in garagesA example of this problem is in the West End, they have no resident parking which leaves parking garages will only add to the problem of the high cost of living which is a current problem. Adding a extra \$400-\$500 of monthly pricing as there are no options for residentsHigh cost parking garages will only add to the problem of the high cost of living which is a current problem. Adding a extra \$400-\$500 of monthly living expenses is not fair to the residents of the Back Bay. Losing History and Charm of the Back Bay: -Back Bay is one of the only few small areas in Boston left with historyNewbury St; Com Ave, Mass Ave, Marlborough St and Beacon Street should be protected from these types of projectsIf you keep moving new buildings into the Back Bay there will be no history left in the Back BayThe number one reason people move to the Back Bay is because of the historic charmPeople from all over the world love Boston as it is a reminder of the history of the United States. If we lose that, we lose the charm and history Boston should be doing the same not trying to knock down and modernize beautiful historic areas. Public Safety: -Having a ramp directly to the highway is dangerous to pedestrians. There will be no cut off and cars will safe the fac

Planning & Development meetings and am hopeful you can provide some much needed assistance. Here are my concerns: ? The current scope of this project will only further exacerbate the problem of extreme congestion at the intersections of Massachusetts/Newbury and Massachusetts/Boylston with the potential of roughly 175 more commuter vehicles driving through these intersections each day. ? The intersection of Massachusetts Ave and Newbury Street are of particular concern as a hotel lobby entrance will be located at the corner of Mass Ave. and the Mass Pike entrance. As tourists and vehicles for hire pull in and out of the lobby entrance (with no curb cutout), this often blocked intersection will become even more congested and likely more dangerous to other drivers. ? The building design is class and steel			•		
buildings now; retrofitting them later will be hugely costly. As Suffolk Construction owner John Fish said on NPR: ?We can pay a little more now or pay a whole lot more later.? And as Cutter Cleveland stated recently at a V/BUR program on the upcoming Carbon Free Boston (CFB) report, CFB predicates its building requirements to get Boston to carbon freedom by 2050 on the assumption that all new buildings must be NZC and that all existing buildings will have to be retrofitted to be NZC; there simply no other way to achieve our carbon-neutral goal. Boston is a hub of innovation. We ask that this project contribute to Boston?s maintaining this reputation by constructing buildings that meet the needs of the 21st century and that terminate our reliance on fossil fuels. THE BOSTON CLEAN ENERGY COALITION Member organizations: 350 Mass?Boston Node Back Bay Green Boston Climate Action Network Mothers Out Front, Boston Resist the Pipeline Sierra Club of Massachusetts Toxics Action Center West Roxbury Saves Energy Ally organizations: Charles River Watershed Association Gas Leaks Allies (Boston) Massachusetts Environmental Justice Alliance Massachusetts The US Green Building Council?Massachusetts chapter	Oppose		Ĺewis	Paui	12/4/2018
The member groups of the Boston Clean Energy Coalition (listed below) encourage the BPDA and the developers of Parcel 12 to consider the important leadership they could provide by making this project a net-zero-carbon (NZC) development, by which we mean rejecting natural gas and using only renewable energy to heat/cool the project, while purchasing offsets as necessary to fully achieve this. While we understand that the current building code does not require this project to be net-zero carbon, it is clearly the direction in which all of our buildings and our communities must head, with all possible speed and commitment. Mayor Walsh has pledged that Boston will be carbon neutral by 2050. As part of that promise, the city is undergoing a modeling and planning process that will commit Boston to a path requiring net-zero-carbon buildings. New York City, Cambridge, and other cities across the country (and the world) have made similar commitments and are already moving forward with strategic plans and mandates that all buildings be net-zero carbon and eschew the use of fossil fuels. The recently released IPCC report indicates that we need to go net zero by 2050; projects like this one carloand should?be leading the way. It only makes sense to build net-zero-carbon	Oppose	Boston Clean Energy Coalition	Harvey	Rickie	12/9/2018

Top Whom it May Concern, I am an owner / resident at 53 Hemenway St., Boston - very close to the proposed project. I am writing to give my wholehearted support to this project! The area in question is a blight in an otherwise wonderful neighborhood. This project will connect the city, drown out the Turnpike noise and make improvements in many, many aspects to the neighborhood. I look forward to the ground breaking!! Sincerely, Dan Doherty 53 Hemenway St., Boston	Support		Doherty	Daniel	11/21/2018
Once again everyone is being asked to approve a building that is simply too tall, and likely given the cost of building over the turnpike, it will hold condos and hotel rooms priced for the 2%. Boston's tax rolls may improve, but this building is right next to apartment buildings that are old and low cost, thus affordable and it appears far too tall on a Boylston Street section that asserts an entrance to the Fenway. Do we really need a John Hancock tall building way down at the lowest end of Boylston? I think NOT. And what about affordable housing for people who make \$15 an hour or less (THAT IS THE REALITY OF MANY BEING DISPLACED BY TOO MUCH OF THIS FOR THE RICH DEVELOPMENT). OK, demand, some money up front from these developers for use elsewhere, and the people working in this hotel to be commute, not all that satisfactory. Time to rethink this richer, too tall development.	Neutral		Duncan	Gary	11/28/2018
This area needs this. Big time. Fix the blight! ~homeowner in fenway	Neutral		Good	Leslie	11/29/2018
We should be grateful that we have developers in this city like Samuels who are homegrown and truly care about the community and the future of the city. As a lifelong resident of the Boston area, it's truly an embarassment how long these scars have just sat there for decades in what should be one of the most bustling and thriving parts of the City. This part of Back Bay is an eyesore and totally sucks the life out of Back Bay and Fenway. So excited to see this project move forward; it's very well thought out (I only wish it went a little taller to add to the skyline a bit!) and is going to finally help create a beautiful public realm that this City deserves. Let's get this done!	Support	NA	O'Brien	Ben	12/3/2018

Aisling Kerr

**BPDA** 

1 City Hall, 9th Floor

Boston, MA 02201

Re: Parcel 12 Project

Dear Project Manager Kerr,

I am writing to you today to let you know about my opposition to the Parcel 12 project. My name is Edmilson Romao and I am a doorman and Boston resident. The hotel portion of the project will have the drop off right on Mass Ave. I worry that this will be a safety hazard to doormen like me and visitors to our city. Mass Ave is a busy street, with all kind of traffic. Safety should be our number one priority and I don't see that in this project.

Thank you

Aisling Kerr
Boston Planning & Development Agency
One City Hall, Ninth Floor
Boston, Massachusetts 02201

Dear Aisling Kerr,

My name is Richard Aliferis and I am writing to you as a long-time Boston resident and doorman at the Omni Parker House. I want to let you know that I am opposed to the hotel portion of the Parcel 12 project over the Mass Pike.

My experience as a doorman has shown me how to stay safe while assisting visitors to our city. My hotel is at the corner of School and Tremont Streets. Though both are one-way streets, Tremont Street is a main artery for traffic in our city and School Street has only one lane for cars. Instead of having the pick-up and drop-off area on the busy street, I work on the smaller School Street. This allows our hotel guests and hotel employees like me to remain safe.

The hotel portion of the Parcel 12 project is at the corner of Mass Ave and Newbury Street. The developer wants to put the pick-up and drop-off area right on Mass Ave, an even bigger artery than Tremont Street. I can't see this working out without risk to hotel employees and hotel guests.

Thank you for taking my thoughts into consideration.

fechant alifour

Respectfully,

Project Manager Aisling Kerr

Boston Planning and Development Authority

1 City Hall, 9th floor

Boston, MA 02201

Dear Aisling Kerr,

Commonwealth Ave.

Ny name is Frezer Nigatu and I am opposed to the Parcel 12 project. I live on Blackwood Street in the South End and I am worried about this project's impact on my neighborhood. This project will increase traffic by over 3400 vehicle trips per day, overloading our already busy streets. This project is too massive and will create uncomfortable wind conditions at Newbury Street, Massachusetts Ave, and

I am also concerned that the developer is proposing placing the drop-off area on Massachusetts Avenue. Given the traffic already there, I am worried about the safety of hotel employees and visitors as they try to navigate that location.

Respectfully.

Project Manager Aisling Kerr
Boston Planning and Development Agency
One City Hall, 9<sup>th</sup> Floor
Boston, MA 02201

Project Manager Aisling Kerr:

My name is Steadley McQueenie and I am writing to you today about the Parcel 12 project. As a Boston resident and a hotel doorman, I want to tell you that I think that this project will be unsafe for hotel workers and visitors.

First off, this project does not have a hotel drive way. Secondly, the developer, Samuels and Associates, wants to have a pick up and drop off area right on Mass Ave. Unlike the Ritz Carlton on Avery Street, Mass Ave has a lot more going on. Mass Ave has a lot of traffic already. Adding a hotel to the mix on this overpass will be too much. You're going to have buses and cars and pedestrians and uber and hotel guests all competing. No one wins in this situation and it puts hotel workers and hotel guests in danger.

Please don't let the developer do this.

Respectfully,

Ms. Kerr, Project Manager
Boston Planning & Development Authority
1 City Hall, Ninth Floor
Boston, Mass. 02201

Dear Ms. Kerr,

I want to let you know that I oppose the Parcel 12 project. I am Marvin Reyes and I live on St. Botolph Street in the South End. As a resident of the neighborhood, I believe that this project has a number of issues that will affect residents like me. It is going to create thousands of new car trips per day, causing traffic and pollution. It is too big and will cast more shadows and cause more wind in the neighborhood. It is also going to put hotel workers in harms way by having the hotel pick-up area right on Mass Ave where there's already too much traffic.

For these reasons and others, I am opposed to this project.

Thanks, MM Am

i

Aisling Kerr

Project Manager

Boston Planning and Development Authority

One City Hall Ninth Floor

Boston, MA 02201

Dear Aisling Kerr

My name is Kelly Jameson and I am writing to you to oppose Parcel 12. As a hotel doorman at Fairmont in the Back Bay, I know how hard it is to make sure that hotel employee and hotel guests remain safe at the end of the day. That's why I oppose the hotel placing the guest drop off directly on Mass Ave. It's about safety. At the Fairmont, we do not work on a quiet corner, but it is no where close to as busy as Mass Ave.

Respectfully,

Man de la constant de

Aisling Kerr Boston Planning and Development Agency One City Hall, 9<sup>th</sup> Floor Boston, MA 02201

# Aisling Kerr:

My name is Peter Buonopane and I am writing to you as a doorman and a Boston resident to oppose the Parcel 12 hotel. This hotel project is going to put doorman like me in dangerous situations. By having the hotel's pick up area right on Mass Ave, you're going to have hotel guests scrambling to drop off their luggage in the midst of bicycles, buses, and commuters getting off of the subway. It's a hazard and the BPDA should not approve it.

The developer is deciding between putting residences and putting a hotel there. Honestly, they should go with the residences. We need more housing because people keep moving here and at least people who live here would know how to handle the traffic.

Thanks for taking my thoughts into consideration.

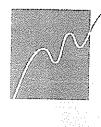
Sincerely, Lith Suonopau

Ms. Aisling Kerr Project Manager BPDA 1 City Hall, 9<sup>th</sup> Floor Boston, MA 02201

Dear Ms. Kerr,

I am writing to you in opposition to the Parcel 12 project. My name is Yue He Tan. I live on Peterborough St in the Fenway. I think that this project will have a negative impact on my neighborhood. First, it is too massive and will cast both shadow and solar glare on the streets below. Second, it will create uncomfortable wind conditions on Newbury St and Mass Ave. Third, by having the hotel pick-up area on Mass Ave it will put hotel employees at risk. Lastly, it will create too much traffic.

Thanks, Juette Tan



Dr. Gloria Spitalny Consulting Psychologist

Michael Rooney Development Review Boston Planning & Development Agency One City Hall, Ninth Floor Boston, Massachusetts 02201

Re: Parcel 12 Neighborhood and Safety Impact

Dear Michael Rooney,

I am writing to voice my concerns about the current proposed use and design of Parcel 12. As a resident of The Somerset, I don't feel my concerns have been given proper consideration.

# Here are my concerns:

- The current scope of this project will only further exacerbate the problem of extreme congestion at the intersections of Massachusetts/Newbury and Massachusetts/Boylston with the potential of roughly 175 more commuter vehicles driving through these intersections each day.
- The intersection of Massachusetts Ave and Newbury Street are of particular concern as a hotel lobby entrance will be located at the corner of Mass Ave. and the Mass Pike entrance. As tourists and vehicles for hire pull in and out of the lobby entrance (with no curb cutout), this often blocked intersection will become even more congested and likely more dangerous to other drivers.
- The building design is glass and steel and excessively high (15 and 20 stories), neither of which aligns to Back Bay architectural aesthetics. As residents of the Back Bay, we are proud of our historical look and neighborhood feel. To insert such a tall and modern building is not representational of the Back Bay.

In the interest of the residents of this neighborhood, the safety and the quality of life for those motorists forced to endure the current congestion, we ask that you help us in changing the scope and design of this project.

Thank you very much for your consideration.

416 Commonwealth Avenue, Suite 607 Boston, MA 02215-2811 (617) 266-0422 Fax (617) 266-1146

Aisling Kerr, Project Manager Boston Planning and Development Agency 1 City Hall Square Boston, MA 02201

Regarding: Parcel 12 Project Notification Form

February 14, 2019

Dear Ms. Kerr,

I offer the following comments regarding the Samuels proposal for Parcel 12. On the plus side, a project on the air rights site, which is a public asset, offers potential significant contributions to the neighborhood by connecting east and west MBTA tracks and improving the dangerous Mass Ave and Newbury Street intersection.

On the negative side, the project has ballooned to jumbo size (FAR and height) since the selection of firms and the design so far is lackluster and bunker-like. This public air rights site ideally provides a location for significant contribution to the neighborhood fabric, such as an elementary school, middle class housing, and open space. Such much needed uses have not been discussed or incorporated - yet.

In the spirit of thoroughly evaluating this proposal, two contemporary Asian projects are noted here as worthy of study. Both projects use public resources, the first is over a train yard. The second uses air rights over a market. Both are in locations with little available developable land. Both provide public access and both are enhanced by encouraging interaction of the community.

1. Shinjuku Station in Tokyo

https://www.shinjukustation.com/shinjuku-station-history/

2. Performing Arts Theater, Taipei.

https://www.phaidon.com/agenda/architecture/articles/2015/february/09/inside-omas-super-theater/

I am heartened that Samuels is actively listening and has a track record of responding to community input, which will be key to the success of the development. I support the NABB comment letter and I appreciate the opportunity to participate.

Jacquelin Yessian, RA, LEED AP

Cc: josh.zakim@Boston.gov, jay.livingstone@mahouse.gov, william.brownsberger@masenate.gov, jon.santiago@mahouse.gov, A.E.George@Boston.Gov, AltheaGarrison@Boston.Gov, Michael.Flaherty@Boston.Gov, Michael.Wu@Boston.gov, Ed.Flynn@Boston.Gov

## February 14, 2019

TO: Aisling Kerr, Project Manager

Boston Planning and Development Agency

Aisling.Kerr@boston.gov

RE: Expanded Project Notification Form, Parcel 12

(EPNF, November 1, 2018)

Dear Ms. Kerr,

I am a resident of the Back Bay with a background in city and regional planning and medical sociology, a Board Member of the Neighborhood Association of the Back Bay and NABB's Green Committee, and an advocate for climate change resiliency, elimination of fossil fuels, public open space, safety and health of "natural" gas, environmental justice issued, and bringing neighborhoods together.

The proponent's pledge in January public meeting that they would have <u>NO gas fireplaces</u> and <u>No gas cooktops</u> was welcome news. This indicates that this project, even in the conceptual design phase, could be a critical leader in helping forward the goals of the recently released BU and Green Ribbon's Carbon Free Boston Report.

Based on my review of the Project filings of BPDA Climate Resiliency Checklist and Chapters 4 and Chapter 8 and also some specific suggestions based on my consultation with a green building expert (see end of my letter below), my general concerns are:

- 1. The project should consider key tenants of passive House design and aim for LEED Platinum certification whole development.
- 2. The thermal envelope values proposed are not "Basic Passive House, but codeminimum requirements as conservative as allowable. They do not align with goals of Imagine Boston 2030. The project should aim higher by, for example,
  - Reducing the amount of glazing (high percentage of window area 60%)
  - Incorporating intensive and extensive green roof systems to minimize heat island and support stormwater management
- 3. A private roof garden is a missed opportunity for a beautiful amenity and lucrative tourist attraction in the public realm (e.g. Tokyo train station).
- 4. Serious energy/GHG reductions could be achieved by committing in part or in whole to align with design that meets Passive House standards
- 5. Request further inquiry into how vulnerable populations adjacent to this site (south of I-90) as identified by Boston Climate Ready Map Explorer are included within programming and design process
- 6. Geothermal heat pumps were rejected citing low cost of natural gas and high cost of electricity (4-14). Did you evaluate air source heat pumps now available for large buildings? Current fuel pricing should not be the determining factor for buildings that will consume fuel for 50 years. An evaluation of the long term social costs (health and safety) issues of fracked gas supply as well as GHG emissions compared with the decreasing cost of renewable electric sources should be considered.

- 7. Your proposal states you will consider changing natural gas systems in future however, is this practical? You are locking costs into the future by making this choice now. There will be many 'stranded assets' (obsolete continually leaking pipelines). Isn't is cheaper to plan now, in design phase rather than future expensive retrofits disruptive to operations?
- 8. On the topic of public realm --Have you considered that in addition to the historic area, Parcel 12 is in the cultural arena near BSO, MFA, NEC, Huntington Theater, Fenway Studios, and Emerald Necklace? Instead of retail, perhaps the first floor could house community space for art, music, theater, dance, community center, for example.

I totally concur with issues raised in NABB's letter to BPDA and with NABB's Development and Transportation Committee and NABB's Green Committee.

Energy Conservation "We seek design that meets the most stringent energy requirements in light of the City and Commonwealth plans for climate action and resiliency. Net zero buildings are possible. We request study of the potential elimination of use of fossil fuels completely in this project and applaud this as your intention."

Greenhouse Gases "We object to use of gas as heating source and support use of latest technology in efficient electric heat sources to help city reduce its use of fossil fuels as the electrical grid shifts to more renewable source." This approach is highlighted in the recently released Carbon Free Boston report (Jan. 26, 2019).

My consultation with a green building expert, based on review of the Project filings of BPDA Climate Resiliency Checklist and Chapters 4 and Chapter 8 provides further suggestions. I would appreciate your response to the following comments/suggestions:

- 1. Consider more stringent irrigation potable water reduction as part of the project. You claim 50% reduction but could reduce to 100% through plant specification and using alternate sources of water i.e. cooling tower condensate or laundry water from hotel/residense (LEED Scorecard WE credit 1)
- 2. Incorporate better cooling tower water conservation practices (LEED Scorecard WE credit 3).
- 3. Besides claiming 8 points for LEED Scorecard EA credit 2, the project can also claim it as regional priority credit in last section of scorecard.
- 4. Demand response is a smart energy management program where "powering-down" of systems helps support better grid management and also would be result in the owner being paid for energy not utilized during peak summer months when energy cost is at its greatest cost.
- 5. LEED Scorecard EA credit 5. Project should explore how to more meaningfully incorporate renewable energy technologies more innovatively: i.e. vertical as horizontal shading for glazing, and at rooftop.
- 6. You describe glazing as "high performance" but it is really at code/just above code performance. Passive House levels of performance, especially for glazing, should be considered.
- 7. Lighting power densities could be more aggressive (25-30% below code minimum) with LED technology
- 8. CHP was deemed unfeasible under referenced Eversource policies. Question: What are the barriers and can you encourage BPDA to work with Eversource to remove barriers if City is to

meet its goals. You have a large daytime electricity demand (office) and large nighttime heating demand (hotel) in Boston. There should be an economic case for CHP.

- 9. From the Resiliency and Climate Ready Boston Map Explorer tool, we should get a greater understanding of analysis and mitigation of Heat island effects and Social vulnerabilities now and into the future
- 10. "High performance glazing." Performance attributes proposed not high enough to overcome fact there is 20% too much gazing over whole building which exacerbates heating and cooling demand (losing heat in winter and gaining heat in summer). Energy modeling results show the largest energy load in both buildings is heating and cooling (lighting is second). Some portion of glazing needs to be operable for resiliency and for mild seasonal use.
- 11. Water demand statements could be much more aggressive since water and energy systems are linked to GHG so anything done to reduce water, inevitably saves energy. Projects should look to reduce potable water demand. Large roof area could capture, filter, reuse rainwater for toilet flushing. Gray water sources (Laundry/shower water, etc. can be reused to flush toilets. This adds cost for space, filtration systems, doubles piping cost a separate "purple" system).
- 12. Project states demand for natural gas is unknown; yet you've generated load profiles (Chapter 4). You are forever locking yourself into fossil fuel by designing it into the "DNA" of building today. Why not eliminate gas or reduce amount through increased envelop thermal transmittance key aspect of Passive House, an area under-developed in Sustainability Section Chapter 4. What about considering the 40% of vertical fenestration (opaque walls), plus roof insulation and at grade insulation upgrades, which will be exposed to bridge-like conditions to provide space for I-90 beneath?

Based on the assessment above, if the project adds the following LEED credits/strategies:

- WE credit - Outdoor water use reduction = 1 point

- WE credit - Cooling Tower Water Use = 2 points

- RP credit - Optimize Energy 1 point

- EA credit - Demand Response 2 points

- Improve glazing 2 points

- LPD reduction ~ 2 points

Helps achieve 6-8 additional points to meet LEED Gold.

Additionally, potable water reduction will support further LEED points in the WE credit section and Innovation in Design Section. Therefore you could reasonably get closer to LEED Platinum as a stretch goal.

## Summary of comments:

- a. Please clarify which aspects of WELL, Passive House, and the Living Building Challenge you intend to use, how will you measure this, and how will it support Article 37 compliance (i.e. "how these will show up in LEED?")
- b. Isn't it better to explore LEED Gold points now rather than later when budget and time are constrained (our recommendation)
- c. Your proposal doesn't vigorously pursue smart grid technologies and renewables to achieve larger goals (Passive House, AIA 2030 Commitment, Carbon Free Boston). Complete omission of opaque assemblies U-value and use of term "high performance glazing' for code-equivalent glazing is misleading. Various allies in environmental groups would very much like to see this project reach higher NZ-Passive House goals.

d. Water efficiency is a large missed opportunity on this project. Additionally, stating that CHP is non-feasible, without stating why, begs for further clarification/explanation.

Climate change solution time is short. The opportunity for Parcel 12 to be a leader we can be proud of is now.

Thank you for all your hard work to make our future buildings sustainable, climate ready, and the design innovative and beautiful.

Sincerely,

Jacqueline Royce, PhD

Boston, MA 02199

Cc: josh.zakim@boston.gov, jay.livingstone@mahouse.gov,
William.brrownsberger@masenate.gov, jonsantiago@mahouse.gov,
Ed.Flynn@boston.gov, matt.omalley@boston.gov, A.E.George@boston.gov,
AltheaGarrison@Boston.gove, Michael.Flaherty@boston.gov,
Michelle.Wu@boston.gov,

Jayne Enos,

, Boston, MA 02115

January 18, 2019

Michael Rooney
Development Review
Boston Planning & Development Agency
One City Hall, Ninth Floor
Boston, Massachusetts 02201

Re: Parcel 12 Neighborhood and Safety Impact

Dear Michael,

I am writing to voice my concerns about the current proposed use and design of Parcel 12. As a resident of 360 Newbury Street, I don't feel my concerns have been given proper consideration in the past few Boston Planning & Development meetings and am hopeful you can provide some much needed assistance.

## Here are my concerns:

- The current scope of this project will only further exacerbate the problem of extreme congestion at the intersections of Massachusetts/Newbury and Massachusetts/Boylston with the potential of roughly 175 more commuter vehicles driving through these intersections each day.
- The intersection of Massachusetts Ave and Newbury Street are of particular concern as a hotel lobby entrance will be located at the corner of Mass Ave. and the Mass Pike entrance. As tourists and vehicles for hire pull in and out of the lobby entrance (with no curb cutout), this often blocked intersection will become even more congested and likely more dangerous to other drivers.
- The building design is glass and steel and excessively high (15 and 20 stories), neither of which aligns to Back Bay architectural aesthetics. As residents of the Back Bay, we are proud of our historical look and neighborhood feel. To insert such a tall and modern building is not representational of the Back Bay.

In the interest of the residents of this neighborhood, the safety and the quality of life for those motorists forced to endure the current congestion, we ask that you help us in changing the scope and design of this project.

Thank you very much for your consideration.

Respectfully yours,

Signed;

cc: Mayor@Boston.gov; josh.zakim@boston.gov; Michelle.Wu@boston.gov; Councilor

Ayanna.Pressley@boston.gov; A.E.George@boston.gov; Michael.F.Flaherty@boston.gov; Rep.

In TRUSTER

Jay.Livingstone@mahouse.gov; vissel.guerrero@boston.gov; matthew.fitzgerald@boston.gov;

info@nabbonline.com

January 28, 2019

Ms. Aisling Kerr Project Manager Boston Planning and Development Agency 12 City Hall Square Boston, MA 02201

Re: Parcel 12

Dear Ms. Kerr,

The Proposed Parcel 12 project states that it will "utilize this parcel of land to address nearby public infrastructure needs: parking, hotel, residential". In addition, it will connect "Boston neighborhoods: the Back Bay and the Fenway, and the South End and the City of Cambridge by creating a mix of dynamic mixed use development with ground-floor uses that will activate the street, repair the discontinuity in the urban street wall left behind by the Turnpike Extension, and improve the experience for pedestrians, bicyclists and motorists, as well as those using the wide array of nearby public transit options". This statement is clearly just a marketing strategy.

The development of Parcel 12 will drastically increase the carbon footprint by this massive building and parking garage. Transportation that connects the Fenway, South End and Cambridge is already in place by the City of Boston. The location of Parcel 12 will lucratively benefit developers. Giving back to the neighborhoods must include the latest in technology to ensure energy efficiency. The Passive House building standard aims for projects to achieve near net-zero energy use through qualities like effective window sealing, quality insulation and heat recovery. The cement and glass structure of Parcel 12 is not in keeping with the environmental standards that the City of Boston and the neighboring areas to this Parcel have taken. A developer can do better that this. Even a proposed park is only exclusive to residents of Parcel 12. According to Mayor Walsh, "new construction which is one of the predominant energy consuming industries in the United States." Boston's Action plan can be found: http://www.greenovateboston.org/about-us.

This project requires review and a public meeting on these topics as they relate to Parcel 12. It is not in keeping with the effort to reduce greenhouse gas emissions, the carbon footprint, and utilize locally sourced materials. The Developer can do better that the current plan for the sake of the City of Boston.

Sincerely

Joyce and Keith Schnaars

City of Boston Residents

# TYMANN LLC Law & Compliance

100 Cummings Center Suite 207P Beverly, MA 01915 978.922.0900 100 Cambridge Street 14th Floor Boston, MA 02114 617.933.9490

Benjamin B. Tymann Tel.: 617.835.8850 btymann@tymannlaw.com

February 14, 2019

## BY HAND AND EMAIL (<u>Aisling.Kerr@</u>Boston.gov)

Aisling Kerr, Project Manager Boston Planning & Development Agency One City Hall Square Boston, MA 02201

Re: MassDOT Air Rights Parcel 12 – Samuels & Associates Proposed Development

Dear Ms. Kerr:

My firm represents Sean Doherty and Paul Lewis, each of whom is a condominium owner and full-time resident at 360 Newbury Street, which abuts the locus of Samuels & Associates' proposed mixed-use development on "MassDOT Parcel 12" bounded by Newbury Street Extension to the North, Massachusetts Avenue to the East, and Boylston Street to the South. I appreciate this opportunity to submit this comment letter on their behalf.

## A. Introduction

As direct abutters, my clients have serious concerns about the adverse effects this development will have on them, their respective homes, and their daily quality of life. While the project proposed by Samuels & Associates ("Samuels") is in many ways still at a conceptual stage, what is clear from what the developer has submitted to date is that the scale of the project is massive, out of character with the neighborhood, and will exacerbate already hazardous conditions with respect to traffic and pedestrian safety. Unless the development were to be drastically scaled back from current plans – something Samuels has unfortunately seemed unwilling, thus far, to consider – the particularized impacts on Dr. Doherty and Mr. Lewis will be severe, imperiling their safety, harming their overall quality of life, and causing the value of their properties to plummet.

Samuels filed its letter of intent with the BPDA on this project nearly nine months ago, and a series of Boston Planning & Development Agency ("BPDA") and Citizens Advisory Council ("CAC") meetings have taken place since that time. Both of my clients, as well as many other neighborhood residents and stakeholders, spoke at these meetings, expressing their concerns about traffic and pedestrian safety, wind and shadow impacts, and many other issues. My clients and these other speakers, as well as members of the CAC, raised a host of detailed

questions and suggestions concerning changes to the project they asked Samuels to consider and evaluate. At the CAC meeting held on February 5, 2019, member Brandon Beatty asked the Samuels team in attendance for feedback on these potential project revisions and associated mitigation measures. A Samuels representative answered that the development team was still "testing the feasibility" of such measures. This was a discouraging response for my clients to hear given the amount of time Samuels has had to address these oft-stated concerns of abutters and other affected neighbors.

Dr. Doherty and Mr. Lewis urge the BPDA and the CAC, whose co-chairs are copied on this comment letter, to hold the Samuels team to its commitments on these necessary project changes and robust mitigation measures. This can be achieved by, at a minimum, insisting Samuels (a) promptly provide revised plans that markedly reduce the size and scale of the project; (b) commit to meaningful, comprehensive mitigation aligned to the revised, smaller project; and (c) share all data and analyses supporting the efficacy of such mitigation.

My clients are aware of the BPDA's recent decision to require Samuels to undertake a Draft Project Impact Report ("DPIR") for this project. They commend the agency for insisting the developer pursue this sensible initial step, and they thank the CAC to the extent its members advocated that a DPIR be required at this stage.

As you know, Samuels is pursuing a Planned Development Area ("PDA") for this project, ii which if approved will replace existing use and dimensional requirements based on the Boston Zoning Code. Under Section 3-1.A.a of the Boston Zoning Code, PDAs may be approved by the BPDA and Boston Zoning Commission if a development plan is shown (1) to conform to the general plan for the City as a whole and (2) to not be injurious to the neighborhood. In its current form, the proposed project for Parcel 12 will not satisfy either of those criteria.

The CAC's use of the Civic Vision process should remain a critical factor in the BPDA's evaluation of the Samuels' proposal. The Civic Vision was established in 2000 after an intensive, year-long effort by the Strategic Development Study Committee. iii This committee was created following a Memorandum of Understanding between the Massachusetts Turnpike Authority and the City of Boston to create a review process for air rights. iv

In short, the Civic Vision was intended to guide projects just like this one. It is also highly relevant because it states permit-granting authorities should "make every effort to minimize impacts of traffic, wind, shadow and other adverse impacts." As detailed in this letter, these are the same impacts that are of acute concern to my clients.

## B. Traffic and Transportation Impacts

My clients' chief concern is traffic and pedestrian safety and the worsening of the already dangerous conditions the Samuels project is likely to create. The scale and intensity of the uses, together with more vehicles entering the development's parking facility, will lead to increased traffic and more crashes. It will also overburden a public transit system that has reached its capacity. Moreover, Samuels has yet to demonstrate that potential infrastructure improvements that have been discussed will be adequate to remedy these new, exacerbating impacts.

Though Samuels indicates that traffic near the project will not lead to a large letter-grade declines in Levels of Service, the project will greatly increase peak traffic at my clients' homes at 360 Newbury Street. In evaluating the data underlying the guidelines, the Civic Vision states the Mass. Ave./Newbury-Boylston St. area is already over capacity. According to Figures 5.2a and 5.2b of the EPNF, the current peak vehicle count on Newbury St arriving at Massachusetts Ave is 235 in the morning and 320 in the evening. Figures 5.10a and 5.10b show that the project-generated vehicle counts would be 25 in the morning and 65 in the evening. This is a 10% increase in morning peak hour traffic and a 20% increase in evening peak hour traffic on Newbury Street over current conditions due to this project. The total of 3,460 daily vehicle trips<sup>vii</sup> that this project is estimated to generate are simply too burdensome for this neighborhood.

The data presented by Samuels on the history of crashes at nearby intersections appears to be incomplete. As noted by Samuels, after receiving additional crash data from the Boston Police Department, "it is evident that more crashes occur than the crashes contained in the MassDOT Database." The MassDOT data for the Massachusetts Avenue / Newbury St / I-90 Ramp intersection (the "Intersection"), diagonal to my clients' building at 360 Newbury, show only two (2) crashes from 2011-2015 while the BPD data shows 34 from 2013-2017. Furthermore, on January 23, 2019, WGBH reported that "Boston's police department does not collect and submit standardized traffic crash data to state officials." Indeed, my clients are aware of at least two (2) pedestrian fatalities at that treacherous Intersection within the last two (2) years.

Moreover, a February 2019 report by the traffic analytics firm INRIX has just bestowed Boston with the dubious distinction of "the most congested city in the United States" from a traffic standpoint. "Boston," the report finds, is "the only U.S. city included in the top 10 most congested cities worldwide." In short, the Samuels project as currently proposed would take one of the worst intersections in the city with the worst traffic congestion and make it markedly worse and more dangerous.

Adding thousands of new daily vehicle trips to streets and intersections where accidents are already high (and likely underestimated statistically) creates new crash risks that are simply unacceptable. My clients are also alarmed when the Samuels development team states that "hotel trips will be drop-off/pick-up only at the site on Massachusetts Avenue," a situation that creates additional risks for pedestrians and prospective hotel workers on an already hazardous Intersection. While there was some preliminary discussion during the February 5, 2019 CAC meeting about the hotel component of the Samuels proposal being replaced with condominiums or apartments – which would purportedly reduce overall traffic counts by approximately 33% from the hotel option and thus would be a step in the right direction – any significant increase in traffic at the Intersection without countervailing infrastructure improvements would create grave risks to public safety.

## C. Dimensional and Architectural Concerns

According to Boston Zoning Map 1 Boston Proper, the project is located within three (3) zoning subdistricts: Residential H-3 and Business B-2 and B-8-120b subdistricts. Per Map 1, the project is also located within the Restricted Parking Overlay District as established by Section 3-

1A.c. Of these three subdistricts, B-8-120b is the most permissive in terms of dimensional and use regulations.

Within the current zoning, a maximum FAR of 2 is allowed in B-2, a maximum FAR of 3 is allowed in H-3, and a maximum FAR of 8 is allowed in B-8-120b.xiv Samuels cites the FAR of the project as 5.xv However, within the same page where a FAR of 5 is cited, the total gross floor area of the building could be up to 545,000 sq. ft. on an approximate lot area of 79,050 sq. ft.,xvi which should be calculated as a FAR of 6.9. Whether 5.0 or 6.9, this level of density is higher than two of the three zoning subdistricts for the site.

Within the current zoning, a maximum height is established only under B-8-120b, which has a maximum height of 120 feet. The Samuels project calls for two towers, an office tower and a residential/hotel tower. The office tower, which would be the larger of the two, has a proposed height of fourteen (14) stories above the podium (itself is two stories) for a combined height of sixteen (16) stories and 237 feet. The residential or hotel tower has a proposed height of eleven (11) stories above the podium for a combined height of thirteen (13) stories and 154 feet. Both towers are higher than the 120 feet as limited by B-8-120b.

Additionally, the Civic Vision grouped Parcels 11-15 together for planning consideration. The guidelines state that there should be no more than one building over fifteen (15) stories among these parcels.\*\* In March 2018, the BPDA Board approved Parcel 15, a/k/a the 1000 Boylston Street project, that includes a residential building of 27 stories.\*\* Accordingly, 1000 Boylston Street precludes any other building, such as Samuels' proposed 16-story office tower, from exceeding 15 stories in the Parcel 11-15 area. \*\*xii

Both the height and the density of the project are simply too great for this neighborhood. As is well documented, the Back Bay is composed of much smaller structures. With the exception of abutters to Boylston St and Massachusetts Ave, the rest of the Back Bay is limited by zoning to heights of 65 feet. Though the project is located just adjacent to and not within the Back Bay Historic District, xxiii the Civic Vision's guidelines for Parcels 11-15 encourage respect for the Back Bay Architectural District. The Back Bay Architectural Commission Guidelines state that new construction building heights should reflect the "dominant cornice heights of surrounding buildings." This project does not accord with these surrounding Back Bay building heights.

## D. Shadow Impacts on Dr. Doherty's Residence

As proposed, the project's height and massing will decrease sunlight and increase shadow impacts on abutters to a dramatic degree. It appears from preliminary analysis that new shadows from the project will affect 360 Newbury Street at multiple times per year. This impact will be especially acute for Dr. Doherty, whose fifth floor, corner-unit residence fronts both Mass. Ave. and Newbury Street. In short, his currently unobstructed view from his Mass. Ave. windows will be blocked by a looming 150-foot-high edifice which, in turn, will block out sunlight to his home at levels that have yet to professionally measured, but are sure to be severe.

Aisling Kerr, BPDA February 14, 2019

Multi-Family Dwellings (Use Item 7) are allowed. What this demonstrates is that previous zoning practices prudently employed a cautious approach to large-scale, non-residential development at this site. Furthermore, preference for residential uses is noted by the Civic Vision, which states that housing is the most appropriate use for the parcels. The reason the Civic Vision gives for this preference is the relatively low traffic-generation characteristics of housing. The reason that the preference is the relatively low traffic-generation characteristics of housing.

## H. Parking

As noted above, the project is located within the Restricted Parking District. According to Section 3-1A.c, this means that off-street parking is a conditional use (for the non-residential and non-hotel uses), which may be approved in accordance with Section 6-3. The 150 spaces of parking to be provided will be "allocated only for office uses" according to the EPNF. \*Ii The limiting of parking to non-hotel/non-residential uses would require a conditional use permit per the underlying zoning.

## I. Conclusion

The Samuels project as currently proposed fails to comply with the general plan as outlined in either the City's underling zoning or the Civic Vision document. Accordingly, my clients respectfully request that the PDA not be recommended for approval by the BPDA, at least not before Samuels has committed to substantially scaling back the project and implementing meaningful and effective mitigation measures that ameliorate the myriad adverse impacts detailed in this letter.

Thank you for your consideration.

LAU

Benjamin B. Tymann

ery truly yours.

cc: Fritz Casselman, Co-Chair, CAC (Parcels 12-15) Meg Mainzer-Cohen, Co-Chair, CAC (Parcels 12-15) Sean T. Doherty, M.D.

Paul Lewis

<sup>&</sup>lt;sup>i</sup> According to attendees at the January 14, 2019 public meeting of the BPDA, an agency official announced there would be a follow-on public meeting of that body in order to accommodate members of the public who showed up but could not participate due to the small size of the meeting room in the Hynes Convention Center. That follow-on public meeting of the BPDA has not happened. While the CAC allowed public comments at the conclusion of its February 5, 2019 meeting, it was primarily a forum for the CAC members to provide their feedback to the developer. Fewer members of the public likely attended the CAC meeting for that reason. More citizens and

xli Page 132, Parcel 12 EPNF November 2018

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stakeholders would likely have attended and given input at a follow-on BPDA public meeting had one been posted
 after January 14. My clients hope that will still happen.
 "Page 39, Parcel 12 Expanded Project Notification Form ("EPNF") November 2018
 iii Page 7, A Civic Vision for Turnpike Air Rights in Boston, June 2000
 iv See M.G.L. c. 6C, § 46
 v Page 77, A Civic Vision for Turnpike Air Rights in Boston, June 2000
 vi Page 51, A Civic Vision for Turnpike Air Rights in Boston, June 2000
 vii Page 147, Parcel 12 EPNF November 2018
viii Page 140, Parcel 12 EPNF November 2018
ix Pages 141-142, Parcel 12 EPNF November 2018
x https://www.wgbh.org/news/local-news/2019/01/23/why-doesnt-the-boston-police-report-traffic-crash-data
xi http://inrix.com/press-releases/scorecard-2018-us; see https://www.wbur.org/bostonomix/2019/02/12/boston-
gridlock-congestion-rank
xii http://inrix.com/press-releases/scorecard-2018-us
xiii Page 147, Parcel 12 EPNF November 2018
xiv Boston Zoning Article 13 Table B
xv Page 26, Parcel 12 EPNF November 2018
xvi Page 26, Parcel 12 EPNF November 2018
xvii Boston Zoning Article 13 Table B
xviii Page 26, Parcel 12 EPNF November 2018
xix Page 26, Parcel 12 EPNF November 2018
xx Page 78, A Civic Vision for Turnpike Air Rights in Boston, June 2000
xxi Page 11, Parcel 15 aka 1000 Boylston Supplemental Information Document January 2018
xxii Page 26, Parcel 12 EPNF November 2018
xxiii Page 249, Parcel 12 EPNF November 2018
xxiv Page 15, A Civic Vision for Turnpike Air Rights in Boston, June 2000
xxv Page 2,
https://www.cityofboston.gov/images_documents/Back%20Bay%20Guidelines%20for%20the%20Residential%20D
istrict tcm3-13458.pdf
xxvi Page 211, Parcel 12 EPNF November 2018
xxvii Page 51, Parcel 12 EPNF November 2018
xxviii Page 77, A Civic Vision for Turnpike Air Rights in Boston, June 2000
xxix Pages 210 and Figure 6.3d, Parcel 12 EPNF November 2018
xxx Page 5, BPDA Meeting Notes to Parcel 12-15 CAC Meeting #25, April 4, 2018
xxxi Page 78, A Civic Vision for Turnpike Air Rights in Boston, June 2000
xxxii Page 206, Parcel 12 EPNF November 2018 (emphasis added)
xxxiii Page 213, Parcel 12 EPNF November 2018
xxxiv Page 213, Parcel 12 EPNF November 2018
xxxv Page 213, Parcel 12 EPNF November 2018
xxxvi Page 213, Parcel 12 EPNF November 2018
xxxvii Boston Zoning 8-7 Table A
xxxviii Boston Zoning 8-7 Table A
xxxix Page 11, A Civic Vision for Turnpike Air Rights in Boston, June 2000
xl Page 74, A Civic Vision for Turnpike Air Rights in Boston, June 2000
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March 8, 2019

## By Email

Aisling Kerry, Assistant Project Manager Boston Redevelopment Authority One City Hall Square Boston, MA 02201

Re: MassDOT Turnpike Air Rights Parcel 12

Dear Aisling:

Fenway Civic Association ("FCA"), the Fenway's oldest volunteer organization that accepts no public or developer funds, would like to make the following comments regarding the Expanded Project Notification Form ("PNF") filed by Samuels & Associates (the "Proponent") for the project located on the MassDOT Turnpike Air Rights Parcel 12 (the "Project").

FCA is represented on the CAC for this project and its board members have attended several meetings. We have weighed comments from public meetings and from the members of the CAC and wish to provide the following comments:

## **Scoping Determination**

Because of the number of issues that we see as unresolved on design, transportation/traffic, construction impacts, environmental impact, and use, we agree with the CACs desire to request further scoping of this Project and additional reviews by the BPDA, CAC, and community. We offer additional comments, with the understanding that further discussion and review would accompany the decision for the Project's hotel vs. residential use, and our overall observation that this development places the majority of its massing and transportation impacts towards the East Fenway neighborhood.

## **Urban Design**

#### Architecture and Design

Our organization has been increasingly concerned about the overuse of reflective materials in recent buildings in and near the Fenway. We would like to echo the CACs recommendation to revisit the ratio of opaque materials to glass, and to reiterate the sensitivity of reflective materials and association with bird strikes, especially given the

position of the building along a migratory flyway. The clear glazing promoted for the north façade, when combined with open space and lower level plantings create high risk for bird collision. These materials also contribute to solar glare, an issue we would like to see more attention to within the impact assessment.

We fully support the concept of having the Project's third-floor open space as a publicly accessible space, which would add significant benefit to residents and visitors alike.

## Height and Massing

We understand the complexity of developing above the turnpike, and that the terra firma afforded on Boylston Street necessitates the greater density on the south tower, however, the impacts of that massing on the relatively modest streetscape along south Boylston Street is significant, creating a David and Goliath-like juxtaposition. To the degree possible, we ask that height be pushed back to minimize the visual impacts of this tower, whether potentially rotating the upper 'hat' of the south building to step back towards the center, stepping back height directly along Boylston Street at the 3<sup>rd</sup> floor level, or both. We hope the next iteration of design brings improvements to this side of the Project.

## Sustainability

We greatly appreciate the Project's prioritization of sustainability in its design goals, and a minimum of LEED Silver Certification. We encourage the Project to also incorporate Pilot Credit 55: Bird Collision Deterrence, into its design. We encourage the project maximize internal bike storage, given the lack of amenities in nearby spaces for bicycle parking, and existing issues with illegal parking on other public amenities (trees, traffic posts, private fences, etc.). In reading the description of ratios provided for offices, we are unable to understand whether these numbers are sufficient yet point out that the Bike Boston report's recommendation of parking ratios for commercial buildings at the .3 spaces per 1,000 s.f., as well as outdoor parking and ride share ratios were written as the suggested *minimum* and recommend that this project encourage an increase. A model may exist with other projects with high cyclist transit, such as recent developments in the Longwood Medical Area, which combine high cyclist work commutes and visitor travel. With the understanding that there are no proposed bicycle parking spaces associated with the hotel, we ask that residential conversion include spaces at the 1:1 expected resident level.

#### Streetscape

We believe that the Project would benefit from further planning and discussion on how development and use impacts streetscape needs. We agree with the CACs view that pick up/drop off planning is potentially insufficient and needs further analysis given high usage of ride share services in the city. We are very concerned with the level of planning on Boylston Street. Existing conditions have proven the lack of sidewalk width on the south side of the street to be problematic. A broader discussion of Boylston Street that includes potential changes to both sides of the street and analysis of street parking needs should be undertaken to evaluate ways to increase pedestrian experience, flow, and capacity. Neighborhood discussions with the City to implement on-street bike corrals to

decrease congestion on south Boylston Street walkways have yet to be realized, yet such potential examples could present a benefit to a development that anticipates a steady flow of foot traffic.

## Bicycle Planning

FCA has noted numerous issues with the Massachusetts Avenue implementation of onsidewalk bike lanes that pass in between the bus shelter and the #1 bus. Vulnerable passengers have been injured when attempting to board buses, while no speed calming measures for cyclists who increase speed traveling downhill exist. For this reason, we do not support pedestrian separation between the curbside drop off or the #1 bus stop. If a signalized stop or a traffic calming slow zone cannot be implemented for cyclists at the Project bus station, we recommend a solution that eliminates cyclist travel lanes between the Project and any pedestrian activity.

## Transportation

FCA greatly appreciates the attention paid to the turnpike onramp, the narrowing of pedestrian crossings in its vicinity, the widening of sidewalks, and the reopening of the pedestrian tunnel beneath Massachusetts Avenue. We have other concerns and suggestions as follows:

- Worcester-Framingham Commuter Line: As a project that will bring more use to an already attractive area hosting Berklee College of Music, the Boston Symphony Orchestra, Back Bay's Newbury Street shopping district, and more, we believe this Project has great potential to benefit mass transit through promoting public transit use and providing a vehicle to deliver connectivity. Given the Project's proximity to the Green Line B, C, and D lines as well as the #1 and #55 bus, we believe that exploration of a commuter rail station as part of the Project could potentially benefit not only this Project, but the surrounding community and the City. We ask that the feasibility of an added commuter rail station between Back Bay and Yawkey Stations be explored as a potential community benefit associated with the Project, and that discussions with the state, city, and other air rights developers and developers for nearby projects be held to discuss partnership and support. We understand proximity to Back Bay and Yawkey stations may make the current placement a challenge, however, believe that the city and state's mass transportation goals would benefit from incorporation of future vehicles to develop such modes of transit. Should this possibility not be feasible within the Project's timeline, we ask that its plans address potential for future implementation.
- We have examined the Project reports on traffic flows, and as stated to the BPDA in other area developments, believe that the interpretation of usual conditions as not including Fenway Park events is ill-advised. Not only does the Park host 81 home games and in 2019, a planned twelve concerts, it also has held additional post-season events and hosts other activities such as college football and soccer, endurance sporting events, winter games, and more. When coupled with the evening traffic that arises from events at Symphony Hall, the traffic study's evening studies are unrealistic and potentially dangerous. We would like to point

- out the added importance of Boylston Street in conveying emergency vehicles to the Longwood Medical Area. For these reasons, we ask that an traffic study that includes game day conditions be added to existing reports, and that these studies also include projected build conditions for Fenway Theatre.
- As with the massing of the project, we note that most of the burden will be placed on the East Fenway community, with all vehicular exit and entry onto Boylston Street. We understand that the project purports increased pedestrian experiences and safety, yet with increased car trips exiting and entering along the heavily traveled sections of Boylston Street, have difficulty understanding how experiences will be enhanced as a result. We believe other solutions must be provided to prevent vehicular congestion and pedestrian conflicts along the Project's Boylston Street access and that further conversations to better understand this issue should be held with the CAC and the community. Certainly, left turns must be prohibited, and we encourage the exploration of access agreements with neighbors bounding the Boylston Street/Ipswich Street parcels, including residential property owners, MassDOT, and the MBTA.

#### **Environmental Protection**

#### Wind

FCA agrees with the CACs assessment that numerous areas, especially those opposite the project on the south side of Boylston Street, become unsuitable for sitting or standing, with one measurement reading as 'uncomfortable'. Given the block-long use of the south side of Boylston Street by cafes, offices, and residences, we ask that further design work be performed to mitigate this negative impact.

## Bird-Safe Design

We echo the CAC and recommend the use of the American Bird Conservancy's <u>Bird Safe</u> <u>Building Guide</u> to explore both design and materials treatments that limit bird strikes, and to adhere to the voluntary Lights Out program that helps decrease night time collisions caused by tall, lighted buildings.

### Solar Glare

We ask that additional studies be performed to evaluate the impact of solar glare on the Fenway Studios, a historically landmarked artist live/work space at 30 Ipswich Street.

### Exhaust/Venting

We appreciate that preliminary design of the garage ventilation system proposes to divert emissions in a manner to avoid pedestrian impacts but are concerned with the proposal to divert exhaust emissions through underground vents facing the MBTA and the Turnpike. Given existing issues with smog at grade, we would prefer the Project design bring venting up through the roof. We ask that other operational venting similarly be placed so as not to adversely impact air quality for those traveling by the Project.

#### Noise

We appreciate the Project's strategic location of mechanicals to minimize noise impacts, and ask that the siting and use of low-noise mechanicals as well as emergency generators also employ both acoustical enclosures and silencers. This standard could set important noise standards for future area projects in a bustling, yet residential neighborhood like the East Fenway. We also request the exploration of noise reduction to surrounding areas, and include this request in our mitigation comments below.

## Construction Impacts

Given residential concern over limited on-street parking in the East Fenway, we ask whether the construction plan might allow for coordination of off-site parking at numerous nearby garages.

## Sewage/Stormwater/Gas/Electrical Impact

We ask that changes associated with underground work to accommodate increased capacity needs or utility upgrades plan for and accompany comprehensive resurfacing of roadways. Both East and West Fenway have experienced a high volume of recent repairs without comprehensive resurfacing; Haviland and Hemenway Streets are some examples. We additionally ask that all associated metering be placed in areas that do not negatively impact the Boylston Street streetscape.

## **Project Mitigation**

Without full understanding of the final use of the residential tower or the final design, an evaluation of impacts and mitigation is premature. FCA believes the Proponent recognizes the value of public spaces for the Project and its future visitors and occupants as well as the Project's impact to its surroundings and that they support proposals for mitigation that enhance and support the community and its open space. Mitigation that addresses the projected increase in transportation and circulation needs, whether associated with transit, travel, or quality of the public realm, should be discussed and where appropriate, shared between developers of air rights and nearby projects. We believe public benefit could be afforded through:

- Support for development of associated or future commuter rail connection at the Project site
- Further development of plans for Boylston Street (both south and north) between Massachusetts Avenue and Hemenway Streets
- Open space contributions to Edgerly Road Playground and Symphony Community Park
- A contribution to the Fund for Parks and Restoration to apply to numerous capital projects, including Mother's Rest Improvements, future Back Bay Fens improvements, and the restoration of parkland near the Bowker Overpass
- Potential partnership with the Boston Red Sox to explore highway sound barriers along Ipswich Street to reduce highway noise, designed in consultation with abutters

Should the proposed north tower of the Project be determined for residential use, we ask that affordability be placed on-site. Because of the lack of realized opportunities for housing at the AMI 80-120% range, as requested in Article 66 (consensus zoning specifically developed to reflect the needs of the Fenway community), we ask that housing at this level be included in its calculation. We specifically request that no mitigation funds be appropriated or dispensed without prior discussion with the public and the CAC.

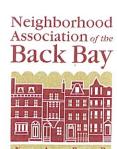
Thank you for this opportunity to comment.

Sincerely,

Tim Horn, President Fenway Civic Association

CC:

Josh Zakim, Boston City Council
Jay Livingstone, Massachusetts House of Representatives
Will Brownsberger, Massachusetts Senate
Yissel Guerrero, Mayor's Office of Neighborhood Services



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January 31, 2019

Aisling Kerr, Project Manager
Boston Planning and Development Agency
1 City Hall Square Boston, MA 02201
Re: Parcel 12

Dear Ms. Kerr,

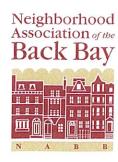
Members of NABB have attended and actively participated in multiple meetings about this project, including internal discussions of published documents as well as public meetings including the proponent and other stakeholders. These comments (below) summarize the issues and concerns we have identified to date that arise from the current Parcel 12 proposal from the perspective of NABB's mission to preserve and enhance the Back Bay neighborhood and the quality of life of its residents.

We understand that the proponent's plan is to insert a new retail/office and residential (condo or hotel, the choice has not yet been made) destination over the Mass Pike. The project will also extend uses of Newbury Street west of Mass Avenue.

This project promises to deliver significant and welcome benefits by ameliorating two very dangerous road conditions at the complex intersection of Newbury Street and Mass Ave thanks to reduction in the width of the Newbury Street Extension on the west side of Mass Ave, and rerouting the Turnpike (I-90) access ramp. This change is essential to the success of the project, which cannot proceed otherwise. We appreciate that the proponent Samuels proposes to seek all approvals (Federal, State, and City) as well as to construct and pay for the road reconfiguration. We also applaud the plan to reopen and renovate the currently closed Hynes Convention Center Station's pedestrian tunnel under Massachusetts Avenue. This tunnel will provide a weather (and traffic)-protected connection to the Hynes Station from the west side of Massachusetts Avenue to the station on the east side, significantly improving accessibility and connectivity to the Station, as well as public safety.

The remainder of these comments focuses on several areas of concern about the impact of the project:

• Transportation - One major concern about locating so much vehicular and pedestrian circulation on the Mass Ave Bridge, is the inevitability of conflicts between people on foot, bicycles, automobiles, and buses, and foreseeably very soon electric scooters, who desire to occupy the same space at the same time. We realize that much additional planning will be needed to ensure that these conflicts do not cause additional serious and even fatal accidents. We look for detailed public discussion of the transportation studies and the City's review. Safety is a priority.

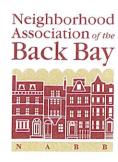


A second traffic safety condition is the garage entrance on Boylston Street. Left hand turns out of the garage could create a dangerous condition. We would like this to be discussed as well. We recommend an in depth discussion regarding all traffic, pedestrian, two wheeled, private, hired, and public vehicles, etc.

We also ask that the developer do an analysis of the relative impact on traffic around the northern building of residential use vs. a hotel, which is one factor for consideration in the choice to be made between these alternative uses.

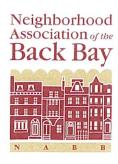
Major issues exist in the transportation study including 1) the assumption by the proponent that a hotel use has a greater impact than residential use, but this may not be true for all aspects and 2) the position of the bike path between the #1 bus and the bus patrons waiting at the bus stop presents a potentially major safety hazard. An updated transportation safety study should be done after the use for the second tower has been finalized to address these issues as part of a **Draft Project Impact Report** (**DPIR**).

- Urban Design In April, 2018, we were first presented with revised, tentative plans for the project to be built on Parcel 12. The rendering of the view of the end of Newbury Street, showed a slender, curved, relatively short tower surrounded by a substantial amount of sky. The building served almost as an exclamation point celebrating the end of this special street without enclosing it. It could be said to enhance Newbury Street. However, in the latest rendering, the slender curved tower has been replaced by a more massive block-shaped building that appears much larger in the context and more dominant than the scheme presented in April 2018. Its breadth and height have swallowed much of the visible sky, creating a forbidding wall enclosing the western end of Newbury Street. This solution to terminate the view west on Newbury Street would radically compromise the character of this block, overshadowing and clashing with the historic building fabric.
- Architecture We are concerned that the sleek glass tower aesthetic does not respect the historic context. While we do not recommend replicating historic Back Bay with brick buildings to match the neighbors, we seek design modifications and a more creative solution, which reflects the architectural heritage of the Back Bay Historic District more harmoniously than the presented design. Both buildings as most recently presented are of a generic modern glass and steel design. They could be located anywhere, in any city. The project reflects no clear inspiration from or notable contemporary response to its historic Back Bay setting in massing, material or site design. The street facades of the podium need to be more broken up to better reflect the rhythm of the surrounding buildings, as provided in the Civic Vision. A 250' undifferentiated glass wall is not in harmony with the adjacent storefronts of the Historic District. The developer has said that the current design is not cast in stone. We strongly recommend they present



other options for in-depth discussions. These discussions should take account of but not be rigidly bound by the contents of the Civic Vision, which is referenced in presentations.

- Civic Vision This Vision dates from 2000, and is accessible at <a href="http://www.nabbonline.com/files/Turnpike\_Air\_Rights\_Civic\_Vision.pdf">http://www.nabbonline.com/files/Turnpike\_Air\_Rights\_Civic\_Vision.pdf</a>. This raises the question of the desirable nature and extent of the proliferation of deviations from them in the characteristics, and, hence impact of new buildings constructed in the area covered by this Vision. This question is pertinent in particular with regard to the numbers and heights of towers proposed in strategic locations near the Boylston and Mass Ave intersection that may cumulatively, through their architecture, heights, and massing, have a durable, sizable and adverse visual and architectural impact on the character and environment of the historic Back Bay. It is noted that the concept of a single tower has been replaced by proposals for three towers on these two sites, Parcels 12 and 13, plus potentially one for the Berklee College of Music at Boylston and Mass Ave, and another on the Dalton Street garage. Where is this going to end?
- Affordable Housing the developer should be specific about how the affordable housing obligation would be met if or when the choice is made for residential building use to permit timely comments on this important aspect of the project. It is our preference is that the obligation be met on-site.
- Energy Conservation We seek designs that meet the most stringent energy requirements in light of the City's and the Commonwealth's plans for climate action and resiliency. Net zero buildings are being made possible. This would be a desirable objective for buildings on the Air Rights Parcels. We request study of the potential elimination of the use of fossil fuels completely in this project, and we applaud this as your intention.
- Greenhouse Gases We have noted our objection to the use of gas as a heating source and support for use of the latest technology in efficient electric heat sources to help the City reduce its use of fossil fuels as the electrical grid shifts to more renewable sources. This approach is in keeping with the Mayor's Climate Action Plan. Given our coastal location, our buildings are among the most vulnerable cities in the world. We recognize that it is necessary to find creative solutions and encourage the development team to look further. We look for detailed public discussion of and access to these calculations, with arrangements to respect and safeguard commercially confidential information.
- Other As with any substantial development project, there are many details that will be worked through in CAC and public meetings, such as



environmental factors of wind, glare and shadow, in addition to the concerns about architecture, urban design, transportation, affordable housing and resilience to climate change outlined above. We look forward to discussing each of the studies in the PNF – once a basic design is adopted that is more compatible with the future of Newbury Street, prior to submission of a DPIR. The opportunity to address this end of Newbury Street will only come once. Done right, it can preserve and extend the special magic so critical to the success of this unique Boston street.

In light of the foregoing comments, we look forward to seeing revisions to the proposal from the developer that address our suggestions and comments above. We look forward to receiving the Draft Project Impact Report (DPIR), in part, to read the proponent's responses to comments made during the PNF phase of Article 80. The project, when completed, should be one we can all be proud of, one that will be celebrated for its visual impact and applauded as an innovative project setting a benchmark for the city.

Since there may be developments that take place before the end of the comment period, we may submit additional comments. Thank you for your attention.

Martyn Roetter, Chair

Cc: josh.zakim@Boston.gov, jay.livingstone@mahouse.gov, william.brownsberger@masenate.gov, jon.santiago@mahouse.gov, A.E.George@Boston.Gov, AltheaGarrison@Boston.Gov, Michael.Flaherty@Boston.Gov, Michael.Elaherty@Boston.Gov, Michael.Elaherty@Boston

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The Otis House 141 Cambridge Street Boston, MA 02114 617.367.2458 **bostonpreservation.org**  Ms. Aisling Kerr

Boston Planning and Development Agency

Boston City Hall Boston, MA 02201

Re: Parcel 12, Back Bay

Dear Ms. Kerr,

The Boston Preservation Alliance is Boston's primary, non-profit advocacy organization that protects and promotes the use of historic buildings and landscapes in all of the city's neighborhoods. With 40 Organizational Members, 125 Corporate Members, and a reach of 35,000 friends and supporters we represent a diverse constituency advocating for the thoughtful evolution of the city and celebration of its unique character. We appreciate the opportunity to offer comments on projects that impact the historic character of the city.

February 15, 2019

The Alliance has had the opportunity to meet with project team members at Samuels & Associates to review the project and provide some direct initial feedback. Because we understand that the design of the buildings is still evolving, we will refrain from commenting in detail on the proposed designs at this time and instead focus on broader issues for the overall project. We acknowledge that this is a particularly challenging site but one that offers much opportunity to re-stitch the hole in the neighborhood created by the highway. We also see the need for significant improvements to the pedestrian realm which this proposal is working towards, including enhanced access to Hynes Station. This and the Mass Pike entrance ramp modifications will be of great benefit. Therefore, when considered in its entirety, the benefits the project offers largely offset the height of the buildings. However we do feel that when taken isolated from those benefits, the proposal is out of scale with the historic character of the surrounding neighborhood. (We feel the other tall projects in the area, such as 1000 Boylston, very much feel like they live in a different ecosystem then this site.)

Therefore, we urge the design team to consider a more contextual approach to the new construction, particularly given that the site abuts the Back Bay Architectural District and forms a dominant visual element from Newbury Street. The podium that extends across the site should be reimagined as three independent expressions; perhaps two distinct buildings with a connector rather than something so monolithic. The current approach creates an overall street-level expression that does not relate to the site's surroundings which have developed and evolved organically over time. While the podium is most prominent at the street level adjacent to and immediately

across the street, the towers as currently configured dominate the field of view from many perspectives – looking down Newbury Street, from across Newbury and Mass Ave. We believe façade treatment and enhanced shaping of the mass of the towers and continued evolution of the podium itself could make the podium be the stronger element and the towers appropriately secondary. This would be more consistent with the human scale of the neighborhood. The very strong, tall expression looking west on Newbury is troubling as currently proposed, feeling that it moves that end of Newbury to a more canyon-like arrangement. More sky visibility would be preferred.

The Alliance is intrigued by the Neighborhood Association of the Back Bay's suggestion to incorporate a dynamic public space into the project, potentially a viewing deck above the rail lines and highway. There is an opportunity here to invite the public into the space and engage residents in the development, which few projects in Boston are doing. When residents are repeatedly asked to sacrifice sky view, sunlight, historic viewsheds, and sense of place, public access to the project's open spaces should be a requirement. We encourage the proponent to think creatively about a dynamic public space that could be a place-making opportunity for this site.

We hope these comments are of benefit, particularly when we know the design is actively evolving, as admitted by the developer, and still very fluid. We will continue to engage in future opportunities to review and comment as the approval process continues, in particular with the Draft Project Impact Report (DPIR) as well as the state MEPA process, which we know will include review by the Massachusetts Historical Commission.

We look forward to continuing to work with the BPDA and the proponent toward an outcome successful for the city and this particularly sensitive historic area.

Thank you,

Greg Galer

MI

**Executive Director** 

CC:

Brona Simon, Massachusetts Historical Commission Sue Prindle, Neighborhood Association of the Back Bay Rosanne Foley, Boston Landmarks Commission Joe Cornish, Boston Landmarks Commission



Connecting People + Places

70 Pacific Street • Cambridge, MA 02139 • 617.621.1746

February 20, 2019

Ainsley Kerr
Boston Planning & Development Agency
One City Hall Square, Boston, MA 02201

Re: Proposed Development on Parcel 12

Dear Ms. Kerr.

Thank you for inviting public comment on the proposed development on Parcel 12. We hope that you will consider and appropriately respond to these suggestions and concerns through the project approval phase.

We are excited to see the construction of the air rights above I-90 and the many beautifying and placemaking elements of expanded sidewalks and additional greenspace, that will positively contribute to the needs of a gathering space in the community. With the high density of students, tourists, and community members who use this section of Massachusetts Ave, the addition of this project will be a benefit to many.

#### Concerns:

Our largest concern is with the placement of the pick-up/ drop- off zone on the North West end of the site along Massachusetts Ave. Based on the current plans, the existing full-length shared bus and bike lane will be removed to make way for three pick-up/ drop-off spots for vehicles. Given the high frequency and usage of the 1 and CT1 buses who utilize this stop, it is important that the full length of the bus only lane remains. As an estimated 30% of people getting to this development will arrive via bus ensuring adequate space is important. However, the amount of people arriving by bus may increase beyond current projections due to future planning efforts. As part of Boston's transportation plan, GoBoston 2030, there are plans to expand bus priority along the length of Massachusetts Ave as a way to improve the reliability and speed of buses and expand ridership beyond the current 14,000 daily riders. Further, in order for Boston to meet its climate goals, Boston will need to expand public transit in order to reduce the reliance on single occupancy vehicles. Therefore, we strongly urge the pick-up/ drop-off spots to be moved to the Newbury Street side of this development. This will not add any significant inconvenience to people needing to use these spots as cars can continue down Newbury Street and turn around at Charlesgate East, or more easily enter onto I-90.

As one of the fundamental goals of this project is to improve connectivity between neighborhoods, prioritizing space for buses is critically important. We hope you strongly consider making this adjustment to the plan.

70 Pacific Street • Cambridge, MA 02139 • 617.621.1746

Connecting People + Places

Sincerely,

Kristiana Lachiusa

LivableStreets Alliance



423 Marlborough Street . Boston, MA 02115

February 15, 2019

Aisley Kerr, Project Manager Boston Planning and Development Agency 1 City Hall Square Boston, MA 02201

Re: Parcel 12

Dear Ms. Kerr:

We are writing to submit comments about the Parcel 12 development. The Charlesgate Alliance (CA) Board of Directors welcomes this project and we believe that, if done well, it could be truly transformative. Our organization represents over 170 neighborthood residents and businesses in the emerging Charlesgate area, and we embrace the Parcel 12 project area as part of our purview. CA board members have been interested in this project from the beginning, and we have attended CAC meetings as well as the public meeting. We have studied your planning documents carefully. On the whole, we find this project very compelling, although we do have a few suggestions that we would like to make.

To begin with, we would like to ask you to consider Charlesgate Park as you design this project. The area west of Mass. Avenue, including the Newbury St. extension and Charlesgate, were severely impacted in the mid-1960s by the construction of the Mass. Turnpike extension and the Bowker Overpass. These wounds are still apparent, and has taken more than a half century for this area to begin to revive. It seems welcome and appropriate that the Parcel 12 project and revival of Charlesgate should take place at the same time. The Charlesgate Alliance completed a year-long Charlesgate Public Concept Plan in 2018, and we are now starting work with the Emerald Necklace Conservancy, the DCR, and the MassDOT to implement a comprehensive design plan for this 13 acres of under-utilized park land, A significant focus of our new park project will consist of developing pedestrian and bicycle connections that will revive Fredrick Law Olmsted's vision of the Charlesgate parkland as the critical link connecting the Emerald Necklace, the Commonwealth Avenue Mall, and the Charles River Esplanade. Developing

appealing and effective pedestrian and bicycle connections with the Newbury Street extension will be essential to connecting the Back Bay to this exciting project. We aim to work closely with the designers, developers, and public agencies involved in the Parcel 12 project to create seamless connections integrating Parcel 12 to the Charlesgate parkland and to the areas beyond.

Two additional comments: we would like to emphasize our hope that the external architecture of Parcel 12 will be really excellent. This includes the facades of the buildings and their interaction with the public realm. The external architecture will be the part of the project that Bostonians will experience most. Parcel 12 will create the point of connection that integrates the Back Bay with the Fenway and Charlesgate. It would be great if the architecture of this building could be something truly inspiring. The façade architecture will certainly be part of this, but the program of the building will be important, too. I urge you to look closely at the Shinjuku Station "New South Gate" development in Tokyo (see attached photographs). It is programatically similar in that it is an air rights project over a major transportation corridor that serves as an intermodal point of connection within a densely populated city. The designers there have done a remarkable job of creating intimate, welcoming spaces that enhance the quality of the public realm for the entire area. The public have responded by adopting this space as an essential part of the neighborhood, and people now pop over to the Shinjuku Station New South Gate for a leisurely cup of coffee, to enjoy a beer in the beer garden overlooking the train tracks, or to buy groceries on their way home from work. The Parcel 12 development could become a resource like this: a destination and amenity that is an integral part of the neighborhood.

Please let us know anything we can do to assist you in redeveloping this benighted overpass into an integral part of the city that will serve the interests of all. You can count on us to help you bring this sort of vision to reality.

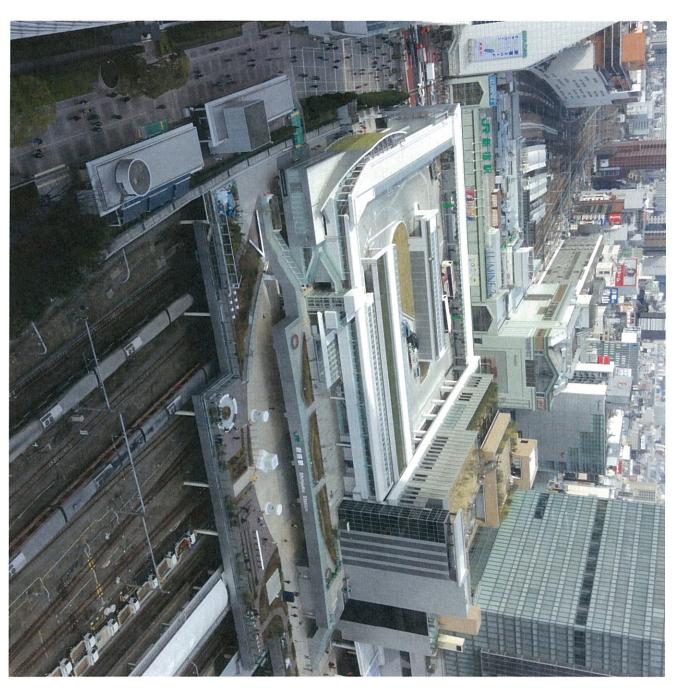
Sincerely

H. Parker James\_

Co-Founder, The Charlesgate Alliance



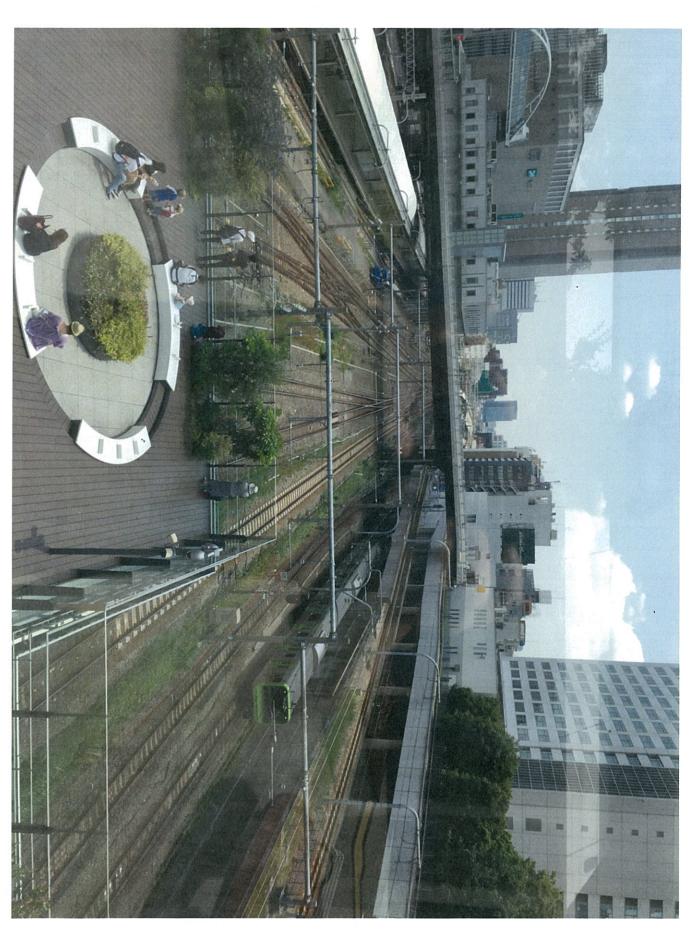
Shinjuku Station in the 1970s



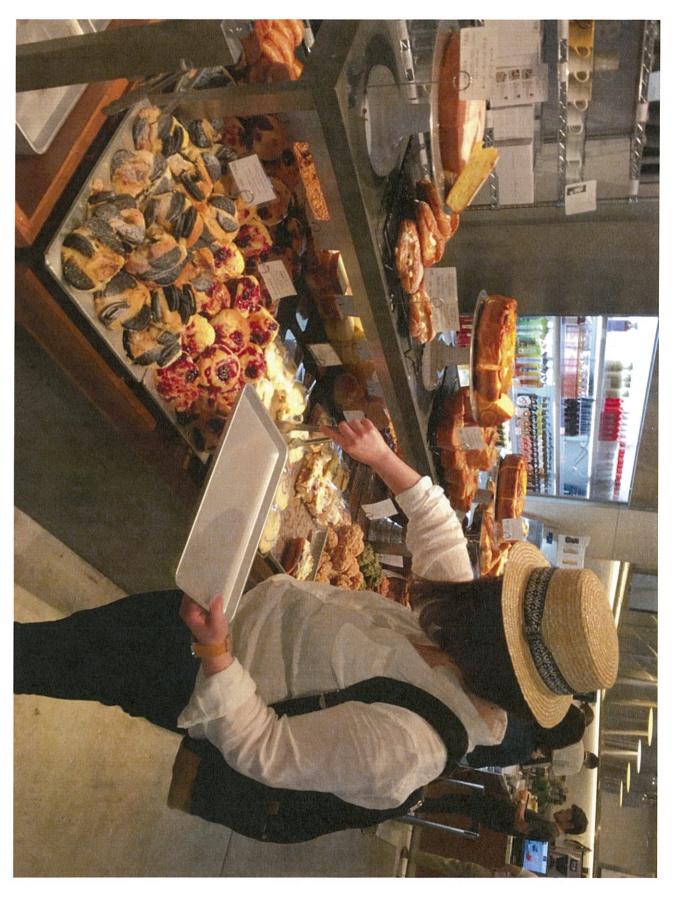
The Recently Completed Shinjuku Station "New South Gate," with public terraces in the foreground.



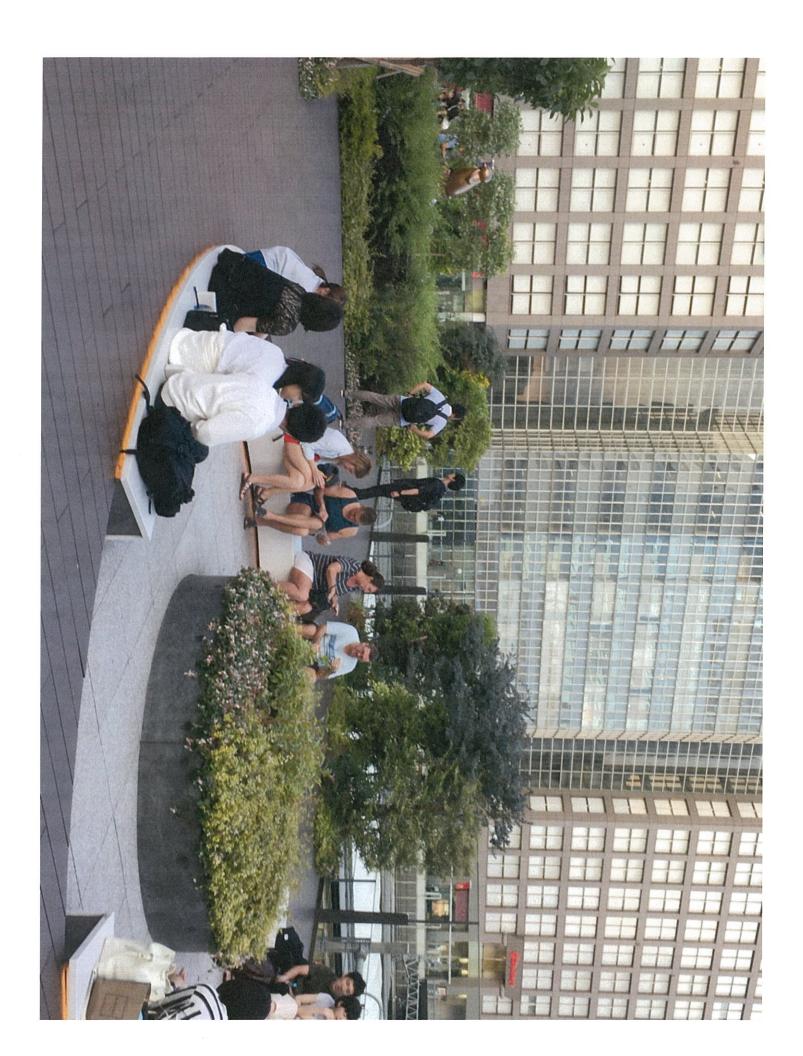
Like Parcel 12, this is an "air rights" development project.

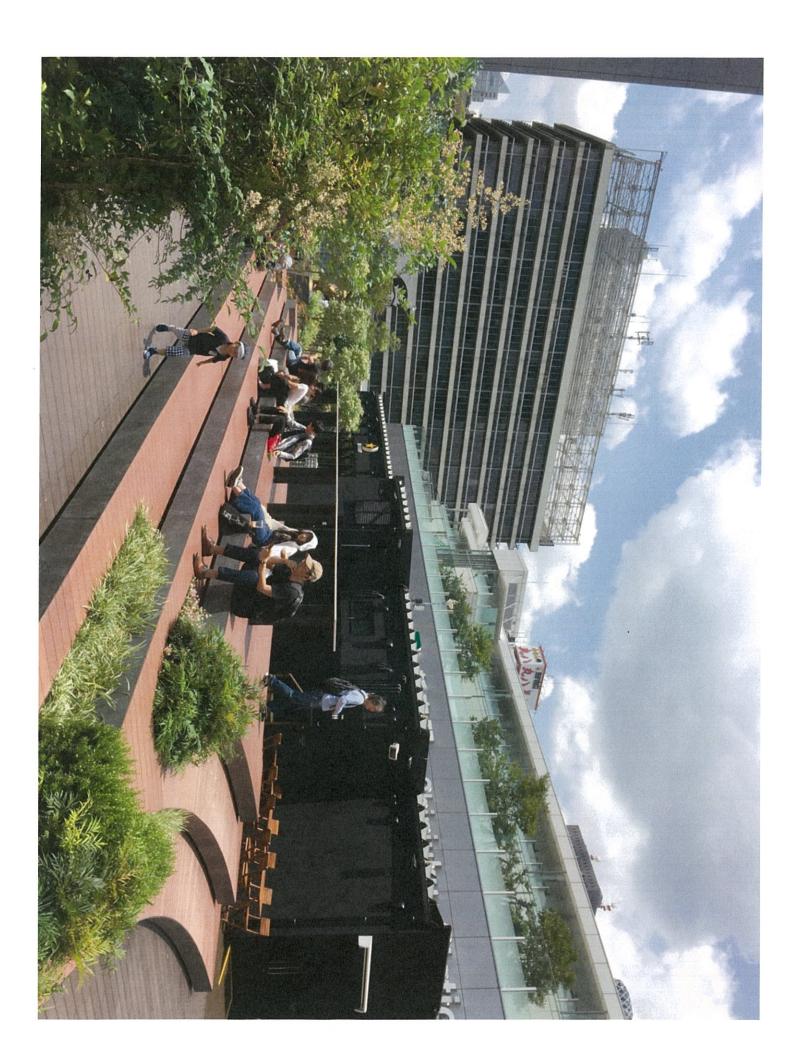


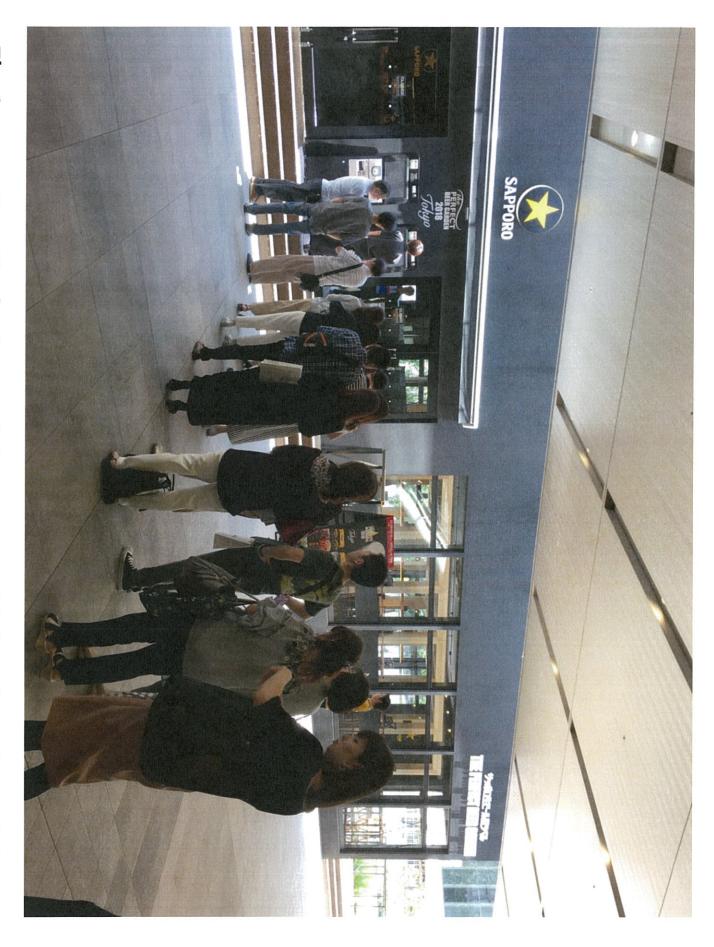
Well-designed, much-used public space overlooking the train tracks



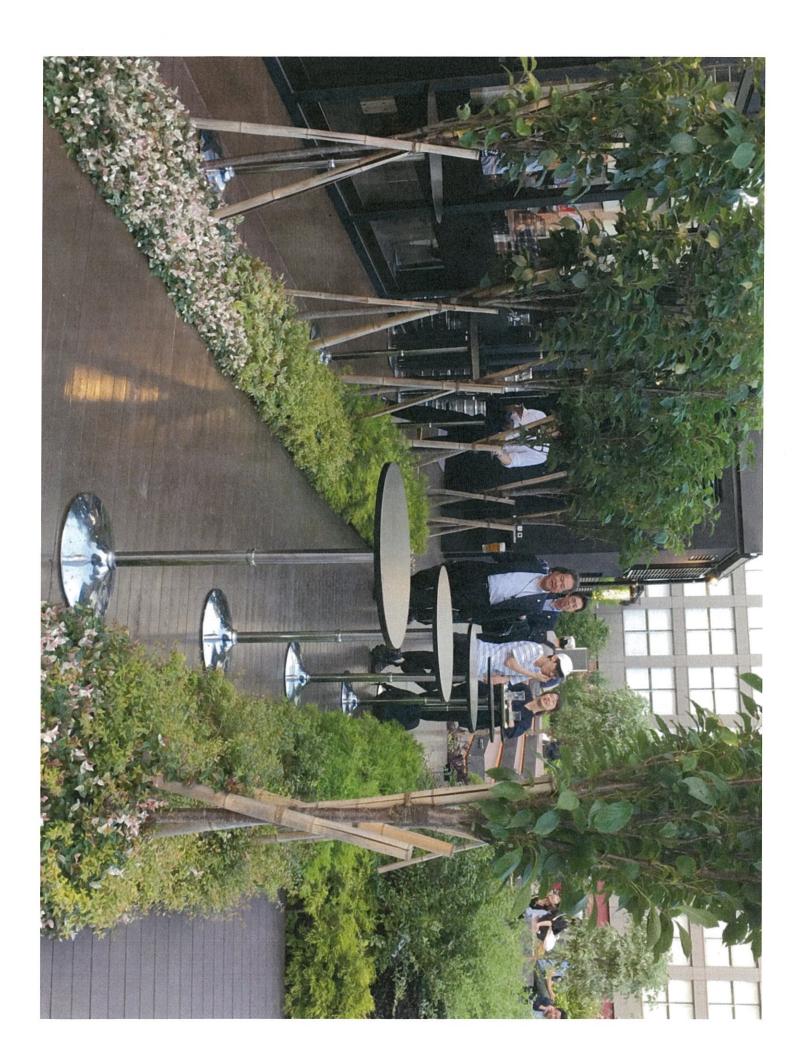
The many shops and services available in the New South Gate make it part of the neighborhood

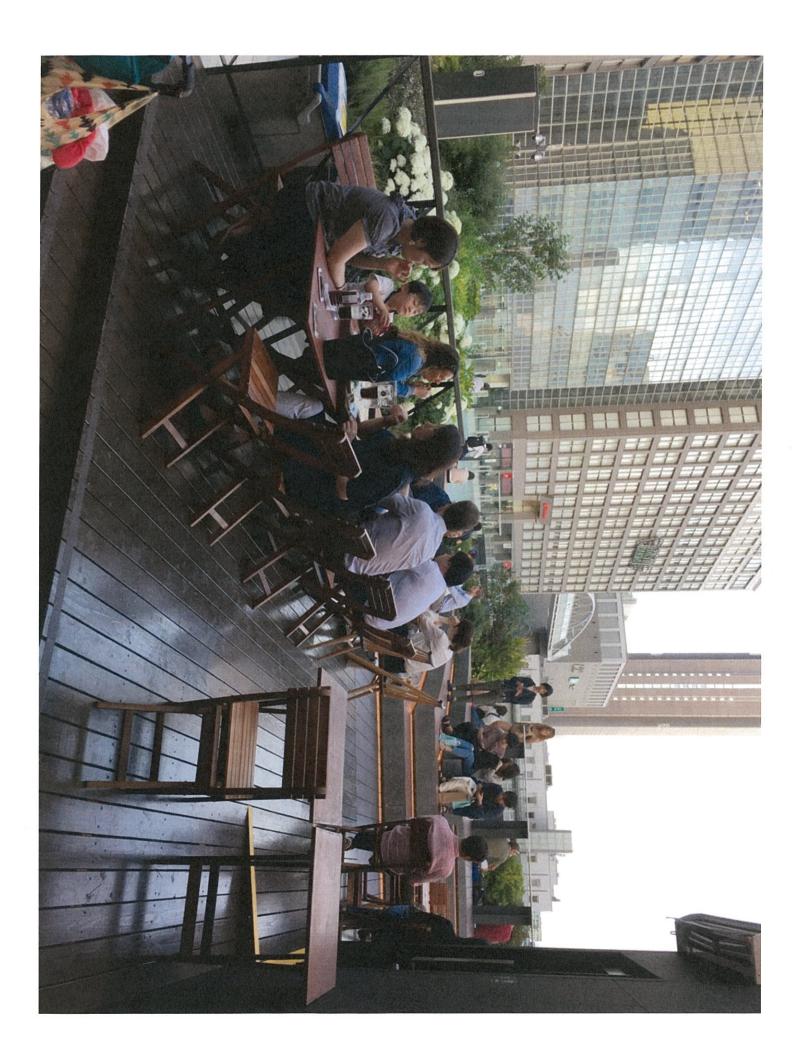


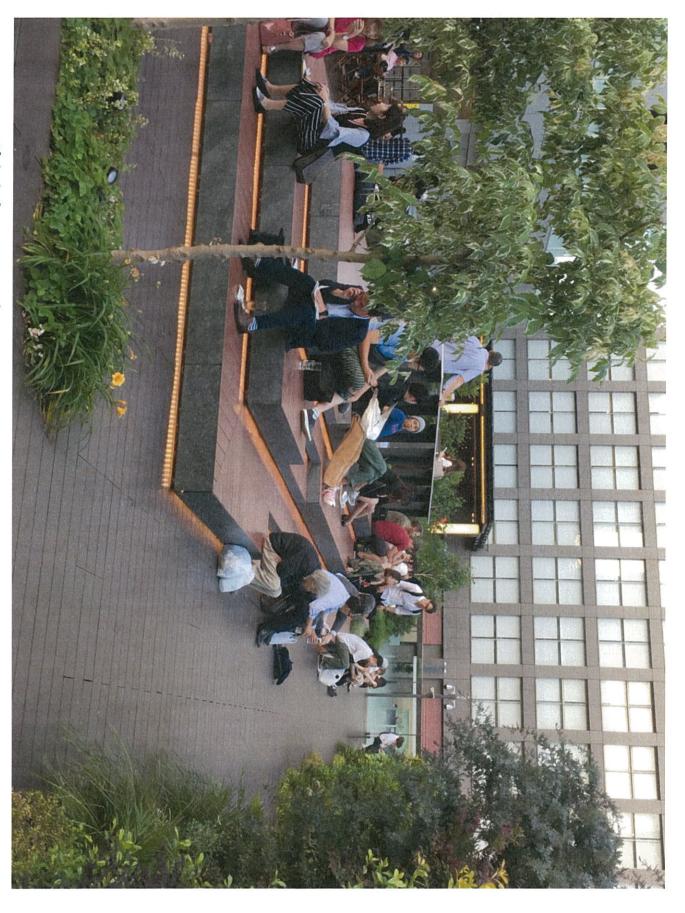




The Sapporo Beer Garden is especially popular, with long lines day and night







Shinjuku Station's New South Gate has become a destination: a great outdoor space which attacts people all day long.

# APPENDIX C CITIZENS ADVISORY COMMITTEE COMMENTS

February 22, 2019

Aisling Kerr, Assistant Project Manager Boston Planning & Development Agency One City Hall Square Boston, MA 02201

Re: Parcel 12 Expanded Project Notification Form

CAC Comments & Recommendations for Scope of Further Review

Dear Ms. Kerr:

This letter contains the recommendations of the MassDOT Turnpike Air Rights Citizens Advisory Committee (CAC) / Impact Advisory Group in response to the Expanded Project Notification Form (PNF) submitted for Parcel 12 by Samuels & Associates (the "proponent") on November 1, 2018. The PNF describes a mixed-use project built partially on terra firma and partially above air rights on the west side of Massachusetts Avenue between Boylston and Newbury streets (the "project"). This letter reflects the consensus of the CAC, feedback from the CAC's constituent organizations, and comments made by members of the public during public meetings held on this matter. We hope and expect that the Boston Planning and Development Agency (BPDA) will take these comments into consideration and require an additional round of review of project impacts (including, as needed, any relevant additional studies and data generation).

Overall, we see much to like in the most recent version of the proposal, beginning with the creation of a pedestrian-friendly streetscape along a derelict stretch of Massachusetts Avenue; activation of ground-floor levels with retail; massing; potential improvements in transportation mix and flow around the site; a significant reduction of the gap in pedestrian and bike connectivity on the west side of Mass Ave; and relocation of the Turnpike on-ramp farther west on Newbury Street.

Discussion among the CAC and the proponent at the February 5 meeting, however, made clear that many issues remain unresolved, including a decision on the use housed in the project's north tower; questions about power supply and carbon footprint; questions about façade design; and many uncertainties about managing every mode of transportation to, from, and past the building. The CAC commends the progress the proponent and its consulting team have made in some areas, but they clearly need more time before they can provide clarity on these and other issues.

For that reason, we begin by strongly recommending that the BPDA scope the project for further review and require additional filings by the proponent and a second round of review by the agency and the CAC. This will assure that the proponent and its consultants will have enough time to consider the questions we've listed here and then return to the public with more complete answers.

The CAC membership believes these issues will need further study before the BPDA can approve the project. The following sections summarize our concerns and recommendations. Where appropriate, the CAC has identified specific aspects of the project that it recommends the BPDA scope for further review.

#### ARCHITECTURE & DESIGN

Members of the CAC and the public expressed concerns about several design issues:

- The façade design in the context of the historic Back Bay worried many people—in particular, the amount of glass used in the current design (in the context of a predominantly masonry building fabric) and a desire to see more horizontal elements to tie the buildings more strongly to the scale of nearby buildings. We would like to see the results of the architectural consultant's promised reexamination of the ratio of opaque materials to glass. Note that some members of the CAC did endorse the current design, although the predominant opinion was that it needs further work.
- There is extremely strong support for making the third-floor open space publicly
  accessible. The idea of a viewing deck on the west side that would extend the green
  roof above the second level drew widespread support as a feature that would add a
  significant benefit to the public realm.
  - Re-envisioning this as a public space presents exciting possibilities. It opens
    the possibility of incorporating a third-floor cafe in the hotel with outdoor
    seating, or a multi-level restaurant like Legal Harborside that could take
    advantage of the outdoor space and views. It could also serve as a great spot
    for a beer garden.
  - CAC members mentioned the spectacular sunset view across the Turnpike the project site currently offers. Creating this publicly accessible viewing deck would preserve that view and could create a spectacular evening destination.
  - The proponent expressed concerns about the logistics of making such a space publicly accessible while maintaining security. The CAC suggested many models that have successfully addressed these issues, including:
    - Tokyo's rebuilt Shinjuku Station, which includes a similar viewing deck.
    - The rooftop garden in the Kendall Center building in Kendall Square, designed for building tenants but also open to the public and accessible from a public sidewalk.
    - The third-story park between the Seaport Hotel and Seaport West, which could serve as a model for access and placement of a park primarily for hotel and office building users but also accessible to public.
    - Post Office Square Park, which presents a model for security.
- Height and density raised some concerns, but overall, the project's massing
  garnered majority but not unanimous support among CAC members and members
  of the public at public meetings over the past two months. However, the termination
  of Newbury Street received some criticism, with some members calling the
  proposed designs too large, too blocky, or too close to the street. The CAC believes
  the proponent has heard these concerns and expects that the next iteration of the
  design will make the termination of the vista from the street as welcoming and
  attractive as possible.
- Some members asked that the proponent pay close attention to the way the design looks on the western elevation (the view that inbound Mass Pike traffic would see).
   Members like the design of the sculptural steel strut supporting the western end of the north building.

#### TRANSPORTATION

CAC members expressed enthusiasm about the potential for the project to bring significant improvement of dangerous pedestrian and cyclist conditions in the vicinity, improve access to transit, and calm vehicular traffic. Particular aspects of the transportation plan that received strong support include:

- Moving the turnpike onramp farther down Newbury Street and narrowing the width of the Newbury Street intersection.
- Widening the sidewalks, creating more space for pedestrians, and reducing the width of pedestrian crossings.
- Reopening the pedestrian tunnel beneath Mass. Ave. between the project site and Hynes Station.

However, the project will also add trips to and from Parcel 12, making significant changes in flows for all travel modes. The CAC believes the pedestrian/ transit user/ cyclist experience must receive first priority when planning for the thousands of people who travel to or past the site every day. The CAC feels that the design of traffic flow of all types in and around the project requires further study. We have organized further transportation comments by topic.

Incorporation of Fenway Park Events Into Impact Analysis & Project Design

As the CAC has previously recommended, the BPDA should require the proponent to evaluate transportation flows and the project's impacts on those flows for days on which Fenway Park hosts events. During a typical year, Fenway Park hosts close to 37,000 fans for each of 81 regular home games. In recent years the team has routinely participated in post-season play, which can entail up to 8 additional home games. Fenway Park also hosts on the order of a dozen large concerts each year, and Fenway Sports Group has sought to host additional large events in the off-season (e.g., the 2018 Harvard-Yale game and the 2019 "Crashed Ice" competition). Given these activities, traffic in the area could exhibit "event" conditions for 100-plus days of each calendar year. It's not unreasonable to require the proponent to evaluate and design for a condition that occurs one out of every four days of the year.

The proponent should not only analyze the event condition for each mode share, but it should also incorporate typical event-day conditions into the overall project design. How will Fenway Park-bound pedestrians exiting the #1 bus and Hynes Station travel in and around the project site? What could be done to encourage a smooth flow and avoid pedestrian "pinch points"? What could be done to improve sidewalk widths and minimize street-furniture conflicts along Boylston Street for people who park in Back Bay garages and walk to Fenway Park along Boylston? Could anything be done to improve flow of pedicabs along this popular route to Fenway Park? Members of the public noted that Fenway Sports Group has proposed building a 5,000-seat performance venue adjacent to Fenway Park, which would create additional impacts.

Vehicles Entering / Exiting the Project

Understanding the logistical and physical constraints of the site, and the surrounding roadway network, the CAC remains concerned about the impact of all traffic entering and exiting the project on Boylston Street between Massachusetts Ave and Ipswich/Hemenway. Specific concerns and suggestions:

- Members of the public and some CAC members expressed strong opposition to
  permitting left turns into and out of the project's garage without the benefit of a
  signal. Traffic at Ipswich/ Hemenway/ Boylston already routinely backs up; left
  turns into the garage seem likely to exacerbate this problem. Other than occasional
  left turns into and out of the surface parking lot currently on the southeast corner of
  the site, no other left turns take place along this stretch of Boylston.
- The CAC encourages the proponent to work with the Boston Transportation Department to determine what structural changes could reinforce a prohibition on left turns. Is there an opportunity for roadway improvements, including creation of a median?
- The two other properties on the north side of this stretch of Boylston have vehicular access from the rear, along Ipswich Street. In fact, paved access behind these buildings extends right to the property line of Parcel 12. The CAC recommends that the BPDA direct the proponent to evaluate whether an access agreement with the neighboring property owners could allow project traffic to travel from/to Ipswich rather than Boylston. This would give all vehicles entering the project the benefit of a signalized intersection at Ipswich and Boylston. Perhaps some MassDOT-owned land or an easement adjacent to the MBTA right-of-way could facilitate such a solution.

### Streetscape Changes

The CAC feels that the design calls for further refinement and community consultation on the flow of pedestrians, transit users, bicycles, buses, and passengers using ride-hailing services to leave or arrive at the site. In addition, the CAC feels the City and proponent should undertake comprehensive planning for the immediately adjacent area as a whole, rather than addressing problems piecemeal.

- The plan for pick-ups and drop-offs—including ride-hailing, taxi, and pedicab users—appears to need further work. The volume of people arriving by these modes to patronize the stores, restaurants, hotel (or condominium) and the potential viewing deck could be significant. The streetscape plans (Figures 3.2.4 & 3.2.5) show only a single drop-off spot on Massachusetts Avenue and a zone labeled "drop off" on Boylston (but lacking a dedicated space). We can't tell from the diagrams how these features are intended to work. The popularity of these modes has grown steadily, and we believe the plan should give them more attention. We have encouraged the proponent to request Uber or Lyft analytics to help more accurately predict patterns of use for the residential or hotel uses, and we repeat that recommendation.
- The streetscape plans do not clearly identify the remainder of the streetscape features planned for Boylston and Massachusetts Avenue. Are the additional marked spaces along Mass. Ave. intended as standard parking spaces? Does the project need spaces, or could they be put to better use?

- Has any thought been given to a holistic reworking of the Boylston Street frontage? Would the existing BlueBikes station remain or be replaced by the bicycle racks shown on the diagram? Has any thought been given to traffic calming in this stretch with neckdowns or bumpouts? These would shorten the pedestrian crossing length on Boylston. The sidewalks along both the south and north sides of Boylston face serious capacity issues during event days at Fenway Park. Is there an opportunity to widen the sidewalk on the southern side as part of a comprehensive solution for the street?
- The CAC raised concerns about the pedestrian/cyclist/drop-off flows in front of Parcel 15 and recommended that the BPDA facilitate a comprehensive plan for streetscapes in the area that involves consistent approaches, where possible. The proponent shares a traffic consultant with Parcel 15, and we'd like to see the proponent capitalize on shared knowledge from that site's analysis.

### Cyclist Flow and Proposed Cycle Track

While the CAC commends the proponent's effort to improve safety for cyclists in this critical block of Mass. Ave., the proposed cycle track met with mixed reviews.

- The proposed streetscape plan separates the cycle track from the roadway but locates it between the bus shelter and the bus lane. Transit users waiting in bus shelters will have to cross the cycle track to reach buses. Bus passengers exiting onto the sidewalk (and passengers leaving the drop-off zone) will have to cross the cycle track to reach the main sidewalk and the project. This configuration has the potential to create significant conflicts, especially for elderly or mobility-impaired users. A similar streetscape design along Mass. Ave. in front of Church Park has created similar conflicts. Some community members say they have witnessed collisions, injuries, and shouting as a result of these conflicts. It is important to note that many patients travelling to Boston Medical Center switch from the Green Line to the #1 bus southbound at this location. Safety issues for these travelers should be taken into account.
- CAC members recommend the proponent's team study the reorganization of travel lanes on Commonwealth Avenue near Boston University from the BU Bridge to Packard's Corner. The cycle track passes behind bus shelters to minimize these conflicts.
- Is there an opportunity to signalize the cycle track? This has been done in other cities and along Causeway Street at North Station. Is there an opportunity to add signage, flashing lights, or other features both to alert pedestrians to the existence of cycle traffic and to alert cyclists to the presence of pedestrians?
- No cycle track or other cycling improvements are shown for Boylston Street
  westbound along the project. The CAC would like to see the proponent, working
  with the City, adopt measures to improve cyclist safety and minimize pedestrian /
  vehicular conflicts.

Mass. Ave. Bus Shelter

In addition to the concerns about bus-passenger safety posed by the cycle track placement, CAC members also questioned whether the standard-size bus shelter shown in Figure 3.24 represents the best size for the volume of passengers waiting for the #1 bus. The heavily used shelter at the project site at present is much larger and has significantly greater capacity than that depicted in the project renderings.

- The CAC recommends the proponent consider increasing the capacity of the bus shelter.
- The CAC recommends that the proponent evaluate whether it could provide a "signature" shelter here, either with an artistic component or elements that reflect project design.

#### **CONSTRUCTION IMPACTS**

Members of the CAC would like a better explanation of the construction-management plan and what construction-period mitigation the proponent will provide.

#### **SUSTAINABILITY**

The CAC and members of the public were pleased to hear that the project design allows for a relatively straightforward and nondisruptive switch of energy supply from natural gas to electricity, once upgrading of the grid and power sources give such a switch a clear decarbonization advantage. As part of further scoping, the CAC recommends that the BPDA require a assurance from the proponent that, as far as feasible, the project's final design will minimize any economic and logistical impediments to making such a switch and a commitment to making that switch as soon as possible.

As part of further scoping, the CAC recommends that the BPDA urge the proponent to reexamine the project design in search of steps it can take to pursue and secure a higher level of LEED certification than it has set as a "target."

As part of further scoping, the CAC recommends that the BPDA require a review of the proposal against the 2019 *Carbon Free Boston* report and incorporate additional measures that advance the City's decarbonization goals (or document how the proposal already does this). The CAC encourages the proponent to read the *Carbon Free Boston* report and consider additional ways the project can help the City achieve the goals identified in the report. The report suggests that a substantial amount of retrofitting of existing buildings will be required in order to help the City achieve its goals. Are there ways the proponent can anticipate retrofitting requirements and plan for or around them?

The CAC encourages the proponent to explore the use of solar technologies to reduce the buildings' demand for energy generated offsite.

#### ENVIRONMENTAL PROTECTION

#### Wind

CAC members expressed concern about the impact of wind speeds on ground-level comfort, particularly some spots identified in wind-tunnel modeling that would be uncomfortable even for walking according to the Mean Speed Build Condition data shown in Figure 6.1b.

- In particular, the wind study shows very bad results for the sidewalk cafes along the south side of Boylston facing the project. While all modeled spots along this stretch are comfortable for sitting or standing under current conditions, none is comfortable for standing or sitting under the build conditions.
- Each modeled spot is either comfortable only for walking or "uncomfortable" under the build condition, which the CAC considers unacceptable. The CAC expressed strong concern about the impact the new conditions would have on the outdoor cafes and notes the significant amount of work in recent years that has gone into transforming this stretch of Boylston into a hospitable, welcoming environment.
- Again, we'd like to see the results of the architect's refining of the office building's shape on upper levels in an effort to address this issue—another argument for assuring that the project comes back for a second round of review.

### Bird-Safe Design

CAC members would like to be sure the proponent takes into account bird-safe building design recommendations. The project sits close to the Back Bay Fens, an important migratory bird pathway. Given the significant amount of glass in the current design, the proponent should choose types of glass and lighting schemes that minimize the potential for bird strikes. The CAC recommends the proponent consider pursuing the LEED pilot credit for bird-safe design.

#### Solar Glare

The CAC recommends that the proponent do everything possible to minimize solar glare from the project, given the significant amount of glass in the current design. We would like to see careful evaluation and mitigation of glare for drivers headed inbound (late afternoon) on the Massachusetts Turnpike and on Fenway Studios.

#### PROJECT MITIGATION

The CAC would like more detail on how the proponent intends to comply with City's Inclusionary Development Policy.

The CAC looks forward to working with the proponent as project design advances to identify appropriate mitigation measures, which could include:

 Contributions to the parks of the East Fens, including Edgerly Playground and Symphony Park.

- Contributions to the efforts of the Charlesgate Alliance to revitalize the parklands in and around the Bowker Overpass.
- Traffic calming along nearby Hemenway Street. Residents have expressed concern about traffic speeds, lack of posted speed limits and few pedestrian crossings. This could be completed as part of improvements at the Boylston/ Ipswich/ Hemenway intersection. This intersection frequently backs up and could benefit from "Do Not Block the Box" signs or traffic cameras.
- The south side of Boylston across from the project could benefit from pedestrian improvements and should be addressed holistically. Conflicts between parked bicycles, street furniture and pedestrians make the block very hard to traverse under ordinary conditions, particularly for the mobility impaired. These difficulties are exacerbated during Fenway Park events. The project's mitigation program could include widening of these sidewalks.

The CAC remains enthusiastic about the potential for this project to transform this critical and neglected block into a vibrant, pedestrian-friendly destination. We encourage the BPDA to scope the proposal for further impact review on the items identified above, so that we may continue to provide community feedback as the design progresses.

Finally, members of the CAC wish to recognize the dedication of our longtime colleague Barbara Simons, representative of Symphony United Neighbors, who died in January. We'll miss her thoughtful comments on all the proposals we've reviewed over the last eight years, her ability to find middle ground on contentious issues, and the many other ways she worked to improve the quality of our deliberations. She was the model of an engaged citizen volunteer, and the city at large will be the poorer for her loss.

Thank you for your consideration of these comments.

Sincerely,

Fritz Casselman Meg Mainzer-Cohen

Kathleen Brill Steve Wolf

Gil Strickler David Gamble

Brian Doherty David Lapin

Brandon Beatty Mia Jean-Sicard

Teri Malo

Cc: Boston City Councilor Josh Zakim State Senator William Brownsberger State Representative Jay Livingstone State Representative Jon Santiago