# Squares + Streets Zoning in Mattapan

## **Public Meeting**



November 15th, 2023

## **Zoom Controls to Listen to Interpreters**



**(EN)** Look for the interpretation icon (globe) at the bottom of your screen and select the language you want to hear.

**(Kreyòl Ayisyen)** Chèche ikòn entèpretasyon ki gen fòm (glòb) anba ekran ou an epi seleksyone lang ou vle tande a.

**(Español)** Busque el ícono de la interpretación (globo) en el borde inferior de su pantalla y seleccione el idioma en el que desea escuchar.



## **Zoom Meeting Info + Tips**

- The BPDA will be recording this meeting and posting it on the BPDA's project webpage. If you do not wish to be recorded during the meeting, please turn off your microphone and camera.
- Zoom controls are available at the bottom of your screen. Clicking on these symbols activates different features.
- Use raise hand function (dial \*9 followed by \*6 if joining by phone) and wait to be called upon before asking your question or providing comment.



Mute/unmute

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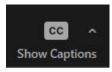
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Raise hand to get in line to ask a question or provide comment



Turn video on/off



Enable closed captions

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## **Please Ask for Clarification!**

**Ask questions in the chat along the way** – our staff are available to answer during the presentation!

Ask for us to clarify any terms or concepts we discuss – we want to make sure that what we cover is accessible to everyone so you can all share your informed feedback!



### **PLAN: Mattapan Team**

Kenya Beaman, Community Engagement Manager Adriana Lasso-Harrier, Planner II

## **Squares + Streets Zoning Team**

Will Cohen, Senior Planner II

Jack Halverson, Planner II

Adam Johnson, Urban Designer

Maya Kattler-Gold, Planner I

Andrew Nahmias, Senior Planner II

Abdul-Razak Zachariah, Planner I

Kathleen Onufer, Deputy Director of Zoning





# Agenda

- 1. PLAN: Mattapan + Zoning
- 2. What is Zoning?
- 3. Squares + Streets Zoning Districts
- 4. Squares + Streets in Mattapan
- 5. Timeline and Next Steps
- 6. Discussion

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## What information should you get out of this?

3

How zoning works and what zoning can do to advance PLAN: Mattapan The **regulations and vision** for Squares + Streets districts

2

Where new zoning may be implemented in Mattapan's Squares + Streets How you can **provide feedback**, stay updated, and help shape this zoning



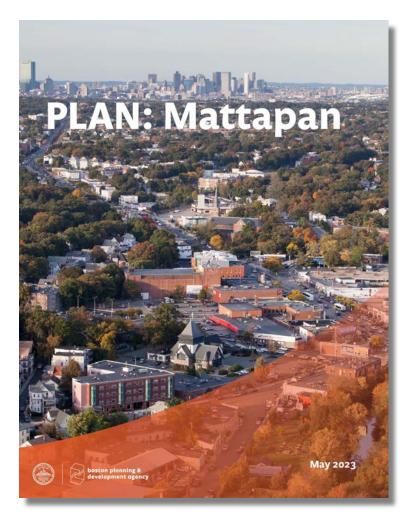
# PLAN: Mattapan + Zoning

## What is PLAN: Mattapan?

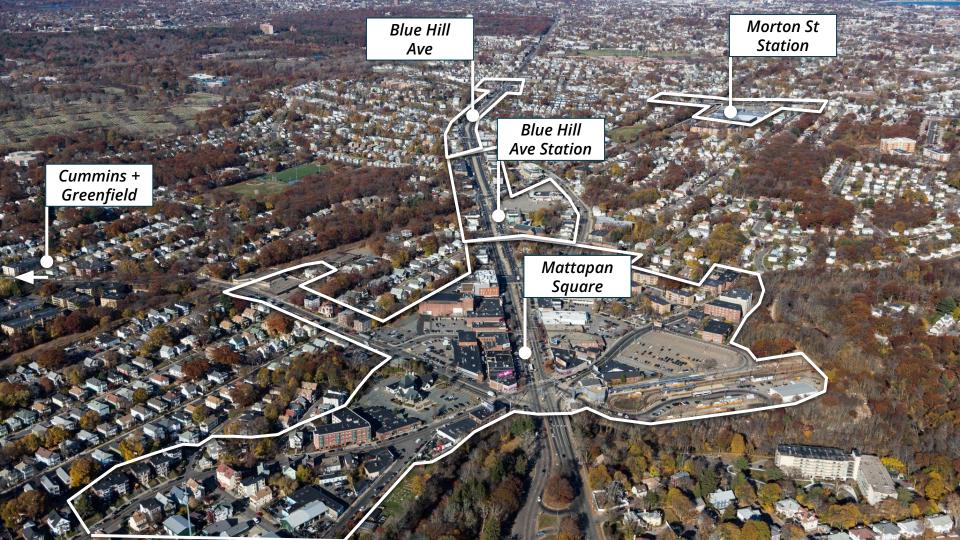
Long-range neighborhood-wide planning initiative focused on crafting an **equitable**, **community-driven future for Mattapan**.

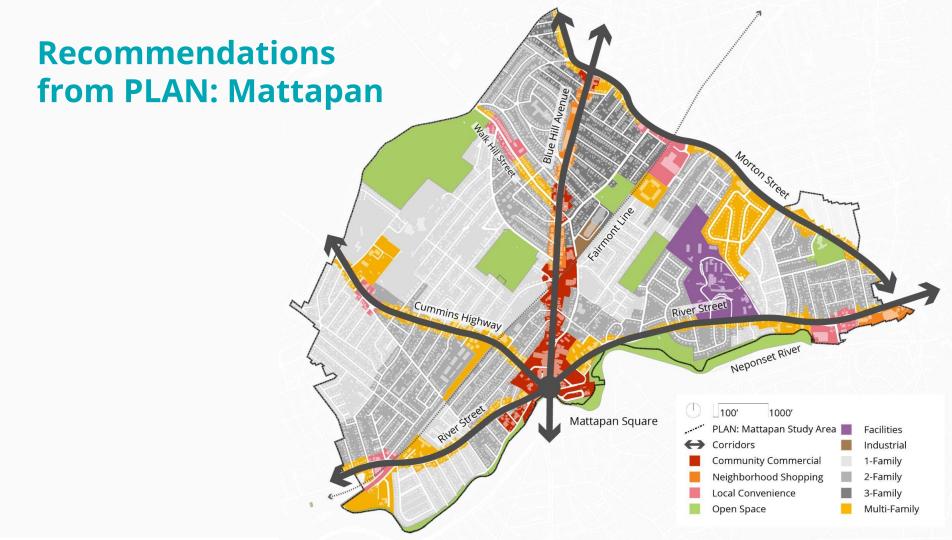
The initiative **kicked-off in 2018** and PLAN: Mattapan was adopted by the BPDA Board on May 11th, 2023.

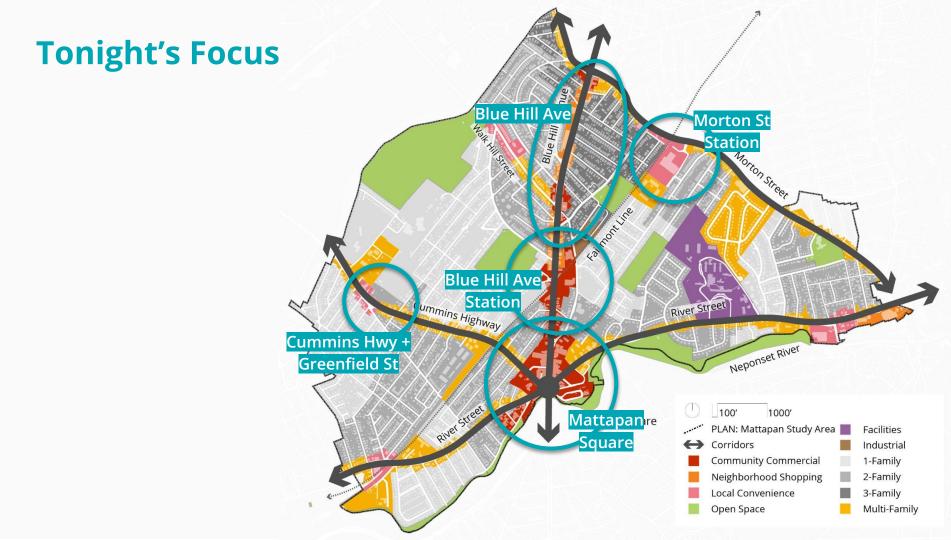
Actionable recommendations spanning zoning, housing, mobility, jobs, climate resiliency and more.











# PLAN: Mattapan envisions a future where...

Existing Mattapan residents are **stable in their homes** and new residents have **affordable housing options.** 

Zoning can... allow more housing growth in and around major squares and streets.





# PLAN: Mattapan envisions a future where...

Mattapan residents have **safe and reliable transit connections** to jobs, schools, and community spaces in Mattapan and throughout Boston

Zoning can... facilitate job growth and housing development in areas served well by transit.





# PLAN: Mattapan envisions a future where...

Mattapan Square and other neighborhood nodes are home to vibrant, thriving local businesses and cultural spaces that reflect the needs of residents and uphold neighborhood identity

Zoning can... allow more small business and cultural uses to be built and require active uses on the ground floor.







Current zoning regulations do not match what's built, what exists, or the ways we want to grow

#### Updated zoning sets clear standards for what can be built (and makes it harder to rely on variances)

2

Provide pathways for small scale residential and commercial development as well as larger ones

3



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Why rezone?

# What is Zoning?

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# What is zoning?

**Zoning** is a set of laws that are used to guide development by dictating the **allowed use**, **shape**, **and density of the project** in a given area.

**Article 80** (a chapter of the Boston Zoning Code) provides specific requirements for the review of certain development projects in all of the neighborhoods of Boston.





## **Land Use Regulations**

Boston's Zoning Code regulates how land can be used

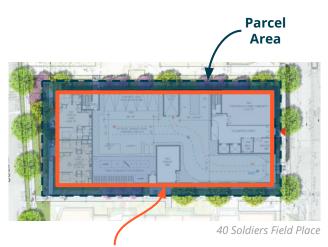
Each land *use* is delegated as **allowed**, **conditional**, **or forbidden** in each area of the City

• **Conditional** means a use may be allowed contingent upon a set of criteria which shall be met. Conditional uses require review and issuance of a conditional use permit from the Zoning Board of Appeal



# **Key Dimensional Regulations**

## **Building Lot Coverage**



#### Building Footprint

### **Setbacks**

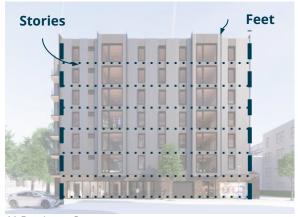
#### Setback



#### "Zero-lot-line"



### Height



11 East Lenox Street

## How do we update zoning?

Zoning identified as outdated through:

- A planning process
- City staff identification
- High number of zoning appeals

Planning process to determine updated zoning:

- Community engagement
- Analysis of parcels, building trends, citywide goals

BPDA staff prepares draft zoning updates:

- Public engagement on draft zoning
- Incorporate feedback
- Prepare updated draft zoning

BPDA Board approval and then Zoning Commission approval

- Public feedback
  + draft zoning presented to
   BPDA Board
- If approved, another public comment period before Zoning Commission

We're going here next

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Completed through PLAN: Mattapan Process We're here now

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## How do we update zoning?

### **Zoning text amendment**

Change(s) in the **written text** of the Zoning Code that become **new or updated rules** for land use and development that we can apply to specific sections of the City or the City as a whole.

	One Family (1F)	Two Family (2F)	Three Family (3F)	Conservation Multifamily Residential (MFR)	Community Protection Subdistricts (CPS)	Facilities Subdistricts (CF)
Child care center	€A	€A	€A	€A™	А.	€A

### Zoning map amendment

Change(s) in the **geographic location and application of specific zoning rules** on the zoning map of one or more areas within the City.







## **Squares + Streets Zoning**

- Set of new zoning districts in the Boston Zoning Code
- Updated rules for land uses (what you can use a lot and building for)
- Updated dimensions (how big a lot and building are)
- Applied by amending the zoning map





## **Land Use Modernization**

### **New Use Regulations:**

- Include a **simpler table** with similar uses consolidated and obsolete uses removed
- Include improved definitions
- Include form and performance standards
  where appropriate
- Becomes the basis for **City-wide zoning reform** and singular place where future updates can be made





# Example: "Retail Store"

Currently, retail stores are regulated as "general retail" and "local retail." A distinction between the two was to separate local, small businesses, and larger, big-box stores. The new "**Retail Store" now includes size thresholds to determine scale and impact** rather than a description of the businesses themselves.

- Small Up to 2,500 square feet
- Medium 2,500-10,000 square feet
- Large 10,000-50,000 square feet
- Extra Large Greater than 50,000 square feet



Lily's Market, Mattapan - 2,200 sf



Medium

Walgreens, Central Sq - 9,000 sf

#### Large

Extra Large



T.J. Maxx, Back Bay - 45,000 sf

Target, Fenway - 160,000 sf



## **Example: "Grocery Store"**

Grocery Store is not currently a use in the zoning code (considered part of retail). "Grocery store" is now included to be able to **allow them explicitly in more places**.

**Size distinctions** can limit large grocery stores in residential neighborhoods where impacts from customer traffic could be a nuisance.

> Small - Up to 15,000 SF Large - 15,000 SF or more



The Daily, Dorchester - 3,500 sf



Star Market, Copley - 57,000 sf



## Example: "Live Entertainment"

Live Entertainment facilities **regularly host live**, **ticketed events** like theaters, cinemas, concert halls, arenas, and stadiums.

**Capacity thresholds** are used to allow Live Entertainment in a **range of scales and districts**. For example, a "Small" facility could be accessible to more residential neighborhoods.

Small - Up to 500 people

Medium - 500-2,000 people

Large - 2,000-10,000 people

Extra Large - 10,000 or more people





Brighton Music Hall - 476 people

Strand Theatre - 1,400 people

#### Large

Extra Large

Medium

HEATRE



Symphony Hall - 2,371 people

TD Garden - 19,580 people



## Example: "Bar or Restaurant" and "Cafe"

A "Cafe" is under 2,500 square feet, does not serve alcohol, and includes places like coffee shops, ice cream parlors, and bakeries.

Today, most restaurants in Boston need to go to the Zoning Board of Appeal to provide a takeout food service. New definitions will include takeout, **anywhere "Bar or Restaurant" and "Cafe" is allowed, takeout will be allowed.** 



Cafe JuiceUp, Mattapan - 700 sf



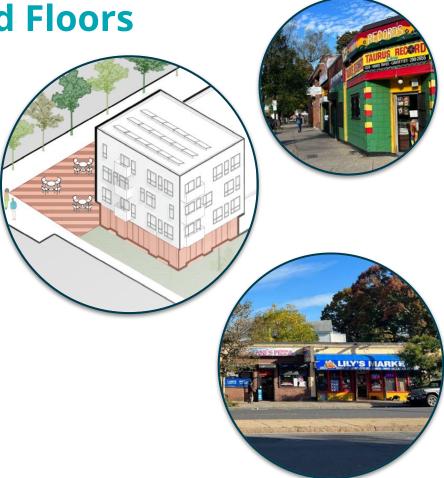
Comfort Kitchen, Dorchester - 1,000 sf



# **Defining "Active" Ground Floors**

#### **Active Ground Floor Uses**

- Bar or Restaurant
- Cafe
- Retail Store
- Customer Services
- Event Center
- Grocery Store
- Live Entertainment
- Public lobbies of a Hotel, Office, or Residential use.
- Museum or Art Gallery
- Limited Uses
- Retail Cannabis Establishment
- Community Uses except for Open Space
- Indoor Activities





## **Dimensional Regulations**

#### **Today** (Mattapan Business District Zoning)

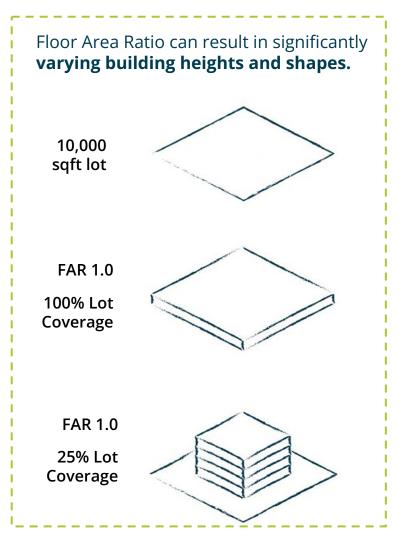
#### Maximum Floor Area Ratio (FAR)

Minimum Usable Open Space per Dwelling Unit (sqft)

Minimum Front Yard

Maximum Building Height (feet)





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## **Updating Dimensional Regulations to Focus on Form**

#### **Today** (Mattapan Business District Zoning)

**Maximum Floor Area Ratio (FAR)** 

Minimum Usable Open Space per Dwelling Unit (sqft)

Minimum Front Yard

Maximum Building Height (feet)

<b>Proposed</b> (Squares + Streets Zoning)			
Building Lot Coverage			
Maximum Building Floorplate			
Minimum Front Yard			
Minimum Rear Yard			
Minimum Side Yard			
Permeable Area of Lot			
Maximum Building Width			
Maximum Building Height (feet and stories)			
Upper Story Stepback			

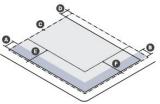


# What differentiates each Squares + Streets district?



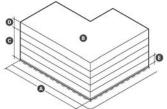
#### <u>Uses</u>

- Ground floor vs. upper floor uses (or max size overall)
- Whether active uses are required on the ground floor



Lot Standards

- Size of front, rear, and side yards
- Building lot coverage



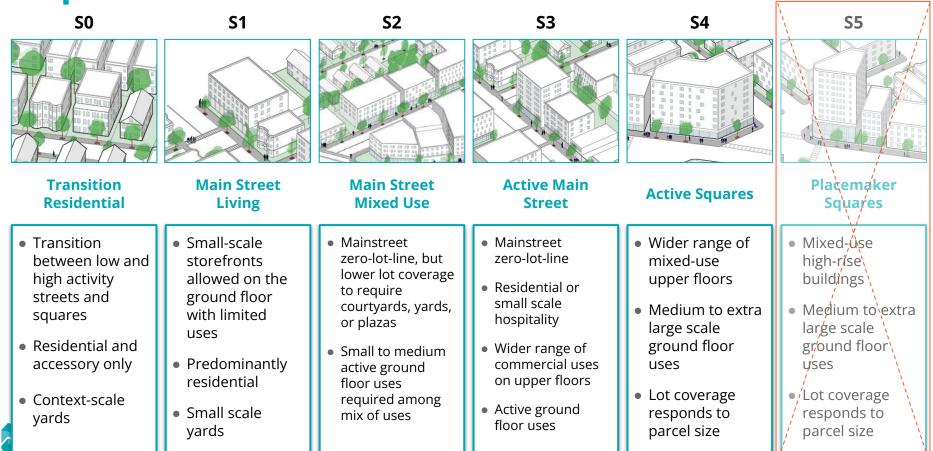
### **Building Form**

- Maximum building floorplate and width
- Maximum building height and stories



## **Squares + Streets Districts**

Not planning to map this district in Mattapan



## **Requirements Across Districts**

- Create vibrant streetscapes by requiring a certain amount of **active ground floor uses** and limiting the amount of windowless "blank walls" on the ground floor (*S2-S5*)
- Limit building footprint and building width to better reflect existing urban design scale
- Create better places to live by requiring square footage for **open space amenities** like balconies, roofdecks, terraces, and ground floor courtyards, streetscapes, and plazas (*S2-S5*)
- Set dimensions for yards where they are important, such as larger rear yards adjacent to residential areas
- Eliminate minimum parking regulations and modernize loading requirements





## How could districts be mapped?



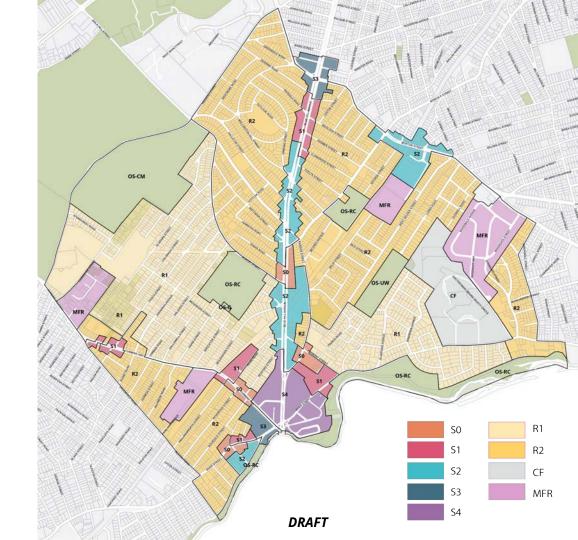
\*\*Conceptual drawing - not representative of a specific location





# **Draft Zoning Map**

An entire Square or Street does not need to be mapped with the same Squares + Streets District; they can be **tailored to fit better into the existing and planned context.** 





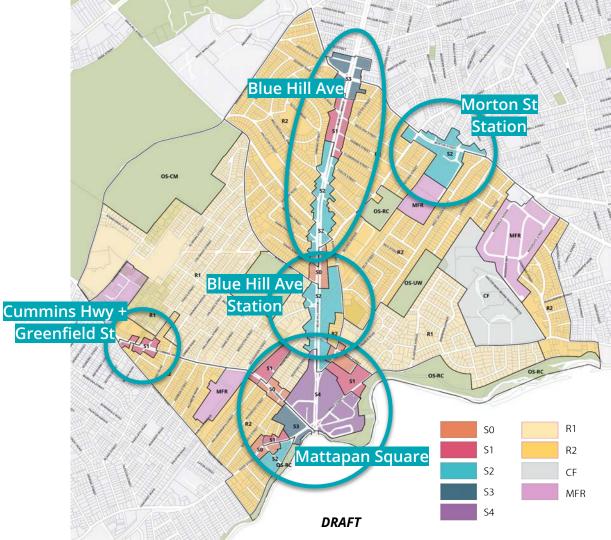
# **Overview**

#### Squares + Streets:

- Mattapan Square
- Blue Hill Ave Station
- Blue Hill Ave
- Morton Street Station
- Cummins Hwy + Greenfield St

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#### PLAN: Mattapan Recommendations

Robust mixed-use and commercial development

FAR to 4.5, height to 70 feet, stepbacks in upper stories

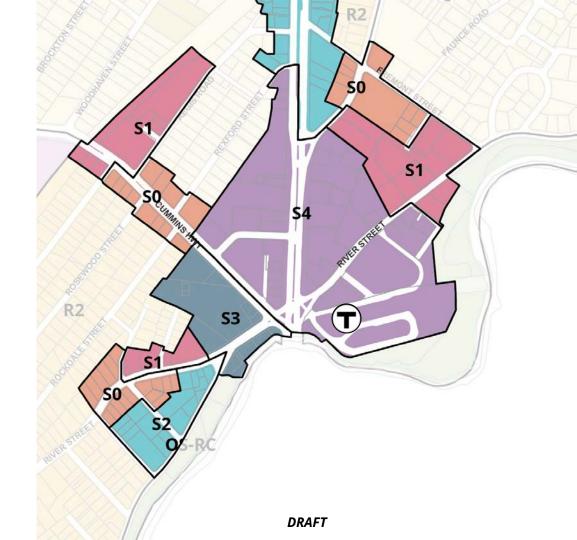
Uphold cultural identities through businesses + spaces

Lot coverage requirements to allow for street trees

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Draft recommendations reflect a concentration of mixed-use activity in the heart of the Square, with lower intensity, more residential districts further out.





### S4 - Active Squares

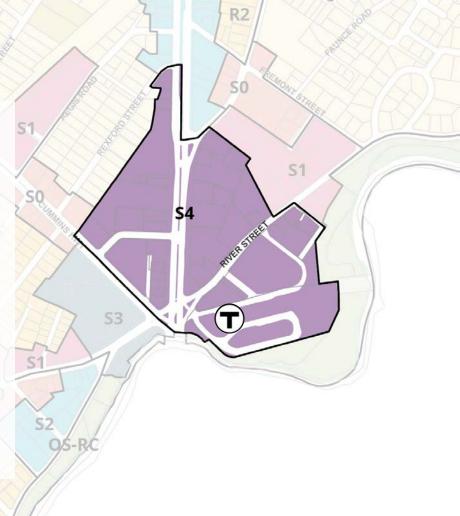
Retail, entertainment, and cultural uses emphasize Mattapan Square as the neighborhood's place to be.

#### <u>Uses</u>

- Active ground floor uses are required, like sit-down restaurants, retail, and art spaces
- Wide range of uses allowed on the ground floor, including larger grocery stores, larger retail, cultural destinations, and live entertainment
- Residential uses limited to only upper floors, but also can be office, hospitality, or other commercial uses

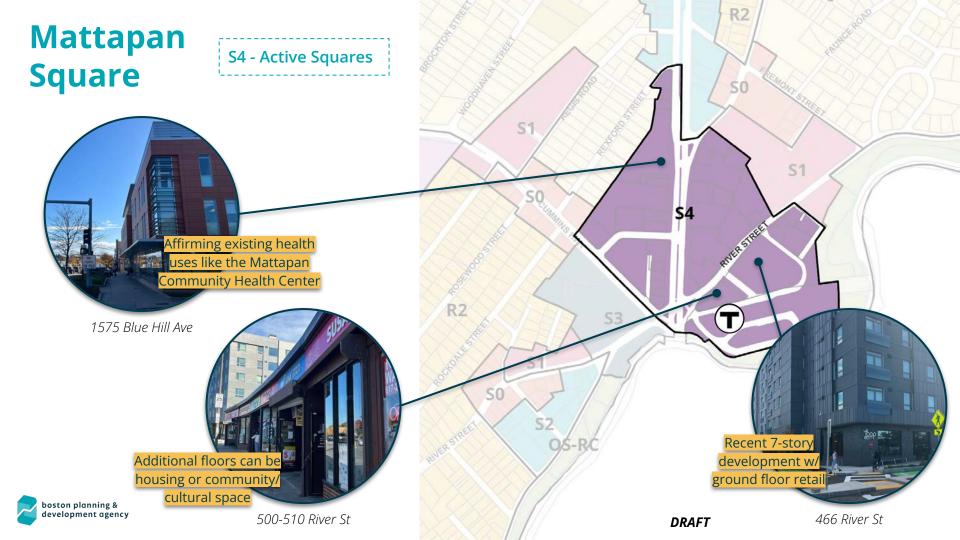
#### <u>Form</u>

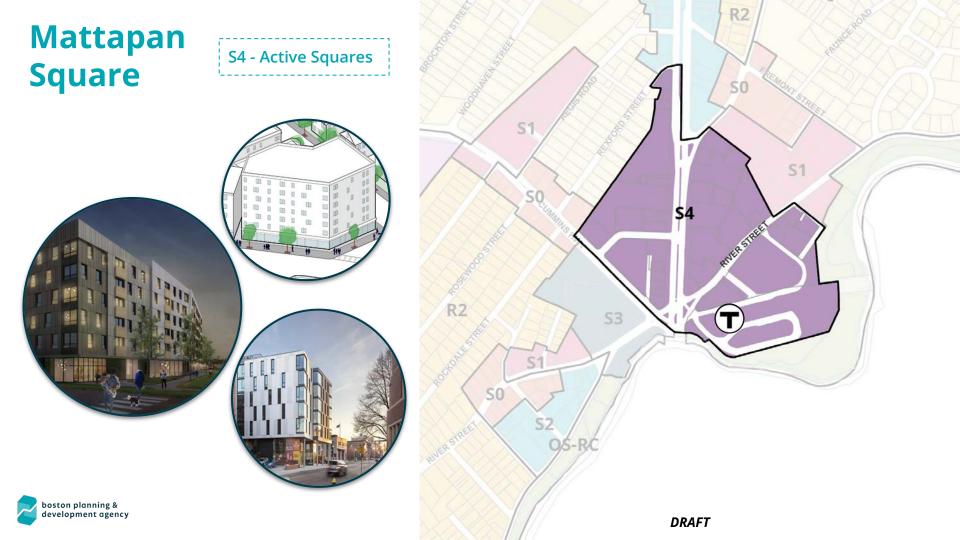
- **Taller mid-rise buildings allowed**, with mainstreet zero-lot-line conditions
- Larger rear setbacks next to residential districts



DRAFT









Mid-rise, mixed-use buildings with diverse retail and entertainment uses will strengthen the cultural and commercial heart of Mattapan.

#### <u>Uses</u>

- Accommodates larger-scale ground floor uses that draw people to streets and squares like live entertainment or a large gym
- Active ground floor uses are required
- Residential required on the upper floors

#### <u>Form</u>

- Taller mid-rise buildings allowed, with **mainstreet** zero-lot-line conditions
- Smaller buildings than in core of Mattapan Square (S4) by floorplate



\$4

**S**3

**R2** 

**S0** 

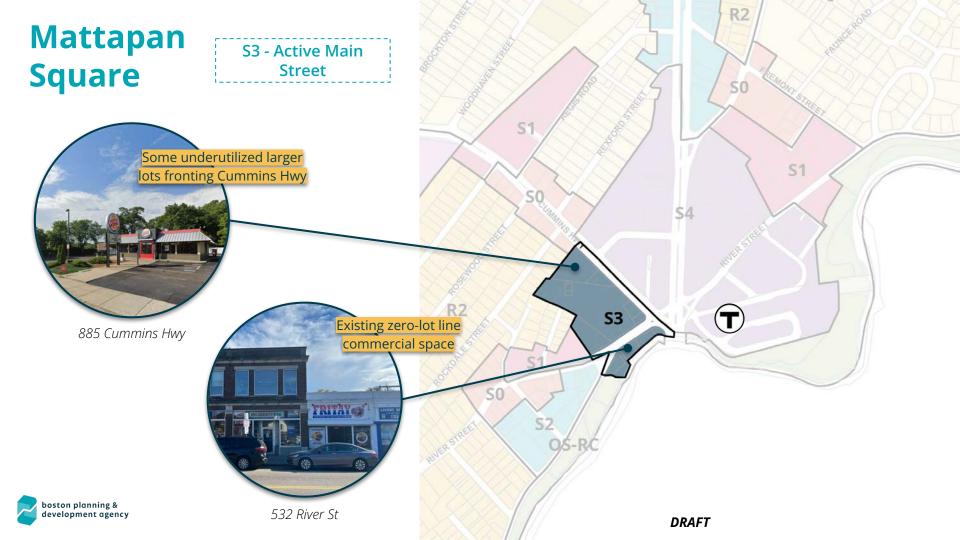
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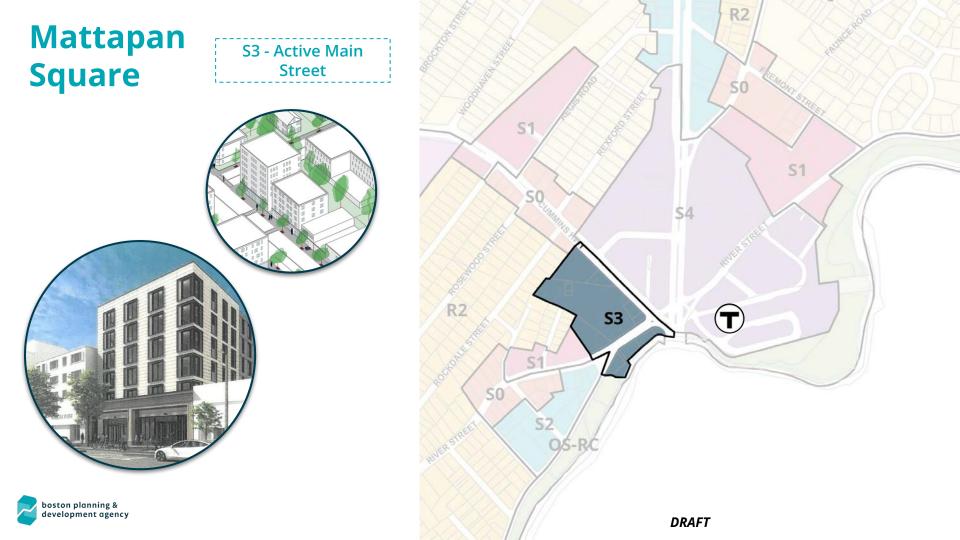
**S1** 

**S**0

51

\$2





S2 - Main Street Mixed Use

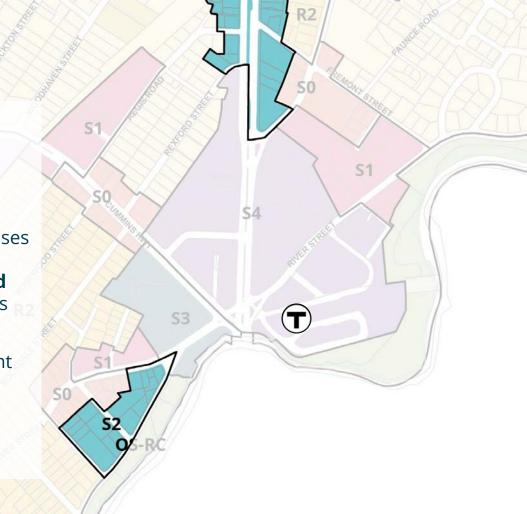
Mainstreet mixed-use buildings where ground-floor-retail and storefronts boost Mattapan's local business scene.

#### <u>Uses</u>

- Small to medium sized neighborhood uses allowed on the ground floor
- Active ground floor uses are required
- Residential required on the upper floors

#### <u>Form</u>

- **Mid-rise buildings**, that can fill the front of the lot (zero-lot-line) to help create a "main street" like streetscape
- Lower lot coverage than \$3 and \$4 to ensure yard space



DRAFT





S1 - Main Street Living

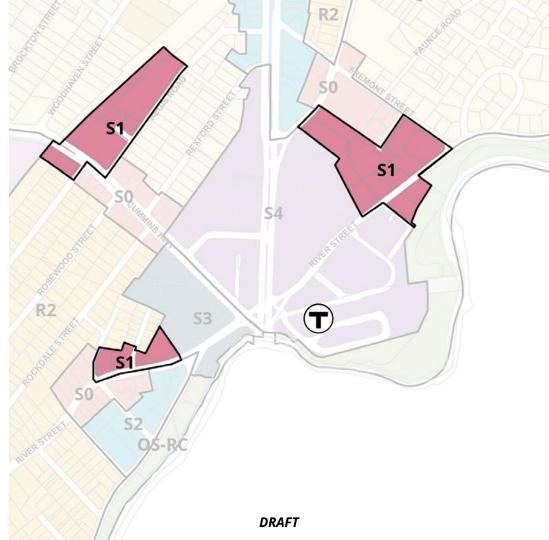
**Predominantly residential buildings** that can also have **small-scale storefronts** or offices on the ground floor.

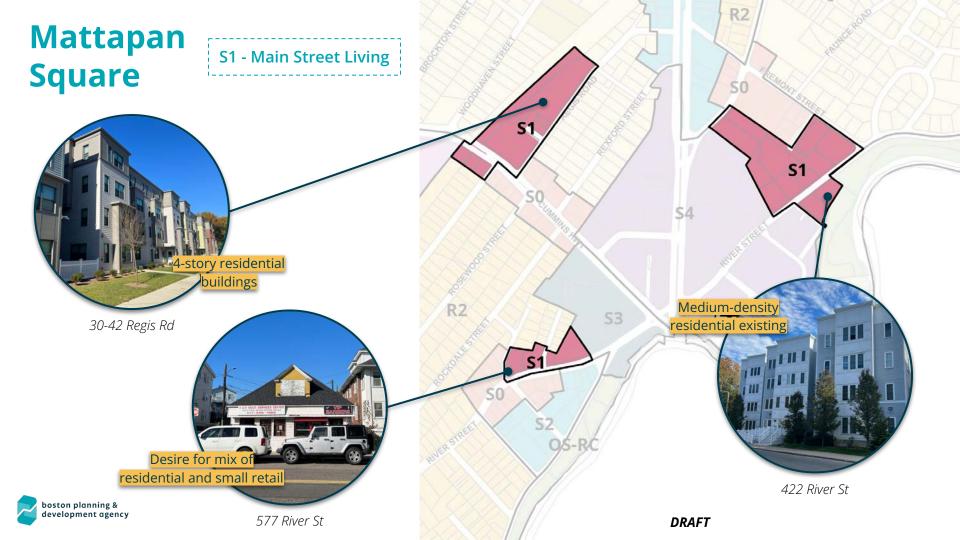
#### <u>Uses</u>

- Small-scale neighborhood retail like cafes, art studios, or small sized grocery stores allowed on the ground floor, although ground floor residential is a common condition
- Residential required on the upper floors

#### <u>Form</u>

• Small-scale side and front yards to provide more permeable area and a buffer with lower and higher scale areas









Residential district that **provides a transition** from mixed-use and high activity streets and squares to lower activity residential areas.

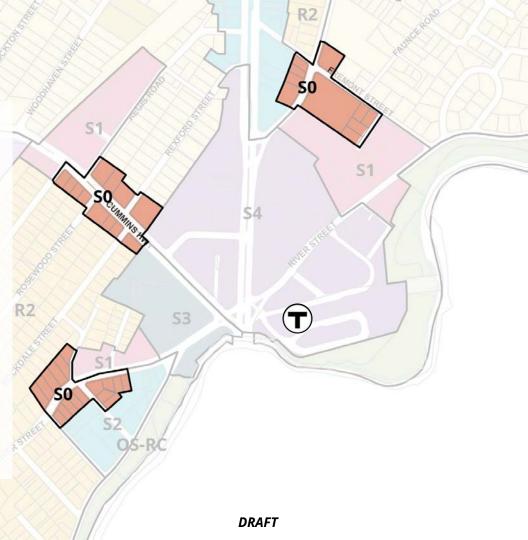
#### <u>Uses</u>

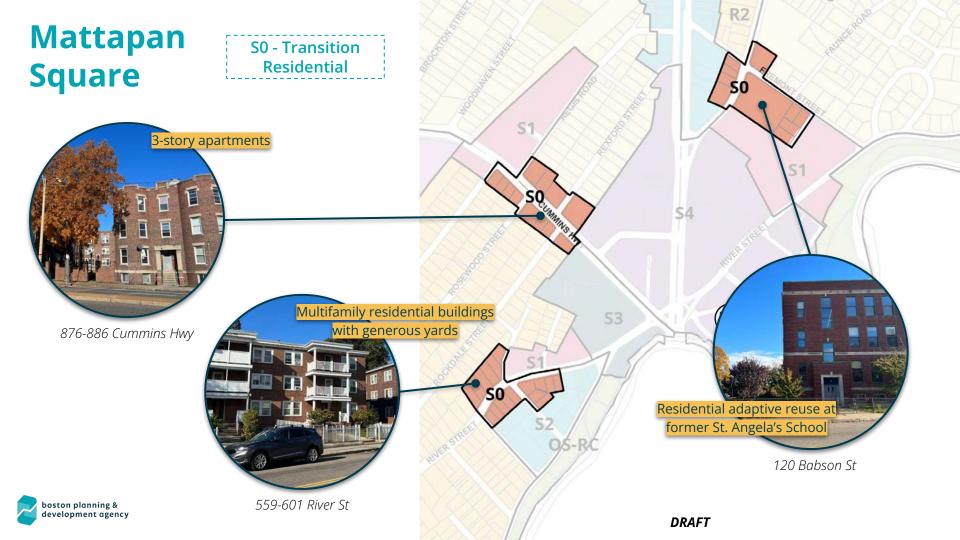
• **Only residential** uses allowed; limited to sub-Article 80 scale

#### <u>Form</u>

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- Transition "round the corner" to the rest of the neighborhood; only mapped on smaller parcels
- Small maximum building floorplate
- Front and side yard requirements make space for trees, **lowest lot coverage** and highest permeable area requirements







### Blue Hill Ave Station

PLAN: Mattapan Recommendations

Robust mixed-use and commercial development

FAR to 4.5, height to 70 feet, stepbacks in upper stories

Uphold cultural identities through businesses + spaces

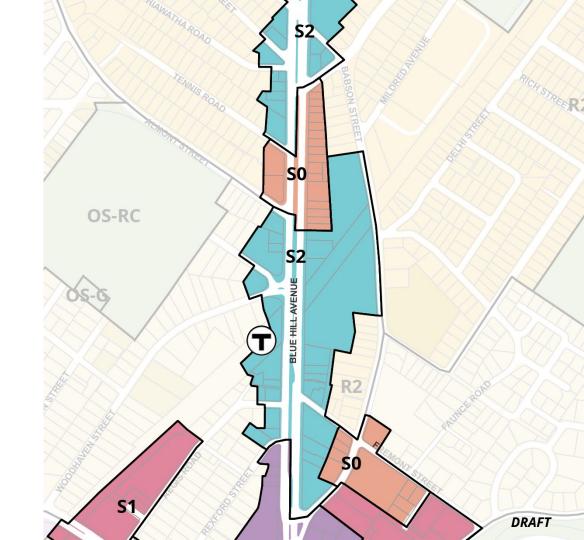
Lot coverage requirements to allow for street trees



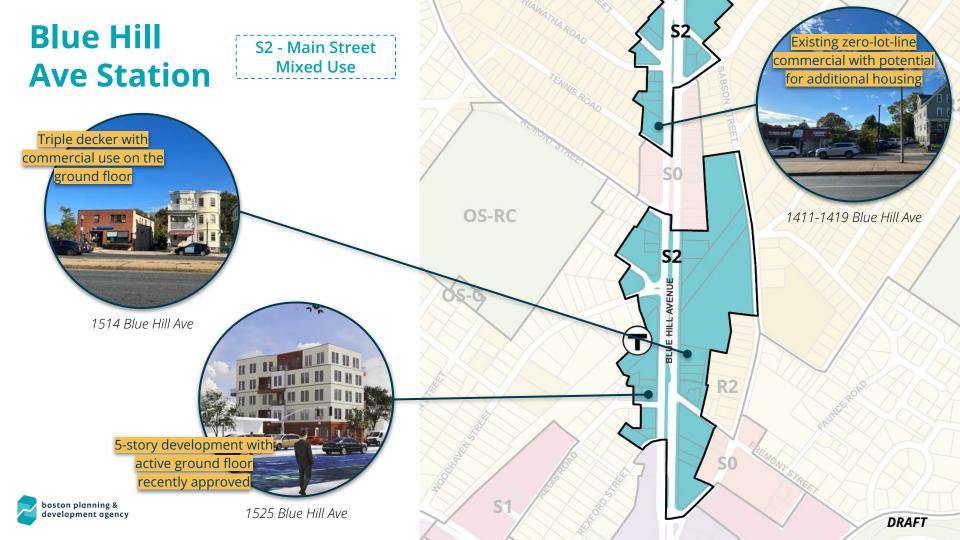
# Blue Hill Ave Station

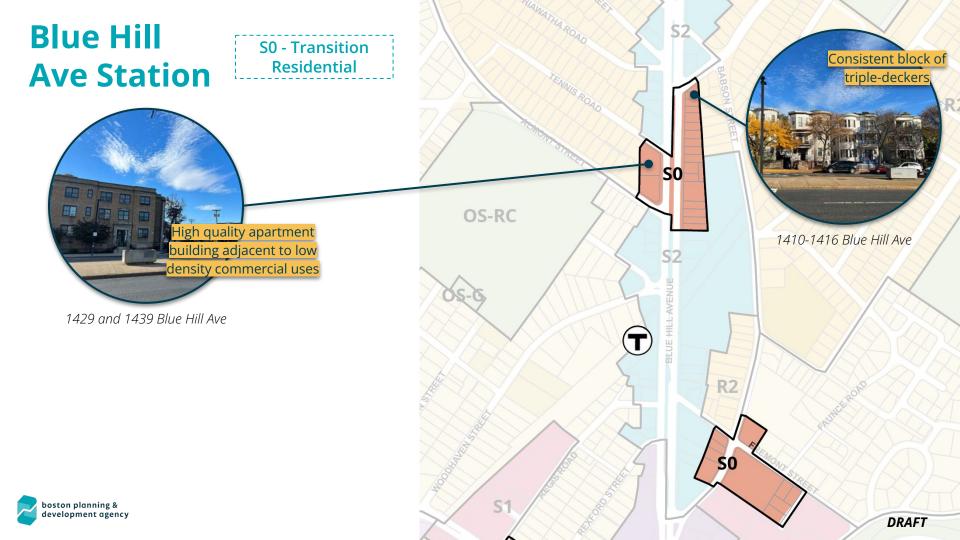
Instead of 1 zoning district, using several can **transition in scale and respond to differences along the street.** 

Higher intensity district next to the commuter rail station and the Square, with a transitional residential district to the north.









### **Blue Hill Ave**

PLAN: Mattapan Recommendations

Expand multifamily housing and amenities + services

Building height to 55 feet, setbacks near lower-scale areas

Local amenities and new housing near transit

Lot coverage requirements to allow for more street trees

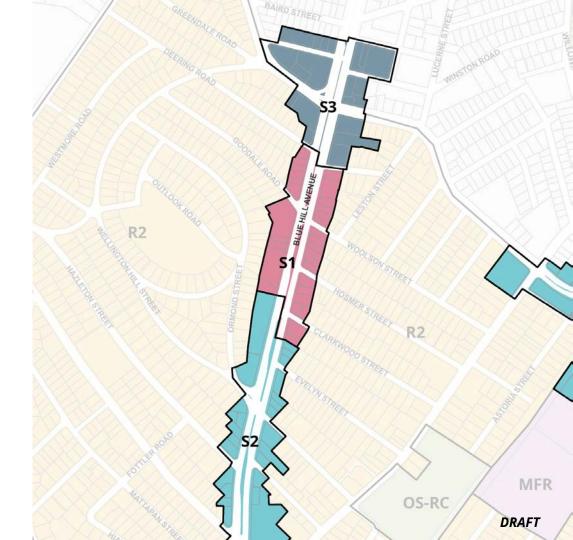


# **Blue Hill Ave**

boston planning & development agency

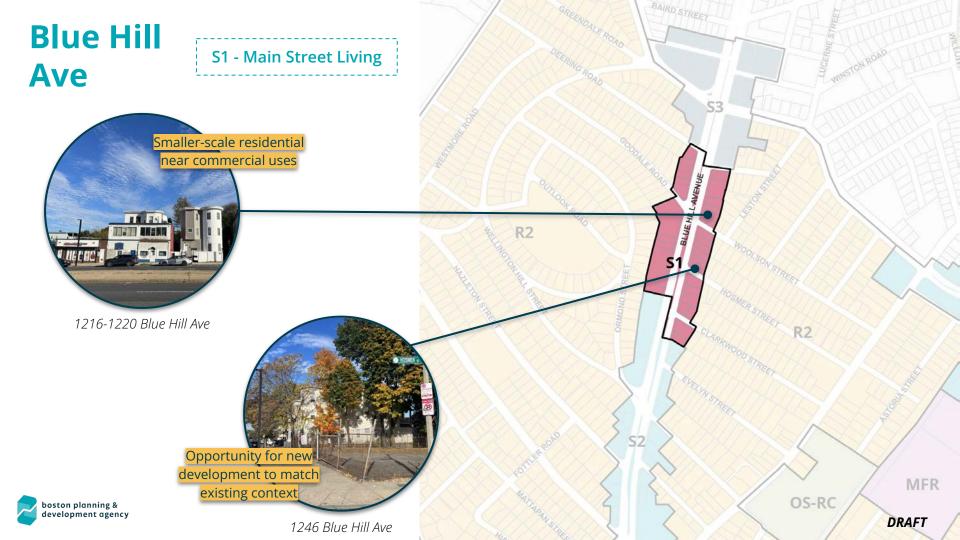
A mix of S1, S2, and S3 districts responds to existing building context and commercial activity.

An S3 district that allows more ground floor uses and taller mid-rise buildings around Morton Street.









### **Morton Street Station**

#### PLAN: Mattapan Recommendations

Expansion of ground floor commercial uses

FAR to 1.75, height to 55 feet, rear yards to transition

Create an anchor within residential areas

Include front yard setbacks to allow for street trees





\*\*Abstract drawing - not representative of a specific location



# Cummins Hwy & Greenfield Rd

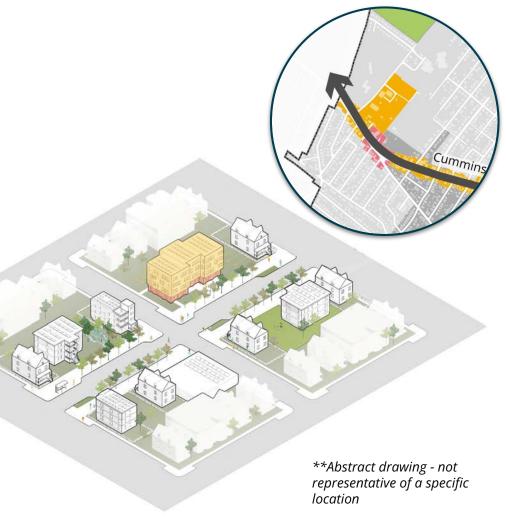
PLAN: Mattapan Recommendations

Expansion of ground floor commercial uses

FAR to 1.75, height to 55 feet, rear yards to transition

Create an anchor within residential areas

Include front yard setbacks to allow for street trees







# **Timeline + Next Steps**

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# **Timeline - Squares + Streets**

#### **Nov** Drafting Period

Release of citywide Squares + Streets draft zoning text amendment by end of Nov

Release of Mattapan Squares + Streets draft zoning map amendment by end of Nov **Dec** Revision Period

Public meetings on draft zoning recommendations and amendments

Public meeting on Mattapan draft zoning recommendations

Public comment period and revision of zoning amendments based on comments + feedback (early Jan 2024)

#### **Jan-Feb** Adoption Period

Public meeting on final citywide Squares + Streets zoning text amendment (early January)

Public meeting on Mattapan final zoning recommendations

BPDA Board Meeting (Mid-January)

Zoning Commission Meeting (Mid-February)



# **Share Your Thoughts with Us!**

#### Come to Our Virtual Office Hours!

Happening 2x week on these weeks (afternoon + evening):

Week of Nov 20

Week of Nov 27

Week of Dec 11

Week of Dec 18

#### Attend an Upcoming Public Meeting!

**Tues, Dec. 5:** Citywide S+S Draft Zoning Text Amendment Meeting

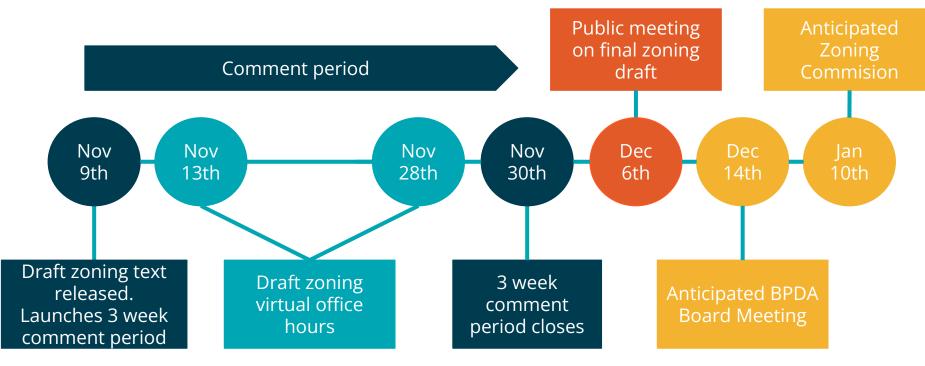
**Early December:** Mattapan Draft S+S Zoning and Residential Zoning

**Early January:** S+S Final Zoning Text Amendment Meeting(s)

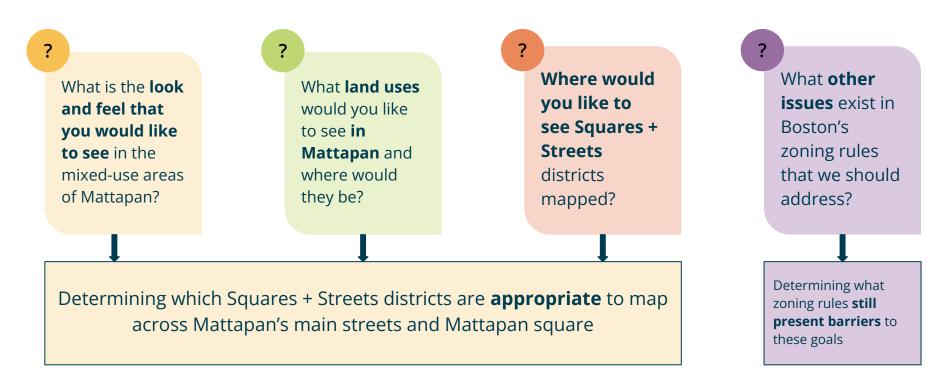
#### Give Us Your Feedback!

Share your thoughts on the zoning amendments on a form that will be shared during the **public comment period from the forthcoming late November draft release until January 2, 2024.** 

# **Timeline - Residential Rezoning**



# **Key Questions We Need Help Answering**





# Thank you!

*for more information about this planning study visit: bostonplans.org/squares*